#### AGENDA COLORADO LIMITED GAMING CONTROL COMMISSION

Meeting of May 22, 2025 Beginning at 11:00 a.m. (MDT) via Zoom video conference only Division of Gaming 1707 Cole Blvd., Suite 300 Lakewood, CO 80401

In addition to other matters that may properly be considered by the Colorado Limited Gaming Control Commission, the following items are scheduled for consideration and adoption on May 22, 2025. Times contained in the agenda are approximate.

\*\*Due to time limitations for the Commissioners, there will not be a business item dedicated to public comment. If you have comments or questions for the Commission, please send an email with written comments or questions to <a href="mailto:dor\_gamingweb@state.co.us">dor\_gamingweb@state.co.us</a> and your comment will be addressed by the Commission at its June meeting.\*\*

#### **PUBLIC SESSION**

I. <u>Call to Order</u>

#### **EXECUTIVE SESSION** (*if necessary*)

Review of confidential background licensing reports scheduled for consideration during the public session. §§ 24-6-402(3)(a)(III), 44-30-521(1)(a), 44-30-526(1) & 44-30-1507(1), C.R.S.

#### **PUBLIC SESSION** (reconvened)

II. Consideration of Licensing Actions

#### **Sports Betting Licenses**

Change of Ownership of the Temporary Vendor Major License for GAN NEVADA, INC

- III. Consideration of Division Limited Gaming Financial Statements for March 2025
- IV. Consideration of Division Sports Betting Financial Statements for March 2025
- V. Fiscal Year 2026 Budget Requests

Presentation by the Colorado Division of Gaming
Limited Gaming Budget Request
Kristi Piazza, Budget Manager, Specialized Business Group
Sports Betting Budget Request
Kristi Piazza, Budget Manager, Specialized Business Group

#### VI. <u>Continuation of Hearing on Colorado Gaming Regulation 30-1401, Gaming Tax</u> (Executive Sessions may be included to discuss confidential information)

Report from the City of Black Hawk Report from the County of Gilpin Report from the City of Central Paul Hogan, Chief Auditor, Division of Gaming

Presentation by RubinBrown, LLP Daniel Holmes, Gaming Partner

Opportunity for the public to address the Commission on Colorado Limited Gaming Rule 14 – Gaming Tax

#### **EXECUTIVE SESSION**

The Commission will meet in Executive Session to review confidential tax information of individual casinos and other confidential presentations.

#### **PUBLIC SESSION (Reconvened)**

Close of hearing on Colorado Gaming Rule 14, Gaming Tax

Consideration of Colorado Gaming Rule 14, Gaming Tax

#### VII. Consideration of Organizational Matters

#### VIII. Adjournment

At the discretion of the Commission, any or all of the above matters may be continued for consideration or adoption at a different time, may be considered out of order, or may be considered at the next meeting of the Commission.

# **Public Session**

### Item III

# Limited Gaming Financial Statements for March 2025



STATEMENT OF GAMING REVENUES,

GAMING TAXES, AND EXPENDITURES

(UNAUDITED)

FOR THE NINE (9) MONTHS ENDED

MARCH 31, 2025

1707 Cole Blvd., Suite 300 Lakewood, CO 80401

May 22, 2025

State Treasurer and Members of the Colorado Limited Gaming Control Commission:

Pursuant to Section 44-30-203 (i), C.R.S., the Colorado Division of Gaming is required to furnish monthly a, "report which contains a full and complete statement of the division's revenues and expenses."

The attached combined financial statements for March 31, 2025 have not been audited. They contain the most current data available. This information has been collected and recorded in accordance with generally accepted accounting principles.

Respectfully submitted,

Tseko Ivanov

Tseko Ivanov Division Controller

#### COLORADO DIVISION OF GAMING FINANCIAL STATEMENTS (UNAUDITED)

#### **DISTRIBUTION**

Honorable Jared Polis Governor

Representative Julie McCluskie Speaker of the House of Representatives

Senator James Coleman President of the Senate

Senator Paul Lundeen Senate Minority Leader

Representative Rose Pugliese House Minority Leader

Senator Jeff Bridges Chair, Joint Budget Committee

Mr. Kevin Armstrong Chair, Limited Gaming Control Commission

Mr. John Tipton Vice Chair, Limited Gaming Control Commission

Mr. Kevin Hyland Limited Gaming Control Commission

Mr. Phil Workman Limited Gaming Control Commission

Ms. Heidi Humphreys Executive Director, Department of Revenue

Mr. Michael Phibbs Senior Director, Specialized Business Group, Department of Revenue

Mr. Christopher Schroder Director, Division of Gaming

Mr. Scott Koehler Accounting Director, Department of Revenue

Mr. Dustin Hoover Deputy Budget Director, Department of Revenue

Mr. Bob Jaros State Controller

Mr. Charles Scheibe Chief Financial Officer, Department of the Treasury

Ms. Aly Jabrocki State Archivist

Ms. Kerri Hunter State Auditor

Ms. Amanda King Joint Legislative Library

Mr. Adrian Leiter Deputy Director for Budget, Governor's Office

Colorado State Publications

Depository and Distribution Center State of Colorado Library

# DIVISION OF GAMING STATEMENT OF REVENUES GAMING TAXES, AND EXPENDITURES (UNAUDITED)

#### **TABLE OF CONTENTS**

Comparative Tax Revenues	1
Comparative Balance Sheet	2
Comparative Statement of Revenues, Expenditures, and Changes in Fund Balance	3
Budget Status	. 4

#### COLORADO DIVISION OF GAMING TAX REVENUES COMPARISON MARCH 31, 2025 AND 2024

The Colorado Limited Gaming Control Commission assesses taxes based on adjusted gross proceeds (AGP).

#### The tax rates for period ending June 30, 2025 are:

3% on AGP from charitable gaming .25% on amounts up to \$2 million 2% on amounts over \$2 million and up to \$5 million 9% on amounts over \$5 million and up to \$8 million 11% on amounts over \$8 million and up to \$10 million 16% on amounts over \$10 million and up to \$13 million 20% on amounts over \$13 million

The tax rates for year ending June 30, 2025 are the same as they were for year ending June 30, 2024.

#### For Periods Beginning July 1, 2023 and 2024 through March 31, 2024 and 2025

	AGP	Со	mparison_		
Range	Prior Year Cu AGP		Current Year AGP	Difference	Percent Change
\$0 - \$2 Million	\$ 1,645,133	\$	6,106,834	\$ 4,461,701	271.21%
\$2 - \$5 Million	\$ 17,224,891	\$	7,547,944	\$ (9,676,947)	(56.18)%
\$5 - \$8 Million	\$ 41,944,477	\$	50,952,585	\$ 9,008,108	21.48%
\$8 - \$10 Million	\$ 26,659,683	\$	18,608,455	\$ (8,051,228)	(30.20)%
\$10 - \$13 Million	\$ 47,131,743	\$	45,474,937	\$ (1,656,806)	(3.52)%
\$13+ Million	\$ 683,925,513	\$	697,595,604	\$ 13,670,091	2.00%
Total	\$ 818,531,440	\$	826,286,358	\$ 7,754,918	0.95%

	<u>Tax (</u>	Col	mparison		
Range	Prior Year Tax	(	Current Year Tax	Difference	Percent Change
\$0 - \$2 Million	\$ 159,113	\$	165,267	\$ 6,154	3.87%
\$2 - \$5 Million	\$ 1,804,498	\$	1,750,959	\$ (53,539)	(2.97)%
\$5 - \$8 Million	\$ 6,025,003	\$	6,385,733	\$ 360,730	5.99%
\$8 - \$10 Million	\$ 4,032,565	\$	4,246,930	\$ 214,365	5.32%
\$10 - \$13 Million	\$ 7,381,079	\$	7,595,990	\$ 214,911	2.91%
\$13+ Million	\$ 102,985,102	\$	103,119,121	\$ 134,019	0.13%
Total	\$ 122,387,360	\$	123,263,999	\$ 876,639	0.72%

	Open Cas	inos Compariso	<u>on</u>
Range	Prior Year No. of Tax Returns Filed by Casinos	This Year No. of Tax Returns Filed by Casinos	Difference
\$0 - \$2 Million	2	3	1
\$2 - \$5 Million	4	2	(2)
\$5 - \$8 Million	7	8	1
\$8 - \$10 Million	3	2	(1)
\$10 - \$13 Million	4	4	0
\$13+ Million	13	14	1
Total	33	33	0

#### COLORADO DIVISION OF GAMING COMBINED BALANCE SHEETS MARCH 31, 2025 AND 2024 (UNAUDITED)

		FY 2	2025			FY 20	)24	
		RESPONSIBLE				RESPONSIBLE		
	EXTENDED GAMING FUND	GAMING GRANT FUND	LIMITED GAMING FUND	TOTAL GAMING FUNDS	EXTENDED GAMING FUND	GAMING GRANT FUND	LIMITED GAMING FUND	TOTAL GAMING FUNDS
	C/ WIII TO 1 OILD	CIVIVIIIOND	C/ WIII VO T OI VD	C/ WIII VO T OI VEC	O/ WIII YO T OTYD	CIVILVI I CIVID	C/ (WIII VO T OTVE	C/ WIII VO T CIVIDO
ASSETS:								
Cash Accounts Receivable	\$ 169,117 \$	3,137,640 \$	97,296,838 \$	100,603,595	\$ 169,934 \$	3,068,941 \$	98,915,668 \$	102,154,543
Gaming Taxes	0	0	18,576,362	18,576,362	0	0	17,495,624	17,495,624
Fines Receivable	0	0	1,467	1,467	0	0	1,002	1,002
Miscellaneous Net Accounts Receivable	0	0	5,511 18,583,340	5,511 18,583,340	0	0	4,012 17,500,638	4,012 17,500,638
Net Accounts Receivable	U	U	10,503,340	16,565,540	U	Ü	17,500,636	17,500,636
Prepaid Expenses	0	0	83,957	83,957	0	0	67,972	67,972
Total Current Assets	169,117	3,137,640	115,964,135	119,270,892	169,934	3,068,941	116,484,278	119,723,153
TOTAL ASSETS	\$ 169,117 \$	3,137,640 \$	115,964,135 \$	119,270,892	\$ 169,934 \$	3,068,941 \$	116,484,278 \$	119,723,153
Accounts Payable Wages & Salaries Payable Due to Other State Agencies Background and Other Deposits Unearned Revenue Total Liabilities	\$ 0 \$ 0 0 0 0 0 0 0	570 \$ 0 0 0 0 0 570	30,112 \$ 128,369 609,055 314,263 254,024 1,335,823	30,682 128,369 609,055 314,263 254,024 1,336,393	\$ 0 \$ 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	1,961,041 \$ 0 0 0 0 1,961,041	44,823 \$ 107,913 421,121 330,540 328,622 1,233,019	2,005,864 107,913 421,121 330,540 328,622 3,194,060
FUND BALANCE: Restricted	0	0	55,919,110	55.919.110	0	0	56,331,303	56,331,303
Committed	0	0	55,919,109	55,919,109	0	0	56,331,302	56,331,302
Restricted for: Required Reserve Extended Gaming Recipients Responsible Gaming	0 169,117 0	0 0 3,137,070	2,706,136 0 0	2,706,136 169,117 3,137,070	0 169,934 0	0 0 1,107,900	2,520,682 0 0	2,520,682 169,934 1,107,900
Nonspendable: Prepaids	0	0	83,957	83,957	0	0	67,972	67,972
Total Fund Balance	169,117	3,137,070	114,628,312	117,934,499	169,934	1,107,900	115,251,259	116,529,093
TOTAL LIABILITIES AND FUND BALANCE	\$ 169,117 \$	3,137,640 \$	115,964,135 \$	119,270,892	\$ 169,934 \$	3,068,941 \$	116,484,278 \$	119,723,153

#### COLORADO DIVISION OF GAMING COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE (UNAUDITED) NINE MONTHS ENDED MARCH 31, 2025 AND 2024

		FY 2	025			FY	2024	
	EXTENDED	RESPONSIBLE		TOTAL	EXTENDED	RESPONSIBLE		TOTAL
	GAMING	GAMING GRANT	LIMITED	GAMING	GAMING	GAMING GRANT	LIMITED	GAMING
	FUND	FUND	GAMING FUND	FUNDS	FUND	FUND	GAMING FUND	FUNDS
REVENUES:								
Gaming Taxes	\$ 0 5		123,280,172 \$	-,,	\$ 0	•	\$ 122,394,377 \$	122,394,377
License and Application Fees	0	0	547,784	547,784	0	0	567,716	567,716
Background Investigations	0	0	138,043	138,043	0	0	153,254	153,254
Fines	0	0	4,974	4,974	0	0	2,184	2,184
Interest Income	169,117	87,637	1,786,371	2,043,125	169,934	61,619	1,891,271	2,122,824
Other Revenue	0	0	1,278	1,278	0	0	9,933	9,933
TOTAL REVENUES	169,117	87,637	125,758,622	126,015,376	169,934	61,619	125,018,735	125,250,288
OTHER FINANCING SOURCES / USES:								
Transfer from Hold Harmless Fund	0	758,326	0	758,326	0	489,554	0	489,554
Insurance Recoveries	0	730,320	0	738,320	0	469,554	10,919	10,919
TOTAL REVENUES & OTHER FIN. SOURCES	169,117	845,963	125,758,622	126,773,702	169,934	551,173	125,029,654	125,750,761
TOTAL NEVEROLO & OTHER TIM. OCCINGLO	100,117	040,000	120,700,022	120,770,702	100,004	001,170	120,020,004	120,700,701
EXPENDITURES:								
Salaries and Benefits	0	90,875	7,590,155	7,681,030	0	31,739	6,770,463	6,802,202
Annual and Sick Leave Payouts	0	0	52,363	52,363	0	0	53,120	53,120
Professional Services	0	0	34.919	34.919	0	0	134,146	134,146
Travel	0	4,580	28,826	33,406	0	0	20,067	20,067
Automobiles	0	0	220,324	220,324	0	0	145,175	145,175
Printing	0	410	13,081	13,491	0	165	13,062	13,227
Police Supplies	0	0	86,950	86,950	0	0	30,522	30,522
Computer Services & Name Searches	0	0	64,070	64,070	0	0	68,217	68,217
Materials, Supplies, and Services	0	4,506	309,467	313,973	0	1,387	254,875	256,262
Postage	0	0	4,346	4,346	0	12	2,424	2,436
Telephone	0	411	68,731	69,142	0	137	60,077	60,214
Utilities	0	0	18,383	18,383	0	0	20,778	20,778
Other Operating Expenditures	0	20	40,480	40,500	0	20	69,280	69,300
Leased Space	0	0	103,532	103,532	0	0	95,651	95,651
Capital Outlay	0	0	0	0	0	0	10,180	10,180
Grants to Nongovernmental Organizations	0	1,191,850	0	1,191,850	0	1,960,471	0	1,960,471
EXPENDITURES - SUBTOTAL	0	1,292,652	8,635,627	9,928,279	0	1,993,931	7,748,037	9,741,968
CTATE ACENICA CEDATICE								
STATE AGENCY SERVICES	0	0	137,052	137,052	0	0	194,435	194,435
Division of Fire Prevention and Control	0	0	3,129,561	3,129,561	0	0	2,860,500	2,860,500
Colorado State Patrol State Auditors	0	0	3,129,561 13,860	13.860	0	0	2,860,500	13,200
Indirect Costs - Department of Revenue	0	0	1,084,379	1,084,379	0	0	912,230	912,230
Colorado Department of Law	0	0	137,747	137,747	0	0	186,245	186,245
OIT Purchased Services	0	0	668,317	668,317	0	0	324,154	324,154
TOTAL STATE AGENCY SERVICES	0		5,170,916	5,170,916		0	4,490,764	4,490,764
TOTAL OTATE MOENT SERVICES			0,110,010	0,170,010			1,100,101	1,100,101
Background Expenditures	0	0	29,903	29,903	0	0	60,276	60,276
TOTAL EXPENDITURES	0	1,292,652	13,836,446	15,129,098	0	1,993,931	12,299,077	14,293,008
Formation of Bossesson Compression of Bossesson (Inc.)	100 117	(440,000)	111 000 170	444 644 664	100.004	(4.440.750)	440 700 577	444 457 750
Excess of Revenues Over Expenditures	169,117	(446,689)	111,922,176	111,644,604	169,934	(1,442,758)	112,730,577	111,457,753
FY24 & FY23 Extended Gaming Distr.	(46,434,925)	0	0	(46,434,925)	(44,135,150)	0	0	(44,135,150)
FUND BALANCE AT JULY 1, 2024 & 2023	46,434,925	3,583,759	2,706,136	52,724,820	44,135,150	2,550,658	2,520,682	49,206,490
TOTAL FUND BAL. MARCH 31, 2025 & 2024	\$ 169,117	\$ 3,137,070 \$	114,628,312 \$	117,934,499	\$ 169,934	\$1,107,900	\$ <u>115,251,259</u> \$	116,529,093

#### COLORADO DIVISION OF GAMING STATEMENT OF BUDGET TO ACTUAL NINE MONTHS ENDED MARCH 31, 2025 (UNAUDITED)

	_	BEGINNING BUDGET *	<u> </u>	SUPPLE- MENTAL CHANGES / ROLLFORWARDS	-	ANNUAL REVISED ESTIMATED BUDGET **	-	75% OF OF BUDGETED AMOUNT EXCEPT FOR TAXES ***	-	YEAR-TO-DATE ACTUAL	_	OVER / (UNDER) ANNUAL BUDGET	% EXI	EARNED PENDED OF AL BUDGET
REVENUES:														
Gaming Taxes License and Application Fees Background Investigations Fines and Fees Interest Revenue	\$	174,753,689 763,392 864,752 0	\$	0 0 0 0	\$	763,392 864,752 0	\$	121,729,778 572,544 648,564 0	\$	123,280,172 547,784 138,043 4,974	\$	(51,473,517) (215,608) (726,709) 4,974		70.55% 71.76% 15.96% 100.00%
Other Revenue		2,477,878 0		0		2,477,878 0		1,858,409 0		1,786,371 1,278		(691,507) 1,278		72.09% 100.00%
TOTAL REVENUES	_	178,859,711	_	0	-	178,859,711	-	134,144,783		125,758,622		(53,101,089)		70.31%
EXPENDITURES:														
Personal Services		12,350,897		0		12,350,897		9,263,172		7,669,499		(4,681,398)		62.10%
Operating Expenditures		850,828		495,500		1,346,328		1,009,746		493,301		(853,027)		36.64%
Workers Compensation		29,064		0		29,064		21,798		21,798		(7,266)		75.00%
Risk Management		30,775		0		30,775		23,081		23,081		(7,694)		75.00%
Licensure Activities		126,078		0		126,078		94,559		70,801		(55,277)		56.16%
Leased Space		469,025		0		469,025		351,769		103,532		(365,493)		22.07%
Vehicle Lease Payments - Fixed		162,144		0		162,144		121,608		123,014		(39,130)		75.87%
Vehicle Lease Payments - Variable		83,600		0		83,600		62,700		83,600		0		100.00%
Utilities		28,925		0		28,925		21,694		18,383		(10,542)		63.55%
Legal Services		183,663		0		183,663		137,747		137,747		(45,916)		75.00%
CORE Operations		14,605		0		14,605		10,954		10,954		(3,651)		75.00%
Payments to Office of Information Technology		706,628		0		706,628		529,971		668,317		(38,311)		94.58%
IT Division - MIPC Phones & ISD		52,888		(6,634)		46,254		34,691		31,524		(14,730)		68.15%
Indirect Costs - Department of Revenue		1,452,282		(6,443)		1,445,839		1,084,379		1,084,379		(361,460)		75.00%
State Agency Services	_	5,030,021		0	-	5,030,021	-	3,772,516	-	3,266,613	_	(1,763,408)		64.94%
Division Expenditures		21,571,423		482,423		22,053,846		16,540,385		13,806,543		(8,247,303)		62.60%
Background Expenditures	_	700,000		0	-	700,000	_	525,000		29,903	_	(670,097)		4.27%
TOTAL EXPENDITURES	_	22,271,423	_	482,423	•	22,753,846	-	17,065,385		13,836,446	_	(8,917,400)		60.81%
EXCESS OF REVENUES OVER EXPENDITURES	\$_	156,588,288		N/A	\$	156,105,865	\$_	117,079,398	\$	111,922,176	\$	(44,183,689)		71.70%

<sup>\*</sup> Represents original information given to the Commission in May 2024. The percent of the fiscal year elapsed through March 31, 2025 is 75.0%.

<sup>\*\*</sup> Amount includes Long Bill items and Supplemental Appropriations.

<sup>\*\*\*</sup> The original tax projection assumed an AGP increase of 1%, which was then applied to the existing casinos' graduated tax tiers. The \$121,729,778 is this tax projection through March, which is \$1,550,394 less than the actual taxes collected for the same period.

<sup>^^</sup> Calculated number is not a sum, rather elapsed percentage of Annual Revised Estimated Budget.



Specialized Business Group—Gaming 1707 Cole Blvd., Suite 300 Lakewood, CO 80401

#### Memo

To: Colorado Limited Gaming Control Commission

From: Tseko Ivanov, Gaming Controller

Cc: Chris Schroder
Date: May 22, 2025

Re: March 2025 Gaming Fund Financial Statement Presentation

Following are highlights from the Gaming Fund financial statements ending March 31, 2025.

Statement of Revenues, Expenditures, and Changes in Fund Balance

Gaming tax revenues have increased by \$885,795 or 0.7% more than last year. Total Revenues for the Limited Gaming Fund as of March 31, 2025, were \$125,758,622, a less than 1.0% increase compared to March 2024.

Total expenditures for the period ending March 31, 2025, were approximately \$13.8 million. This represents a 12.5% increase over last year. The main reason for the increase is in the Salaries and Benefits line, which increased by \$819,692 or 12.1% over last year. The PERA Direct Distribution expenditure is \$94,272 more this fiscal year compared to last fiscal year. The OIT Purchased Services line increased by \$344,163 or 106.2% of last year. This was expected, as the appropriation is \$160,469 higher than it was in fiscal year 2024. Also, the utilization rate of the appropriation increased in fiscal year 2025 compared to fiscal year 2024. The Automobiles line increased by \$75,149 or 51.8% due to the increased number of vehicles assigned to Gaming and the increased cost of maintaining the vehicles.

The excess of total revenues over expenditures was \$111,922,176. This is a 0.7% decrease over last year and represents the amount we could distribute as of March 31.

#### Statement of Budget to Actual

Total revenues collected through March 31, 2025, were 70.3% of budgeted. Total expenditures were 60.8% of budgeted, which is below the 75% of the fiscal year that has elapsed. In addition, the excess of revenues over expenditures was 71.7% of budgeted.

Please feel free to contact me if you have any questions on the Gaming Fund financial statements.

1 DR 4044 (05/01/19)

### Item IV

# Sports Betting Financial Statements for March 2025



STATEMENT OF SPORTS BETTING REVENUES,
SPORTS BETTING TAXES, AND EXPENDITURES
(UNAUDITED)

FOR THE NINE (9) MONTHS ENDED

MARCH 31, 2025

# DIVISION OF GAMING STATEMENT OF REVENUES SPORTS BETTING TAXES, AND EXPENDITURES (UNAUDITED)

#### TABLE OF CONTENTS

Comparative Balance Sheet	1
Comparative Statement of Revenues, Expenditures, and Changes in Fund Balance	2
Budget Status	3

## COLORADO DIVISION OF GAMING SPORTS BETTING COMBINED BALANCE SHEETS MARCH 31, 2025 AND 2024 (UNAUDITED)

			FY 2025			FY 2024	
	НС	DLD-HARMLESS FUND	SPORTS BETTING FUND	TOTAL SPORTS BETTING FUNDS	HOLD-HARMLESS FUND	SPORTS BETTING FUND	TOTAL SPORTS BETTING FUNDS
ASSETS:							
Cash	\$	3,467,350 \$	24,320,140 \$	27,787,490	\$ 2,376,492 \$	21,391,777 \$	23,768,269
Accounts Receivable Sports Betting Taxes		0	2,156,272	2,156,272	0	2,854,010	2,854,010
Fines Receivable		0	391	391	0	391	391
Miscellaneous		0	640	640	0	710	710
Net Accounts Receivable	-	0	2,157,303	2,157,303	0	2,855,111	2,855,111
Prepaid Expenses	_	0	16,014	16,014	0	18,069	18,069
Total Current Assets		3,467,350	26,493,457	29,960,807	2,376,492	24,264,957	26,641,449
TOTAL ASSETS	\$	3,467,350 \$	26,493,457 \$	29,960,807	\$ 2,376,492 \$	24,264,957	26,641,449
LIABILITIES AND FUND BALANCE:							
Accounts Payable	\$	0 \$	3,977 \$	3,977	\$ 0\$	15,057 \$	15,057
Wages & Salaries Payable		0	39,356	39,356	0	41,265	41,265
Due to Other State Agencies		0	19,000	19,000	0	5,188	5,188
Background Deposits		0	283,350	283,350	0	434,186	434,186
Unearned Revenue Total Liabilities	_	0	98,032 443,715	98,032 443,715	0	67,457 563,153	67,457 563,153
FUND BALANCE: Restricted		0	26,027,559	26,027,559	0	23,667,379	23,667,379
Restricted for:							
Reserve		0	6,169	6,169	0	16,356	16,356
Hold-Harmless Recipients Nonspendable:		3,467,350	0	3,467,350	2,376,492	0	2,376,492
Prepaids		0	16,014	16,014	0	18,069	18,069
Total Fund Balance	_	3,467,350	26,049,742	29,517,092	2,376,492	23,701,804	26,078,296
TOTAL LIABILITIES AND FUND BALANCE	\$	3,467,350 \$	26,493,457 \$	29,960,807	\$ 2,376,492 \$	24,264,957 \$	26,641,449

#### COLORADO DIVISION OF GAMING SPORTS BETTING COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NINE MONTHS ENDED MARCH 31, 2025 AND 2024 (UNAUDITED)

		FY 2025			FY 2024	
	HOLD-HARMLESS	SPORTS	TOTAL SPORTS	HOLD-HARMLESS	SPORTS	TOTAL SPORTS
	FUND	BETTING FUND	BETTING FUNDS	FUND	BETTING FUND	BETTING FUNDS
REVENUES:						
Sports Betting Taxes	\$ 0 \$	26,747,248 \$	26,747,248	\$ 0.5	23,506,498 \$	23,506,498
License and Application Fees	0	150,834	150,834	0	153,363	153,363
Sports Betting Operations Fees	0	1,634,100	1,634,100	0	2,000,700	2,000,700
Background Investigations	0	43,574	43,574	0	130,680	130,680
Fines	0	1,512	1,512	0	168	168
Interest Income	86,938	566,250	653,188	58,156	519,941	578,097
Other Revenue	0	0	0	0	1,085	1,085
TOTAL REVENUES	86,938	29,143,518	29,230,456	58,156	26,312,435	26,370,591
EXPENDITURES:						
Salaries and Benefits	0	2,383,222	2,383,222	0	2,090,877	2,090,877
Annual and Sick Leave Payouts	0	11,017	11,017	0	30,481	30,481
Professional Services	0	64,873	64,873	0	76.172	76.172
Travel	0	15,379	15,379	0	7,163	7.163
Automobiles	0	19,165	19,165	0	13,094	13.094
Printing	0	2,816	2,816	0	2,912	2,912
•	0	5,771	,	0	652	652
Police Supplies Computer Services & Name Searches	0	10.095	5,771 10.095	0	12.674	12.674
Materials, Supplies, and Services	0	38,802	38,802	0	48.047	48,047
Postage	0	55,602	55	0	46,047 53	53
Telephone	0	11,324	11,324	0	10.396	10.396
Other Operating Expenditures	0	9,585	9,585	0	18,328	18,328
Leased Space	0	25,888	25,888	0	24,276	24,276
Capital Outlay	0	55,000	55,000	0	24,270	24,270
EXPENDITURES - SUBTOTAL	0	2,652,992	2,652,992	0	2,335,125	2,335,125
STATE AGENCY SERVICES						
State Auditors	0	13.860	13,860	0	13,200	13.200
Indirect Costs - Department of Revenue	0	179.226	179,226	0	13,200	117.045
Colorado Department of Law	0	64,524	64,524	0	94,660	94,660
OIT Purchased Services	0	187,839	187,839	0	45,936	45,936
TOTAL STATE AGENCY SERVICES	0	445,449	445,449	0	270,841	270,841
TOTAL STATE AGENCT SERVICES		443,443	445,445		270,041	270,041
5		. =0.4		•	0.4.00.4	24.224
Background Expenditures	0	1,504	1,504	0	21,021	21,021
TOTAL EXPENDITURES	0	3,099,945	3,099,945	0	2,626,987	2,626,987
EXCESS OF REVENUES OVER EXPENDITURES	86,938	26,043,573	26,130,511	58,156	23,685,448	23,743,604
OTHER FINANCING SOURCES (USES):						
Sports Betting Distribution	0	(28,234,019)	(28,234,019)	0	(23,900,959)	(23,900,959)
Transfer to Hold-Harmless Fund	0	(1,740,000)	(1,740,000)	0	(1,536,814)	(1,536,814)
Transfer from Sports Betting Fund	1,740,000	(1,740,000)	1,740,000)	1,536,814	(1,550,614)	1,536,814
Transfer to Responsible Gaming Grant Fund	(758,326)	0	(758,326)	(489,554)	0	(489,554)
Transier to Nesponsible Gailling Grant Fund	(130,320)	U	(730,320)	(409,554)	U	(409,554)
FUND BALANCE AT JULY 1, 2024 & 2023	2,398,738	29,980,188	32,378,926	1,271,076	25,454,129	26,725,205
1 3115 BALANGE AT COLT 1, 2027 G 2020	2,000,100	20,000,100	02,010,920	1,211,010	20,707,129	
TOTAL FUND BAL. MARCH 31, 2025 & 2024	\$ 3,467,350 \$	26,049,742 \$	29,517,092	\$ 2,376,492	23,701,804	26,078,296

#### **COLORADO DIVISION OF GAMING** SPORTS BETTING STATEMENT OF BUDGET TO ACTUAL NINE MONTHS ENDED MARCH 31, 2025 (UNAUDITED)

		BEGINNING BUDGET *	RO	SUPPLE- MENTAL CHANGES / DLLFORWARDS	<del>-</del>	ANNUAL REVISED ESTIMATED BUDGET **	_	75.0% OF BUDGETED AMOUNT		YEAR-TO-DATE ACTUAL	_	OVER / (UNDER) ANNUAL BUDGET	% EARNED % EXPENDED OF ANNUAL BUDGET
REVENUES:													
Sports Betting Taxes License and Application Fees Sports Betting Operations Fees Background Investigations Fines and Fees Interest Revenue TOTAL REVENUES	\$ 	32,300,199 216,624 3,070,194 192,984 0 591,094 36,371,095	\$ 	0 0 0 0 0 0	\$	32,300,199 216,624 3,070,194 192,984 0 591,094	\$ 	24,225,149 162,468 2,302,645 144,738 0 443,321 27,278,321	\$	26,747,248 150,834 1,634,100 43,574 1,512 566,250 29,143,518	\$ 	(5,552,951) (65,790) (1,436,094) (149,410) 1,512 (24,844) (7,227,577)	82.81% 69.63% 53.22% 22.58% 100.00% 95.80%
EXPENDITURES:													
Personal Services		4,112,793		0		4,112,793		3,084,595		2,521,841		(1,590,952)	61.32%
Operating Expenditures		175,038		55,000		230,038		172,528		74,111		(155,927)	32.22%
Workers Compensation		8,174		0		8,174		6,131		6,131		(2,043)	75.01%
Risk Management		8,655		0		8,655		6,491		6,491		(2,164)	75.00%
Licensure Activities		37,701		0		37,701		28,276		10,143		(27,558)	26.90%
Leased Space		50,433		0		50,433		37,825		25,888		(24,545)	51.33%
Vehicle Lease Payments - Fixed		20,324		0		20,324		15,243		17,740		(2,584)	87.29%
Vehicle Lease Payments - Variable		4,200		0		4,200		3,150		1,426		(2,774)	33.95%
Legal Services		86,032		0		86,032		64,524		64,524		(21,508)	75.00%
CORE Operations		4,108		0		4,108		3,081		3,081		(1,027)	75.00%
Payments to Office of Information Technology		198,739		0		198,739		149,054		187,839		(10,900)	94.52%
Indirect Costs - Department of Revenue		387,109		1,300	-	388,409	_	291,307	_	179,226	_	(209,183)	46.14%
Division Expenditures		5,093,306		56,300		5,149,606		3,862,205		3,098,441		(2,051,165)	60.17%
Non Personal Services Background Expenditures		106,551	. <u> </u>	(55,000)	-	51,551	_	38,663	_	1,504	_	(50,047)	2.92%
TOTAL EXPENDITURES	_	5,199,857	_	1,300		5,201,157	_	3,900,868	_	3,099,945	_	(2,101,212)	59.60%
EXCESS OF REVENUES OVER EXPENDITURES	\$	31,171,238		N/A	\$	31,169,938	\$	23,377,453	\$_	26,043,573	\$_	(5,126,365)	83.55%

<sup>\*</sup> Represents original information given to the Commission in April of 2024. The percent of the fiscal year elapsed through March 31, 2025 is 75.0%.

<sup>\*\*</sup> Amount includes Long Bill items and Supplemental Appropriations.



Specialized Business Group—Gaming 1707 Cole Blvd., Suite 300 Lakewood, CO 80401

#### Memo

To: Colorado Limited Gaming Control Commission

From: Ryan Golden, Deputy Gaming Controller

Cc: Christopher Schroder

Date: May 22, 2025

Re: March 2025 Sports Betting Fund Financial Statements

Following are highlights from the Sports Betting Fund financial statements ending March 31, 2025.

Statement of Revenues, Expenditures, and Changes in Fund Balance

Current fiscal year Sports Betting Tax revenue was \$26,747,248 which is an increase of \$3,240,750 or 14% over the prior fiscal year. Total Sports Betting Fund revenues through March 2025 increased by \$2,831,083 or 11% over March 2024.

Total Sports Betting Fund expenditures through March 2025 were \$3,099,945 which is an increase of 18% over March 2024. The increase is due primarily to the increase of \$292,345 in salaries and benefits, and the increase of \$141,903 in OIT Purchased Services.

#### Statement of Budget to Actual

Total revenues collected through March 2025 were about 80% of budgeted. Total expenditures were about 60% of budgeted, which is below the 75% of the fiscal year that has elapsed. Excess of revenues over expenditures was 84% of budgeted.

Please feel free to contact me if you have any questions on the Sports Betting Fund financial statements.

1 DR 4044 (05/01/19)

## Item VI

# Fiscal Year 2026 Budget Requests

#### **Department of Revenue, Division of Gaming** FY 2025-26 Budget Request

			m . 1 7			
	Total Approve		<b>Total Request</b>			
	FY 2024-25		FY 2025-26		Year to	Year
SB25-206, Line Items	Total Funds	FTE	Total Funds	FTE	Variance	%Chng
Personal Services	10,199,751	109.0	10,633,757	108.5	434,006	4.3%
Operating Expenses	2,172,406		2,188,096		15,690	0.7%
Payments to Other State Agencies	5,030,021		4,994,688		(35,333)	-0.7%
Distribution to Cities and Counties (1)	23,788,902		23,788,902		0	0.0%
Indirect Cost Assessment Total	750,550		783,136		32,586	4.3%
Total Long Bill/Commission Appropriations	41,941,630	109.0	42,388,579	108.5	446,949	1.1%
Gaming Division Indirects	334,567		334,567		0	0.0%
Central Appropriations	4,035,279		4,861,169		825,890	20.5%
SBG Administration Indirects	231,272		294,432		63,160	27.3%
Indirect and Central Appropriation Total	4,601,118		5,490,168		889,050	19.3%
Grand Total <sup>(2)</sup>	46,542,748	109.0	47,878,747	108.5	1,335,999	2.9%
Gaming Budget Request Total	17,723,825		19,095,157		1,371,332	7.7%
Other State Agencies Request Total	5,030,021		4,994,688	: =	(35,333)	
Total Request	\$ 22,753,846		\$ 24,089,845		1,335,999	
Budget Request to Projected Revenues						
AGP Tax <sup>(3)</sup>	174,753,689		178,168,541			
License and Application Fees	763,392		777,712			
Background Investigation Deposits	864,752		871,670			
Interest Revenue	2,477,878		-			
Total Projected Revenues	178,859,711		179,817,923	:		
Percentage of Gaming Budget to Revenues:	12.7%		13.4%			

<sup>(1)</sup> Distributions: This figure is a placeholder on the Long Bill and does not represent estimated or actual distributions.
(2) FY 2024-25 budgets have been adjusted for approved budget changes during FY 2024-25
(3) FY 2025-26 projections include FY 2024-25 8 months actuals and 4 months projections for balance of year.

5/12/2025 1

FY 2025-26 projections assume the continuation of the FY 2024-25 gaming tax rate structure with no changes.



Department of Revenue Line-Item Descriptions

Division of Gaming FY 2025-26 Budget Request

May 22, 2025

The FY 2025-26 budget request was prepared according to statewide standards and guidelines issued by the Governor's Office of State Planning and Budgeting (OSPB) and incorporates statewide figure-setting policy adopted by the Joint Budget Committee (JBC) for FY 2025-26. The following narrative details the changes in the budget request.

#### Line Item Appropriations pursuant to SB25-206

#### Personal Services – Increased costs of \$434,006

This funding pays for the Division of Gaming's staff, their benefits, and contract services. Typical personal services adjustments that occur each year include annualization of salary increases and performance awards granted in the prior fiscal year and common policy base adjustments. The Colorado Limited Gaming Control Commission has constitutional authority to allocate funds for the Division, and such funds are not subject to appropriation by the General Assembly (see Article XVIII, Section 9, Colorado Constitution and Section 44-30-701, C.R.S.). *The FY 2025-26 Personal Services request is \$10,633,757*.

FY 2024-25 Commission Approved	\$ 10,199,751			
Annualize Salary Survey	\$ 244,454			
DOR Realignment of Criminal Investigator Series	\$ 189,552			
FY 2025-26 Commission Request	\$ 10,633,757			

#### Operating Expenses – Increased costs of \$15,690

This line item funds numerous costs associated with the Division of Gaming's operations. The Colorado Limited Gaming Control Commission has constitutional authority to allocate Operating funds for the Division, and such funds are not subject to appropriation by the General Assembly (see Article XVIII, Section 9, Colorado Constitution and Section 44-30-701, C.R.S. *The FY 2025-26 Operating Expenses request is \$2,188,096*.

#### Payments to Other State Agencies – Decreased Payments of \$35,333

This line item funds costs associated with other state agencies performing work for the Division of Gaming. Section 44-30-301, C.R.S., authorizes the Limited Gaming Control Commission to enter contracts with any governmental entity to carry out duties of the Division of Gaming according to established criteria for cooperation and conditions for payment. The Commission has historically interpreted the agencies eligible for appropriations from the Limited Gaming Fund to be those specifically given statutory authority in the Limited Gaming Act to regulate or administer components of the program. The specific statutory citations for such agencies are: the Colorado State Patrol, 44-30-830(5), C.R.S.; and the Division of Fire Prevention and Control, 44-30-515, C.R.S. The Commission approves requests from State agencies for payments from the Limited Gaming Fund. *The FY 2025-26 Payments to Other State Agencies request is* \$4,994,688.

#### <u>Distribution to Gaming Cities and Counties - No Change from Previous Year</u>

The Distribution to Gaming Cities and Counties line item is a placeholder that reflects estimated distributions from the Limited Gaming Fund to eligible cities and counties including Gilpin and Teller counties, and the towns of Black Hawk, Central City, and Cripple Creek. The Colorado Constitution, Article XVIII, Section 9, authorizes limited gaming in Central City, Black Hawk, and Cripple Creek and is implemented in Sections 44-30-701 to 1201, C.R.S. It also provides clear direction as to the distribution of gaming revenues, which include funding for historic preservation in the three gaming cities as well as statewide, funding for the host cities and counties for the impacts of gaming, and a transfer to the General Fund for state impacts. From the net amount in the Limited Gaming Fund at year-end, the Constitution mandates the following distributions: 28 percent to the State Historical Fund, 12 percent to Gilpin and Teller counties (in proportion to the gaming revenues generated in each county), 10 percent to Black Hawk, Central City and Cripple Creek (in proportion to the gaming revenues generated in respective city), and 50 percent to the General Fund, "or such other fund as the general assembly shall provide." The amount requested in the Long Bill serves as a placeholder and is not intended to accurately reflect estimated distributions for the Limited Gaming Fund. For FY 2025-26, the request is based on a continuation amount of \$23,788,902.

#### SB18-191 Concerning the Local Government Limited Gaming Impact fund and, in connections therewith making an appropriation.

SB18-191 now mandates under 44-30-701(III)(A) at the end of 2017-18 state fiscal year and each year thereafter, five million dollars as annually increased by an amount equal to the percentage increase in the state share as described in subsection (1)(d)(I) of this section from the previous fiscal year to the local government limited gaming impact fund created in section 44-30-1301, plus an amount equal to the projected direct, and indirect costs to administer the local government limited gaming impact grant program set forth in section 44-30-1301 (2)(a)(I) for the upcoming fiscal year; except that such transfer shall be made at the beginning of the state fiscal year, and any unspent money from such transfer revert to the local government limited gaming impact fund. (b) If the state share does not increase from the previous fiscal year, then the state treasurer shall transfer an amount equal to the previous fiscal year's transfer.

#### <u>Indirect Cost Assessment – Increased costs of \$32,586.</u>

The Indirect Costs line item reflects the total indirect cost assessment against the Limited Gaming Fund for the Department of Revenue. The request for this line item is based on the Departmental and Statewide Indirect Cost Allocation Plan and is updated each year to reflect accurate assessments against the Limited Gaming Fund. *The FY 2025-26 Indirect Cost Assessment request is \$783,136*.

#### Division Indirects – Overseen by the Department of Revenue, Executive Director

#### SBG Administration Indirect Cost Recoveries - No Change from Previous Fiscal Year

This funding pays for the salary of senior management, budget personnel, and administrative staff of the SBG Business Group's Administration section, as well as any related contract services. Typical personal services adjustments that occur each year include annualization of salary increases and performance awards granted in the prior fiscal year and common policy base adjustments. The

Colorado Department of Revenue, Division of Gaming FY 2025-26 BUDGET REQUEST

request for this line item is based on the Departmental and Statewide Indirect Cost Allocation Plan and is updated each year to reflect current assessments against the Limited Gaming Fund. *The FY 2025-26 SBG Administration cost is \$334,567*.

#### SBG Administration Allocations/Indirect – Increased Costs of \$63,160

This funding pays for the salary benefits of senior management, training personnel and administrative staff of the SBGE Business Group's Administration section. *The FY 2025-26 SBG Administration Common Policy Allocation costs are \$294,432*.

#### **Central Appropriations - Personal Services Common Policies**

<u>Common Policy</u> - Appropriations common to all departments which are appropriated to each Executive Director's office and then allocated out to divisions or programs within each department. Examples include Group Health and Life, and Workers' Compensation.

#### Health, Life and Dental (HLD) – Increased costs of \$351,781

This appropriation covers the cost of the State's share of the employee's health, life and dental insurance as it relates to the number of employees in the Department of Revenue that elect to be covered. Rates and premiums are determined by the Department of Personnel and Administration. Every year, employees elect or opt out of coverage during an open enrollment period. Thus, depending on employees' circumstances, more or less may enroll than in a previous year and result in a change in the appropriation. Finally, change requests and legislation alter the appropriation. The FY 2025-26 Health, Life and Dental costs are \$1,460,448.

#### Short-term Disability (STD) – Decreased costs of \$3,585

Short-term disability insurance coverage provides partial payment of an employee's salary if that individual becomes disabled and cannot perform his or her work duties. All employees have coverage of this employer-paid benefit. The Short-term disability rates are negotiated and calculated by the Department of Personnel and Administration on a fiscal-year basis. Any change to the Department of Revenue's appropriation is based solely on the change in base salaries in the Department and the rate. *The FY 2025-26 Short-term Disability cost is \$4,960*.

#### <u>Unfunded Liability Amoritization Equalization Disbursement (AED) – Increased costs of \$130,298</u>

A Joint Budget Committee action was approved to consolidate AED and SAED into a new Long Bill line titled "Unfunded Liability Amortization Equalization Disbursement Payments" through the FY 2025-26 Figure Setting process. This appropriation provides funding for amortization and supplemental amortization payments to increase the funded status of the PERA. Statutory Authority: Section 24 51 411, C.R.S. The FY 2025-26 Unfunded Liability AED cost is \$699,950.

#### Shift Differential – Increased costs of \$45,818

Shift differential funding compensates employees for work performed outside a regular work schedule, such as evening and weekend shifts. The appropriation is typically based on 80.0 percent of prior year shift expenditures including the calculation for PERA, Medicare, AED, SAED and STD. *The FY 2025-26 Shift Differential cost is \$128,523*.

#### Salary Survey – Decreased costs of \$54,820

This line item funds the base salary increases for State employees as recommended by the Department of Personnel and Administration's Total Compensation Report. All changes in yearly appropriations are based on this report and approved by the Joint Budget Committee. This appropriation was not funded for FY 2009-10, FY 2010-11, FY 2011-12, FY 2012-13 or FY 2020-21 due to the economic recession. *The FY 2025-26 Salary Survey cost is \$189,634*.

#### Step Pay – First year of cost \$46,995

This line item funds the step pay salary increases for State employees as recommended by the Department of Personnel and Administration's Total Compensation Report. All changes in yearly appropriations are based on this report and approved by the Joint Budget Committee. This appropriation was not funded in previous years and will be adjusted annually based on employees time in position. *The FY 2025-26 Step Pay cost is \$46,995*.

#### PERA Distribution SB18-200 – Increased costs of \$10,353

This line item funds PERA distribution for SB18-200. The FY 2025-26 PERA distributions SB18-200 cost is \$121,842.

#### Paid Family Medical Leave - Increased costs of \$5,864

This line item is for the employer cost for premiums for paid family medical leave insurance. This leave provides time off for employees to address family and medical needs, such as the arrival of a new child, military family needs, and a personal or a family member's serious health condition, including the effects of domestic violence and sexual assault. The appropriation is adjusted annually and is allocated to the Divisions based on projected need. *The FY 2025-26 Family and Medical Leave Insurance cost is \$31,498*.

#### **Central Appropriations - Operating Common Policies**

#### Variable Vehicle – Increased costs of \$6,475

These dollars are appropriated to the Department through the Operating Expenses line item of the Executive Director's Office and then allocated to the divisions based on projected need. The funds cover the variable vehicle expenses including maintenance, fuel and insurance for the Department's assigned vehicles. *The FY 2025-26 Variable Vehicle cost is \$90,075*.

#### <u>Leased Space – Decreased costs of \$30,919</u>

This appropriation funds the payments for the Department's lease space contracts, including annual inflators, and allocates to the Divisions based on projected need. *The FY 2025-26 Leased Space cost is \$438,106*.

#### <u>Utilities – Decreased costs of \$4,606</u>

This appropriation provides funding to support the cost of maintaining the Department's state-owned facilities that include gaming offices where the lease does not include utilities. *The FY 2025-26 Utilities cost is \$24,319*.

#### **Executive Directors Office – Decreased of \$129,450**

This funding pays for the salary and benefits of the budget personnel in the SBG Business Group's Administration section. Typical personal services adjustments that occur each year include annualization of salary increases and performance awards granted in the prior fiscal year and common policy base adjustments. The request for this line item is based on the Departmental Cost Allocation Plan and is updated each year to reflect current assessments against the Limited Gaming Fund. In FY 2025-26, this cost is the current FTE budget. The FY 2025-26 Executive Directors Office Personal Services cost is \$0

#### Digital Trunk Radios – First year of cost \$44,900

This appropriation provides funding for Digital Truck radios for each Division vehicle. The funds cover the Digital Trunk Radio expenses for Department's assigned vehicles. *The FY 2025-26 Digital Trunk Radios cost is \$44,990*.

#### Department Common Policies overseen by the Department of Personnel and Administration

#### Worker's Compensation – Decreased costs of \$2,050

Worker's compensation insurance for the entire state (excluding Department of Higher Education institutions) is carried by the Department of Personnel and Administration. Appropriations to departments covered by the insurance are provided through Joint Budget Committee common policy determined through actuarial calculations and three years of claims history. In addition, this line item supports common resources for the Colorado State Employee Assistance Program (C-SEAP). All changes in the Department's appropriation for worker's compensation are the result of common policy changes. *The FY 2025-26 Worker's Compensation cost is* \$27,014.

#### Risk Management and Property Funds – Increased costs of \$19,726

The Department's share of liability and property insurance carried by the Department of Personnel and Administration is appropriated through this line item. The state's liability program is used to pay liability claims and expenses brought against the state. The state's property program pays for commercial insurance and associated deductibles for insurance coverage to state properties. For property premiums, state agencies pay a portion of the property insurance expense through a formula that allocates property premiums based upon the value of an agency's property holdings. For liability premiums, departments pay a portion of the projected need for cash flow to cover existing and anticipated liability claims based on an allocation formula developed by an actuarial firm retained by the Department of Personnel and Administration. All projections are approved by the Joint Budget Committee. Thus the Department of Revenue's appropriation and any changes to it are driven by the common policies established by the Joint Budget Committee. The FY 2025-26 Risk Management and Property Funds request cost is \$50,501.

#### **Vehicle Lease Payments – Increased costs of \$29,100**

This line item provides funding for the fixed lease costs of Department of Revenue vehicles and management fees charged by State Fleet Management (Department of Personnel and Administration). The appropriation is adjusted annually through a statewide vehicle decision item and/or supplemental request. The appropriation is allocated to the Divisions based on projected lease loan payments. *The FY 2025-26 Leased Vehicles cost is \$191,244*.

.

#### Common Policies Overseen by the Governor's Office of Information Technology (OIT)

#### Payments to OIT - Increased costs of \$361,772

This line item was created in FY 2013-14 to pay for services provided by the Governor's Office of Information Technology that were previously appropriated and billed to State agencies through five common policy line items: Management and Administration of OIT, Purchase of Services from Computer Center, Colorado State Network (formerly Multiuse Network), Communication Services Payments, and Information Technology Security. Administration expenses of OIT are allocated to various departments in proportion to the level of services purchased from OIT. *The FY 2025-26 Office of Information Technology cost is \$1,068,400*.

#### ITD Operating Expenses (ISD)- Decreased costs of \$6,634

Operating Expenses fund numerous information technology related contracts for the Department. Other costs paid for by this line item include telecommunications, general office supplies, and printing costs. This amount relates directly to the PBX/MIPC phone system upgrade that is taking place at Gaming facilities, which also includes the line port and phone rentals. Legislation does impact funding for the Information Technology Division's operating expenses, most notably income tax check off bills. Income tax checks off bills

Colorado Department of Revenue, Division of Gaming FY 2025-26 BUDGET REQUEST

contain one-time operating expenses based on the number of hours required for programming changes. *The FY 2025-26 ITD Operating cost is \$46,254*.

#### **CORE Operations – Decreased costs of \$2,378**

This line item was created in FY 2012-13 to support the replacement of the statewide COFRS system. This line item was renamed in FY 2015-16 to be CORE Operations to reflect payments to the Department of Personnel & Administration for all direct and indirect costs of maintaining the CORE system. The amount requested reflects the Department of Personnel and Administration calculated allocation. *The FY 2025-26 CORE Maintenance cost is \$12,227*.

#### **Legal Services – Overseen by the Department of Law**

#### <u>Legal Services – Increased costs of \$616</u>

Legal representation for all divisions in the Department of Revenue is provided by the Department of Law. This line item pays for those services. The appropriation is based on the blended hourly rate, as set by the Joint Budget Committee every year, and the number of hours a department requires. Funding shortfalls that cannot be offset within the pot may be covered by excess personal services appropriations upon written notification to the Joint Budget Committee as directed by the Executive Director. *The FY 2025-26 Legal Services cost is* \$184,279.

The overall FY 2025-26 Gaming Budget Request has increased from the FY 2024-25 Budget Year by \$1,371,333 or 7.7%, but the calculation excludes any changes to Other State Agencies requests. The Other State Agencies requests has decreased by \$35,333 or -.7%. The total net increase to the FY 2025-26 request is \$1,336,000.

#### **Limited Gaming Fund Projections**

Colorado Revised Statute 44-30-203(2)(i), requires that the Division provide an annual budget request that includes a complete financial plan for all proposed expenditures and anticipated revenues of the Division. The following summarizes the components of the FY 2025-26 financial plan for the Limited Gaming Fund created in Section 44-30-701(1), C.R.S. The Revenue Projections for FY 2025-26 will be presented to the Gaming Commission in May 2025. The expenditures reflect the FY 2025-26 Budget Requests. The table also illustrates the amount of revenue that could be distributed at the end of FY 2025-26.

#### FY 2025-26 LIMITED GAMING FUND PROJECTION

Preliminary Revenue Projection (1):			
AGP Tax	\$	178,168,541	
License and Application Fees		777,712	
Background Investigation Deposits		871,670	
Interest Revenue		0	
Total Preliminary Projected Revenues FY 2024-25			\$ 179,817,923
FY 2024-25 Projected Ending Escrow <sup>(2)</sup>			3,215,479
FY 2025-26 Preliminary Projected Gross Gaming Fund			\$ 183,033,402
Estimated Fund Expenditures:			
Division of Gaming FY 2025-26 Request	S	19,095,157	
State Patrol FY 2025-26 Estimate		4,747,625	
Fire Prevention and Control FY 2025-26 Estimate		247,063	
Total Estimated Fund Expenditures			\$ 24,089,845
FY 2025-26 Projected Ending Escrow <sup>(3)</sup>			4,014,974
FY 2025-26 Preliminary Estimate of Funds for Distribution (4)			\$ 154,928,583

<sup>(1)</sup> FY 2025-26 revenue projections will be presented to the Commission in May 2025.

<sup>(2)</sup> Ending Escrow projection includes 8 months of actual FY 2024-25 data and 4 months of projections for balance of year.

<sup>(3)</sup> Ending Escrow projection equals two months of total fund appropriations.

<sup>(4)</sup> Distribution Estimate included only for illustration purposes.



#### Memo

**To:** Colorado Limited Gaming Control Commission

From: Kristi Piazza, Budget Manager – Specialized Business Group

**Date:** May 22, 2025

Re: License Fee Analysis for FY 2025-26

The Division has reviewed and completed an analysis of the current license fees, summarized in the table on page two of this memorandum. As was stated in 2016, the Division of Gaming will conduct a fee analysis annually, but will bring license fee changes for the Commission's consideration every other year. The paragraph that follows provides a quick summary of the analysis.

The fee-setting model is based on the projected direct and indirect expenses of licensing activities in the Division of Gaming. The model is updated annually to include changes to operating and personnel costs. Revenue is determined by projecting changes in the licensed population, and applying current fee amounts. If the difference between revenue and expenditures is significant, it indicates that a change in fees is warranted. The FY 2025-26 fee analysis found that expenditures exceed revenue by approximately \$505,422 (-39.4%), a difference that is significant enough to recommend a change in the fees charged. However, the Commission has the authority to either leave the license fees unchanged or adjust them.

The Division requests the Commission to maintain the current licensing fees.

Sincerely,

Kristi Piazza Budget Manager, Specialized Business Group Kristi.Piazza@state.co.us

#### Direct and Indirect Cost of Issuing a License

Direct Costs	
Personal Services cost of the 8.75 licensing FTE	\$ 782,755
Operating cost of issuing a license	\$ 115,586
Total Direct Costs	\$ 898,341
Indirect Costs	
Division Total Operating cost	\$ 4,909,003
Less: Direct Operating cost of issuing a license that already counted in direct above	\$ 115,586
Times: Indirect Cost Rate (% Licensing FTE to Full-Fill FTE) 8.0	3%
Total Indirect Cost	\$ 384,793
Total Direct and Indirect Costs	\$ 1,283,134
Net of Revenue	
Projected FY 2025-26 Licensing Revenue	\$ 777.712
,	· · · · · · · · · · · · · · · · · · ·
Total Cost of Issuing Licenses FY 2025-26	\$ 1,283,134 \$ (505,422)
Excess (Deficit)	+ (/:/
% Over(Under)	-39.4%



#### Memo

**To:** Colorado Limited Gaming Control Commission

From: May 22, 2025

Re: Background Investigation Hourly Rate for FY 2025-26

The Division has reviewed and conducted an analysis of the current \$84.00 hourly rate charged for background investigations to determine if any change is needed for FY 2025-26. Commission Policy 95-03 states: The cost incurred to deliver the service associated with conducting background investigations shall not be less than the total amount of the direct cost and shall not exceed the total amount of the direct costs plus indirect cost. The Division has estimated that full recovery of direct and indirect costs results in an hourly rate of \$97.00 when rounded to the nearest dollar.

Based on the Division's review, the direct cost of performing background investigations in FY 2025-26 is \$88.00, the indirect costs are \$9.01 and the total direct and indirect costs are \$97.00 when rounded to the nearest dollar. A summary of these costs follow:

	FY 2025-26 Estimated Hourly Rate
Avg. Hourly Cost of Direct Payroll and Operating	\$88.00
Avg. Hourly Cost of Indirect Payroll and Operating	\$9.01
Total Direct and Indirect Costs	\$97.01

The Commission may leave the background hourly rate unchanged or adjust it under its authority.

#### Methodology for FY 2025-26

**Direct Payroll and Operating** – Each investigator's salary, benefits, and reported hours spent directly on Background Investigations were used to calculate a direct hourly salary and benefits cost. **FY 2025-26** direct salaries and benefits are projected to be \$59.77 per hour.

Current methodology estimates the direct operating costs per FTE using the individual time analysis data received for FY 2023-24: The analysis shows that Background Investigations accounts for 1.49% of all operating activities.

This percentage was multiplied by the Total FY 2024-25 Operating appropriation of \$5,801,471 excluding Background investigation allocation and Payments to Other State Agencies. The resulting direct operating cost per hour is \$28.23. The total direct payroll and operating costs per hour equate to \$88.00.

**Indirect Payroll and Operating** – The indirect payroll costs were estimated based on the FTEs who support, supervise or direct the Division's Background Investigation activities and applying the percentage of their total productive hours spent on background investigation activities to the average salary and benefit. Using this methodology, indirect salary and benefit costs equate to \$6.19 per hour.

Operating costs related to indirect support of background activities was calculated using the same per FTE % methodology as operating costs for direct support described above and applying the same indirect % used for indirect payroll. The resulting indirect operating costs equates to \$2.82. The total indirect payroll and indirect operating costs per hour equate to \$9.01.

The Division requests the Commission maintain the current \$84.00 hourly rate charged for background investigations.

Sincerely,

Kristi Piazza
Budget Manager, Specialized Business Group
Kristi.Piazza@state.co.us

# Department of Revenue, Division of Gaming, Responsible Gaming Grant FY 2025-26 Budget Request

	Total Approved		<b>Total Requested</b>			
	FY 2024-25		FY 2025-26		Year to Year	
HB24-1430, Line Items	Total Funds	FTE	<b>Total Funs</b>	FTE	Variance	%Chng
Spending Authority	3,200,000	0.0	4,220,000	0.0	1,020,000	31.9%
Total Long Bill/Commission Appropriations	3,200,000	0.0	4,220,000	0.0	1,020,000	31.9%
Grand Total	3,200,000	0.0	4,220,000	0.0	1,020,000	31.88%
	-, - 3,000		, -,		,,,,,,,	
Responsible Gaming Grant Budget Request Total	3,200,000		4,220,000		1,020,000	31.9%

<sup>(1)</sup> HB22-1402 - Money transferred to the fund from the Wagering Revenue recipients Hold-Harmless fund pursuant to Section 44-30-1509 (2)(c)(IV); transfer in FY 2024-25 was \$758,326, transfer in FY 2025-26 is expected to be 1,585,551

5/12/2025 3



# FY 2025-26 Limited Gaming Fund

Revenue and Expenditure Projections May 22, 2025

# Agenda

- Limited Gaming Fund Revenue
- AGP and Tax Projections By Tax Bracket
- FY 2024-25 Appropriation & FY 2025-26
   Appropriation Request
- Projected FY 2024-25 and FY 2025-26 Cash Flow

# Revenue Projections

#### In Thousands

Revenue Category	FY 2024-25 Projection	FY 2025-26 Projection	Variance
Tax Revenue	177,917	178,169	252
License and Application Fee Revenue	738	778	40
Other Rev (Background Investigations)	471	872	401
Misc & Interest Revenue	178	0	-178
Totals <sup>1</sup>	179,304	179,819	515

## Year End AGP and Tax Projections

## FY 2024-25 Projected Tax Revenues <sup>1</sup>

Tax Rate	AGP Range	# Casinos	Total AGP	Total Tax
0.25% - 2.00%	\$0 to \$5 Million	3	6,912,245	64,353
9.00%	\$5 to \$8 Million	6	41,053,497	1,384,815
11.00 - 16.00%	\$8 to \$13 Million	7	71,534,287	4,310,738
20.00%	Over \$13 Million	17	977,993,919	168,993,784
		33	1,097,493,948	174,753,689

## FY 2025-26 Projected Tax Revenues <sup>2</sup>

Tax Rate	AGP Range	# Casinos	Total AGP	Total Tax
0.25% - 2.00%	\$0 to \$5 Million	3	6,,075,233	57,677
9.00%	\$5 to \$8 Million	4	27,347,148	921,243
11.00 - 16.00%	\$8 to \$13 Million	8	79,741,738	4,674,953
20.00%	Over \$13 Million	18	1,003,423,336	172,514,667
		33	1,116,587,455	178,168,541

Year over Year Projected Growth 1.00%

.57%

<sup>&</sup>lt;sup>1</sup> FY 2025-26 projections are updated as of April 1 , 2025.

<sup>&</sup>lt;sup>2</sup> This projection assumes the continuation of the gaming tax rate structure with no changes.

# FY 2024-25 Appropriation & FY 2025-26 Appropriation Request

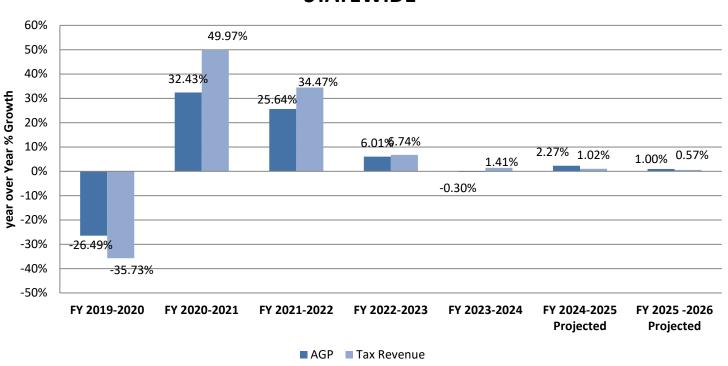
Long Bill Line Items	FY 2024-25	FY 2025-26	Variance
Personal Services	10,199,751	10,633,757	434,006
Operating Expenses <sup>1</sup>	2,172,406	2,188,906	15,690
Indirect Cost Assessment	750,550	783,136	32,586
SBG Administration Indirect Cost Recovery	565,839	628,999	63,160
Central Appropriations	4,053,689	4,861,169	825,890
Gaming Budget Request Total	17,723,825	19,095,158	1,371,333
Other State Agencies Request Total	5,030,021	4,994,688	(35,333)
Total Request	22,753,846	24,089,845	1,335,999

7.7% Variance

<sup>&</sup>lt;sup>1</sup> FY 2024-25 Operating original request in May 2024 did not include additional \$495,500 approved in FY25 P1 for for BlackHawk Tenant Improvements/move.

## AGP and Tax: Year to Year Growth





The current tax rate commenced July 1, 2012.

# Limited Gaming Fund Projected Cash Flow

#### In Millions

	FY 2024-25 Projected Funds	FY 2025-26 Projected Funds
Beginning Fund Balance <sup>1</sup>	\$ 3	\$ 3
Revenue	<b>\$ 179</b>	\$ 180
Expenditures		
Department of Revenue Expenditures <sup>2</sup>	\$ 15	\$ 19
Payments to Other State Agencies	\$ 4	\$ 5
Total Expenditures	\$ 19	\$ 24
Net Income	\$ 160	<b>\$ 156</b>
Projected Fund Balance*	\$ 163	\$ 159
Escrow Reserve	\$ 3	\$ 4
Fund Balance Available for Distributions*	\$ 160	\$ 155

<sup>&</sup>lt;sup>1</sup> FY 2024-25 Beginning Fund Balance is the ending FY 2024-24 Escrow Reserve. The remaining funds will be included in the year-end distribution.

<sup>&</sup>lt;sup>2</sup> FY 2024-25 Operating original request didn't include additional \$495,500 approved in FY25 P1 for background investigations.

# Department of Revenue, Division of Gaming, Sports Betting FY 2025-26 Budget Request

	Total Approve	Total Approved Total Requested				
	FY 2024-25	5	FY 2025-26		Year to	Year
SB25-206, Line Items	Total Funds	FTE	<b>Total Funds</b>	FTE	Variance	%Chng
Personal Services	3,538,887	29.0	3,607,836	29.5	68,949	1.9%
Operating Expenses	319,290		319,290		0	0.0%
Indirect Cost Assessment Total	188,902		195,772		6,870	3.6%
Total Long Bill/Commission Appropriations	4,047,079	29.0	4,122,898	29.5	75,819	1.9%
SBG Administration Indirects	162,521		173,027		10,506	
Central Appropriations	991,557		1,188,243		196,687	19.8%
Indirect and Central Appropriation Total	1,154,077		1,361,270		207,193	18.0%
Grand Total	5,201,157	29.0	5,484,168	29.5	283,012	5.44%
Sports Betting Budget Request Total	5,201,157		5,484,168		283,012	5.44%
Other State Agencies Request Total Total Request	5,201,157	: =	5,484,168	: :	283,012	
Budget Request to Projected Revenues			•			
Net SBET Proceeds Tax	32,300,199		35,146,955			
License and Application Fees	216,624		207,600			
Background Investigation Deposits	192,984		56,712			
Sports Betting Operating Fee	3,070,194		3,070,194			
Interest Revenue	591,094	_	811,895			
Total Projected Revenues	36,371,095	<u> </u>	39,293,356			
Percentage of Sports Betting Budget to Revenues:	14.3%	- <b>-</b>	14.0%			

<sup>(1)</sup> The state will collect a tax of 10% on the net proceeds of sports betting activity to fund implementation of the state water plan and other public purposes. Of the total amount of tax collected, after first repaying the general fund appropriation for startup and initial operating costs, 6% is set aside annually to compensate the beneficiaries of revenues generated by limited gaming and other wagering activities for any losses attributable to competition from sports betting.



# Department of Revenue Line Item Descriptions

Sports Betting FY 2025-26 Budget Request

May 22, 2025

Colorado Department of Revenue, Division of Gaming FY 2025-26 SPORTS BETTING BUDGET REQUEST

The FY 2025-26 budget request was prepared according to statewide standards and guidelines issued by the Governor's Office of State Planning and Budgeting (OSPB) and incorporates statewide figure-setting policy adopted by the Joint Budget Committee (JBC) for FY 2025-26. The following narrative details the changes in the budget request.

#### Line Item Appropriations pursuant to SB25-206,

#### Personal Services – Increased costs of \$291,313

This funding pays for the staff that is allocated to Sports Betting, the Division of Gaming's staff that is partially allocated to Sports Betting, their benefits, and contract services. Typical personal services adjustments that occur each year include annualization of salary increases and performance awards granted in the prior fiscal year and common policy base adjustments. The Colorado Limited Gaming Control Commission has constitutional authority to allocate funds for the Division, and such funds are not subject to appropriation by the General Assembly (see Article XVIII, Section 9, Colorado Constitution and Section 44-30-701, C.R.S.). *The FY 2025-26 Personal Services request is \$3,538,887*.

FY 2023-24 Commission Approved	\$ 3,538,887
Annualize Salary Survey	\$ 68,949
FY 2025-26 Commission Request	\$ 3,607,836

#### Operating Expenses - No change to Previous Fiscal Year

This line item funds numerous costs associated with the Division's operations. The Colorado Limited Gaming Control Commission has constitutional authority to allocate Operating funds for the Division, and such funds are not subject to appropriation by the General Assembly (see Article XVIII, Section 9, Colorado Constitution and Section 44-30-701, C.R.S.). *The FY 2025-26 Operating Expenses request is \$319,290*.

#### **Revenue Distribution**

The state will collect a tax of 10% on the net proceeds of sports betting activity to fund implementation of the state water plan and other public purposes. Of the total amount of tax collected, after first repaying the general fund appropriation for startup and initial operating costs, 6% is set aside annually to compensate the beneficiaries of revenues generated by limited gaming and other wagering activities for any losses attributable to competition from sports betting.

#### **Indirect Cost Assessment – Increased costs of \$32,842**

The Indirect Costs line item reflects the total indirect cost assessment against the Sports Betting Fund for the Department of Revenue. The request for this line item is based on the Departmental and Statewide Indirect Cost Allocation Plan and is updated each year to reflect accurate assessments against the Sports Betting Fund. *The FY 2025-26 Indirect Cost Assessment request is \$195,772* 

#### Division Indirects – Overseen by the Department of Revenue, Executive Director

#### SBG Administration Allocations/Indirect – Increased costs of \$10,506

This funding pays for the salary of senior management, budget personnel, and administrative staff of the SBG Business Group's Administration section, as well as any related contract services. Typical personal services adjustments that occur each year include annualization of salary increases and performance awards granted in the prior fiscal year and common policy base adjustments. The request for this line item is based on the Departmental and Statewide Indirect Cost Allocation Plan and is updated each year to reflect current assessments against the Limited Gaming Fund. *The FY 2025-26 SBG Administration cost is \$173,027*.

#### **Central Appropriations - Personal Services Common Policies**

<u>Common Policy</u> - Appropriations common to all departments which are appropriated to each Executive Director's office and then allocated out to divisions or programs within each department. Examples include Group Health and Life, and Workers' Compensation.

#### Health, Life and Dental (HLD) – Increased costs of \$84,786

This appropriation covers the cost of the State's share of the employee's health, life and dental insurance as it relates to the number of employees in the Department of Revenue that elect to be covered. Rates and premiums are determined by the Department of Personnel and Administration. Every year, employees elect or opt out of coverage during an open enrollment period. Thus, depending on employees' circumstances, more or less may enroll than in a previous year and result in a change in the appropriation. Finally, change requests and legislation alter the appropriation. *The FY 2025-26 Health, Life and Dental costs are \$388,559*.

#### Short-term Disability (STD) – Decreased costs of \$1,083

Short-term disability insurance coverage provides partial payment of an employee's salary if that individual becomes disabled and cannot perform his or her work duties. All employees have coverage of this employer-paid benefit. The Short-term disability rates are negotiated and calculated by the Department of Personnel and Administration on a fiscal-year basis. Any change to the Department of Revenue's appropriation is based solely on the change in base salaries in the Department and the rate. *The FY 2025-26 Short-term Disability cost is \$1,320*.

#### Unfunded Liability Amoritization Equalization Disbursement (AED) – Increased costs of \$26,010

A Joint Budget Committee action was approved to consolidate AED and SAED into a new Long Bill line titled "Unfunded Liability Amortization Equalization Disbursement Payments" through the FY 2025-26 Figure Setting process. This appropriation provides funding for amortization and supplemental amortization payments to increase the funded status of the PERA. Statutory Authority: Section 24 51 411, C.R.S. The FY2024-25 Unfunded Liability AED cost is \$186,225

#### Shift Differential - No Change from Previous Fiscal Year

Shift differential funding compensates employees for work performed outside a regular work schedule, such as evening and weekend shifts. The appropriation is typically based on 80.0 percent of prior year shift expenditures including the calculation for PERA, Medicare, AED, SAED and STD. *The FY 2025-26 Shift Differential cost is \$0*.

#### Salary Survey – Decreased costs of \$18,496

This line item funds the base salary increases for State employees as recommended by the Department of Personnel and Administration's Total Compensation Report. All changes in yearly appropriations are based on this report and approved by the Joint Budget Committee. This appropriation was not funded for FY 2009-10, FY 2010-11, FY 2011-12 or FY 2012-13 due to the economic recession. *The FY 2025-26 Salary Survey cost is \$50,453*.

#### Step Pay – First year of cost \$12,503

This line item funds the step pay salary increases for State employees as recommended by the Department of Personnel and Administration's Total Compensation Report. All changes in yearly appropriations are based on this report and approved by the Joint Budget Committee. This appropriation was not funded in previous years and will be adjusted annually based on employees time in position. *The FY 2025-26 Step Pay cost is \$12,503*.

#### PERA Distribution SB-200 – Increased costs of \$1,062

This line item funds PERA distribution for SB-200. The FY 2025-26 PERA distribution SB-200 cost is \$32,417.

#### Paid Family Medical Leave – Increased costs of \$1,170

This line item is for the employer cost for premiums for paid family medical leave insurance. This leave provides time off for employees to address family and medical needs, such as the arrival of a new child, military family needs, and a personal or a family member's serious health condition, including the effects of domestic violence and sexual assault. The appropriation is adjusted annually and is allocated to the Divisions based on projected need. *The FY 2025-26 Paid Family Medical Leave cost is \$8,380*.

#### **Central Appropriations - Operating Common Policies**

#### Variable Vehicle – Increased costs of \$325

This appropriation funds the payments for the Department's lease space contracts, including annual inflators, and allocates to the Divisions based on projected need. *The FY 2025-26 Variable Vehicle cost is \$4,525*.

#### <u>Leased Space – Decreased costs of \$12,598</u>

This appropriation funds the payments for the Department's lease space contracts, including annual inflators, and allocates to the Divisions based on projected need. *The FY 2025-26 Leased Space cost is \$37,835*.

#### **Executive Directors Office – Decrease of \$36,986**

This funding pays for the salary and benefits of the budget personnel in the SBG Business Group's Administration section. Typical personal services adjustments that occur each year include annualization of salary increases and performance awards granted in the prior fiscal year and common policy base adjustments. The request for this line item is based on the Departmental Cost Allocation Plan and is updated each year to reflect current assessments against the Limited Gaming Fund. *The FY 2025-26 SBG Administration cost is \$0*.

#### Digital Truck Radio – First year of cost \$5,908

This appropriation provides funding for Digital Truck radios for each Division vehicle. The funds cover the Digital Trunk Radio expenses for Department's assigned vehicles. *The FY 2025-26 Digital Trunk Radios cost is \$5,908*.

#### Central Appropriations - Common Policies overseen by the Department of Personnel and Administration

#### Worker's Compensation – Decreased costs of \$987

Worker's compensation insurance for the entire state (excluding Department of Higher Education institutions) is carried by the Department of Personnel and Administration. Appropriations to departments covered by the insurance are provided through Joint Budget Committee common policy determined through actuarial calculations and three years of claims history. In addition, this line

item supports common resources for the Colorado State Employee Assistance Program (C-SEAP). All changes in the Department's appropriation for worker's compensation are the result of common policy changes. *The FY 2025-26 Worker's Compensation cost is* \$7,187.

#### Risk Management and Property Funds – Increased costs of \$4,781

The Department's share of liability and property insurance carried by the Department of Personnel and Administration is appropriated through this line item. The state's liability program is used to pay liability claims and expenses brought against the state. The state's property program pays for commercial insurance and associated deductibles for insurance coverage to state properties. For property premiums, state agencies pay a portion of the property insurance expense through a formula that allocates property premiums based upon the value of an agency's property holdings. For liability premiums, departments pay a portion of the projected need for cash flow to cover existing and anticipated liability claims based on an allocation formula developed by an actuarial firm retained by the Department of Personnel and Administration. All projections are approved by the Joint Budget Committee. Thus the Department of Revenue's appropriation and any changes to it are driven by the common policies established by the Joint Budget Committee. The FY 2025-26 Risk Management and Property Funds request cost is \$13,436.

#### Vehicle Lease Payments – Increased costs of \$37,628

This line item provides funding for the fixed lease costs of Department of Revenue vehicles and management fees charged by State Fleet Management (Department of Personnel and Administration). The appropriation is adjusted annually through a statewide vehicle decision item and/or supplemental request. The appropriation is allocated to the Divisions based on projected lease loan payments. *The FY 2025-26 Leased Vehicles cost is \$57,952*.

#### Common Policies Overseen by the Governor's Office of Information Technology (OIT)

#### Payments to OIT – Increased costs of \$68,361

This line item was created in FY 2013-14 to pay for services provided by the Governor's Office of Information Technology that were previously appropriated and billed to State agencies through five common policy line items: Management and Administration of OIT, Purchase of Services from Computer Center, Colorado State Network (formerly Multiuse Network), Communication Services Payments, and Information Technology Security. Administration expenses of OIT are allocated to various departments in proportion to the level of services purchased from OIT. *The FY 2025-26 Office of Information Technology cost is \$267,100* 

#### **CORE Operations – Decreased costs of \$855**

This line item was created in FY 2012-13 to support the replacement of the statewide COFRS system. This line item was renamed in FY 2015-16 to be CORE Operations to reflect payments to the Department of Personnel & Administration for all direct and indirect costs of maintaining the CORE system. The amount requested reflects the Department of Personnel and Administration calculated allocation. *The FY 2025-26 CORE Maintenance cost is \$3,253*.

#### **Legal Services – Overseen by the Department of Law**

#### **Legal Services – Increased costs of \$25,158**

Legal representation for all divisions in the Department of Revenue is provided by the Department of Law. This line item pays for those services. The appropriation is based on the blended hourly rate, as set by the Joint Budget Committee every year, and the number of hours a department requires. Funding shortfalls that cannot be offset within the pot may be covered by excess personal services appropriations upon written notification to the Joint Budget Committee as directed by the Executive Director. *The FY 2025-26 Legal Services cost is \$111,190*.

The overall FY 2025-26 Sports Betting Budget Request has increased from the FY 2024-25 Budget Year by \$283,012 or 5.44%. The total net increase to the FY 2025-26 request is \$283,012.

#### **Sports Betting Fund Projections**

Colorado Revised Statute 44-30-203(2)(i), requires that the Division provide an annual budget request that includes a complete financial plan for all proposed expenditures and anticipated revenues of the Division. The following summarizes the components of the FY 2025-26 financial plan for the Sports Betting Fund created in Section 44-30-701(1), C.R.S. The Revenue Projections for FY 2025-26 will be presented to the Gaming Commission in May 2025. The expenditures reflect the FY 2025-26 Budget Requests. The table also illustrates the amount of revenue that could be distributed at the end of FY 2025-26.

#### FY 2025-26 SPORTS BETTING FUND PROJECTION

Preliminary Revenue Projection (1):			
AGP Tax	\$ 35,146,955		
License and Application Fees	207,600		
Background Investigation Deposits	56,712		
Sports Betting Operating Fee	3,070,194		
Interest Revenue	811,895		
Total Preliminary Projected Revenues FY 2025-26		\$	39,293,356
FY 2025-26 Pre4iminary Projected Gross Sports Betting Fund		\$	39,293,356
Estimated Fund Expenditures:			
Sports Betting FY 2025-26 Request	\$ 5,484,168		
Total Estimated Fund Expenditures		\$	5,484,168
FY 2025-26 Projected Hold Harmless (2)		•	
F 1 2025-20 Projected Hold Hariffless			1,740,000
FY 2025-26 Preliminary Estimate of Funds for Distribution (3)		\$	32,069,188

<sup>(1)</sup> FY 2025-26 revenue projections will be presented to the Commission in May 2025.

<sup>(2)</sup> Hold Harmless is 6% of AGP Tax

<sup>(3)</sup> Distribution Estimate included only for illustration purposes.



# Memo

To: Colorado Limited Gaming Control Commission

From: Chris Schroder, Division of Gaming Director

Date: May 22, 2025

Re: Sports Betting License Fee and Background Investigation Hourly Rate for FY 2025-26

#### Licensing Fee

The Division has reviewed license fees for sports betting in the state of Colorado.

The fee setting model is based on the average time it currently takes to process similar gaming licenses by the Division.

The Division's review indicates an estimated time of 11.4 hours to complete the initial processing and initial review of a new Vendor Major, Sports Betting Operator (SBO), and Internet Sports Betting Operation (ISBO) sports betting license application, with a total cost of that review of \$1,200. This is the initial Licensing Fee. It is not the annual Operating Fee or the cost to conduct a background investigation.

For a Master License, a new license application flat fee of \$2000 is still required. The flat fee includes approximately nine hours of contract review, deemed necessary by the Division to determine licensing requirements of associated individuals and businesses.

Due to the lower risk license, the Division completes a condensed application process for Vendor Minor License applicants that includes a condensed computer-based background check and review of the business registration and filing status. The time required to complete the processing of a Vendor Minor License application, including the condensed background review, is estimated to be 4.5 hours at a cost to the applicant of \$350.

The Division requests the Commission maintain and approve the following current licensing fees:

License Type	New	Renewal
Master	\$2000	\$250
Sports Betting Operator	\$1200	\$1200
Internet Sports Betting Operation	\$1200	\$1200
Vendor Major	\$1200	\$1200
Vendor Minor	\$350	\$350

No fee changes are recommended for FY 2025-26.

#### **Background Investigation Hourly Rate**

The Division expects to complete background investigations for new sports betting licenses in the same manner as those completed for Limited Gaming. Based on the Division's review, the direct cost of performing background investigations is \$88.00, the indirect costs are \$9.01 and the total direct and indirect costs are \$97.00 when rounded to the nearest dollar.

The Division requests the Commission maintain and approve the current background cost of \$84.00.

A deposit of \$10,000 is typically required to cover initial background investigation costs.



# Memo

To: Colorado Limited Gaming Control Commission

From: Kristi Piazza, Budget Manager - Specialized Business Group

Date: May 22, 2025

Re: Sports Betting Operations Fee for FY 2025-26

The division has reviewed and conducted and analysis on the Sport Betting Operations Fees.

- Internet Sports Betting Operator Licensee OR Master Licensee conducting internet sports betting
- Sports Betting Operator Licensee OR Master Licensee conducting retail sports betting.

These fees are proposed for the FY 2025-26 (July 1, 2024 - June 30, 2025); taking effect July 1, 2025, and must be paid prior to July 31, 2025.

The Commission may leave the Sports Betting Operator fees unchanged or adjust it under its authority.

The Division requests the Commission maintain and approve the current Sport Betting Operating Fees.

Internet Sports Betting Operator Licensees \$ 78,000
 Sports Betting Operator Licensees \$ 11,000

# Sports Betting FY 2025-26 Operations Fee Setting

\$	-
	207,600
\$	56,712
\$	264,312
	4,171,186
\$	(3,906,874)
	92%
	8%
\$	3,594,324
\$	312,550
\$	3,906,874
	35
	19
	54
\$	103,000
\$	16,400
-	
	\$ \$ \$

No fee changes are recommended for FY 2025-26.

# Item VI

# Colorado Gaming Rule 14 - Gaming Tax





## **INCORPORATED 1864**

Office of the City Manager 201 Selak P.O. Box 68 Black Hawk, CO 80422 www.cityofblackhawk.org 303-582-0292 Office 303-582-0848 Fax

Mayor David D. Spellman

Aldermen Linda Armbright Paul G. Bennett Hal Midcap Jim Johnson Greg Moates Benito Torres

City Attorney
Corey Y. Hoffmann

City Manager Stephen N. Cole

City Clerk /
Administrative Services Director
Melissa A. Greiner

Community Planning & Development Director Cynthia L. Linker

Finance Director Lance R. Hillis

Fire Chief / Emergency Manager Christopher K. Woolley

Police Chief Michelle Moriarty

Public Works Director Thomas Isbester

COLORADO'S SECOND OLDEST MUNICIPAL CORPORATION

May 15, 2025

Colorado Division of Gaming Limited Gaming Control Commission 1707 Cole Blvd., Suite 350 Lakewood, Colorado 80401

**Dear Commission Members:** 

We are pleased to present our annual report to the Limited Gaming Control Commission (the Commission). The financial and other information sought by the Commission is as follows:

#### **GENERAL OVERVIEW AND VISION**

I am sure the Commission is aware that Black Hawk is the major contributor to gaming in the State of Colorado, contributing nearly 85% of statewide gaming taxes, and is the 12th largest gaming market in the United States, per the most recent American Gaming Association report. We are pleased to see that Gaming Division expenses have leveled off over the past three years. Our hope is that the Gaming commission will maintain prudent spending practices while the gaming industry and local communities work through the on-going challenges

The City Council remains committed to working on ways to support our businesses by offering additional amenities and incentives to transform Black Hawk into a true resort destination. These efforts are very expensive endeavors but critical to Black Hawk's long-term economic health.

The City has explained to the commission in our prior reports how we are planning to reposition Black Hawk as a true resort destination. To summarize, the plan is to feature our mining history (including the reopening of the Bobtail Mine Tour), mountain orientated outdoor activities including the Maryland Mountain Open Space Park, the new Artisans Point Beverage Community, and create an entertainment/retail district that will offer a number of activities other than gaming in the newly zoned HARD District® (History Appreciation Recreation Destination District). Programs like these take a great deal of capital to accomplish. Black Hawk is well positioned and has the potential to become a resort destination provided we have the capital to make the necessary improvements.

The City of Black Hawk has seen a strong rebound since the pandemic. However, moving forward multiple economic challenges threaten our ongoing prosperity. These challenges range from legislation to the State and Federal economy, to

ease of access. Although it is difficult to estimate the impact, any legalization of iGaming would have a significant impact on our casinos. Additionally, with inflation cutting into our guests discretionary income, a decline in AGP is a real possibility. Finally, with concurrent construction projects impacting both Highway 6 and Interstate 70, some of our guests might be discouraged from making the drive.

#### **GAMING-RELATED ON-GOING BUDGETARY IMPACTS**

For 2025, General Fund revenues (less transfers) are budgeted at \$30,223,098.

The revenues of the Black Hawk General Fund come primarily from three sources; Device Fees, State Gaming Revenue, and Sales and Use Taxes

The first source of revenue for the City of Black Hawk is the Occupation Tax entitled "Device Fees" assessed at the annual rate of \$1,050 per gaming device used on the gaming floor of our casinos. The revenues from this source are utilized for general operations of the City and for transfer to the Capital and Debt Service Funds. For the year 2025, the City has budgeted \$7,392,000, short of the \$8,007,888 received in 2019.

The second prominent source of revenue in Black Hawk's General Fund is the State-shared Gaming revenue. In 2024, the City received \$12,781,010 from this source. However, for 2025 we are only budgeting \$12,270,000 due to the previously mentioned economic challenges.

The third source of revenue in the General Fund is from Sales and Use Tax. The City levies a 4.50% sales tax. For 2025, sales tax revenues are budgeted at \$4,000,000 a slight decrease from recent years. Additionally, the City imposes a 1.5% sales tax (the Educational Enhancement Tax) that is then passed on to the Gilpin School District, free of any processing or administrative fees for the benefit of the entire County. Since the inception of the Educational Enhancement Tax in 2009, the School District has received \$17,102,320 from this program.

#### **BLACK HAWK REVENUE IMPACTS ON OTHER MUNICIPAL FUNDS**

In addition to the General Fund, the City has a number of other funds which have been affected by gaming. A brief summary of each major fund follows:

#### **Preservation and Restoration Fund**

The City receives State-collected gaming taxes which are restricted in use for preservation and restoration purposes per Article XVIII of the State of Colorado Constitution. The City is budgeting the distribution for 2024 to be \$4,750,000.

#### **Capital Project Funds**

The Capital Project Fund is established to account for the purchase or construction of major capital facilities. The Capital Project Fund revenues come from a transfer from the General Fund and investment earnings. In late 2021, the City borrowed \$20,000,000 to help fund projects put on hold during the pandemic. \$5,000,000 of the proceeds of this debt issue were transferred to the Capital Projects Fund to development of Gregory Hill and Artisan's Point.

#### **Debt Service Fund**

The Debt Service Fund is supported by the transfer of Device Fees from the General Fund. To date, nine series of bonds have been issued: one for professional fees in 1991; one for water projects in 1992; one for the construction of a fire station and the funding of an EIS for water purposes in 1994; one in 1996 for the completion of the Main Street project; one in 1997 for acquisition, construction, and related improvements to Bobtail Street; one in 1998 for additional improvements to the City's water system; one in 2013 for water related projects; one in 2014 for infrastructure improvements; and one in 2021 for water system expansion, infrastructure improvements and open space acquisitions & improvements. The City Council is sensitive to incurring inordinate amounts of debt and continues to be prudent in planning for improvements.

#### **SUMMARY**

The City of Black Hawk would like to see the Commission continue to maintain its recent prudent spending practices related to Division expenses. I am pleased to provide the above information for the use and consideration of the Commission. Should you desire additional information or clarification, feel free to contact me directly at 303-582-2200.

I look forward to continuing to work with the Commission in the future.

Sincerely,

Stephen N. Cole City Manager

Stylen N. Col

Enc: American Gaming Association Statistics

#### Top 20 US Commercial Casino Markets

In 2023, 12 of the top 20 commercial casino gaming markets reported revenue growth compared to the previous year, with the top market—the Las Vegas Strip—seeing the strongest year-over-year gains. Atlantic City maintained its spot as the second-highest grossing market, while the opening of a new casino in downtown Chicago saw the Chicagoland market—served by various casinos located in both Illinois and northern Indianasurpass Baltimore-Washington D.C. as the thirdlargest market for land-based casino gaming in 2023. The Mississippi Gulf Coast remained the fifth-largest market, ahead of New York City and Philadelphia.

In 2023, Resorts World New York City casino in Queens regained its status as the most lucrative commercial casino-resort outside of Nevada, surpassing the MGM National Harbor casino-resort in Maryland by total annual casino gaming revenue. Encore Boston Harbor in Massachusetts was the third-highest grossing commercial casino by gaming revenue in 2023, followed by Borgata Hotel Casino & Spa in Atlantic City and Empire City Casino in Yonkers, just north of New York City.

	Market	Casino Locations	2023 Revenue	Last Ranking
1	Las Vegas Strip	Nevada	\$8.83B	1 –
2	Atlantic City	New Jersey	\$2.86B	2 –
3	Chicagoland	Illinois/Indiana	\$2.19B	4 ↑
4	Baltimore-Washington DC	Maryland/West Virginia	\$2.08B	3 ↓
5	Gulf Coast	Mississippi	\$1.59B	5 —
6	Queens/Yonkers	New York	\$1.54B	6 —
7	Philadelphia	Pennsylvania	\$1.37B	7 –
8	Detroit	Michigan	\$1.24B	8 –
9	St. Louis	Missouri/Illinois	\$1.08B	9 —
10	Boulder Strip	Nevada	\$965M	10 —
11	The Poconos	Pennsylvania	\$933M	12 ↑
12	Black Hawk/Central City	Colorado	\$923M	14 ↑
13	Reno/Sparks	Nevada	\$911M	13 —
14	Lake Charles	Louisiana	\$901M	15 ↑
15	Memphis	Mississippi, Arkansas	\$889M	14 ↓
16	Kansas City	Missouri, Kansas	\$836M	16 —
17	Downtown Las Vegas	Nevada	\$811M	17 —
18	Cleveland	Ohio	\$768M	18 —
19	Boston	Massachusetts	\$760M	19 —
20	Miami	Florida	\$691M	20 —

## **Economic Impact and Engagement Trends**







Wages and Salaries

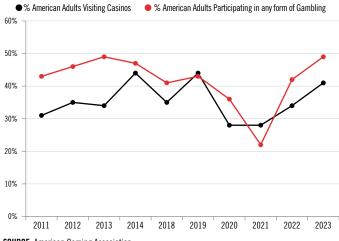


\$53B

Alongside increasing gaming revenue, the gaming industry's impact on communities and local economies continues to grow.

According to a new AGA study released in 2023, commercial and tribal gaming contributes \$328.6 billion to the U.S. economy annually and generates \$52.7 billion in tax revenue for federal, state, and local governments. Additionally, America's gaming industry supports 1.8 million jobs, including 700,000 direct employees who represent more than one in 33 leisure and hospitality jobs.

#### CASINO VISITATION AND GAMBLING PARTICIPATION



**SOURCE**: American Gaming Association

A significant factor contributing to gaming's record impact is the continued widespread acceptance and embrace of gaming by Americans. AGA survey data revealed that 102 million American adults, or 41 percent, visited a casino in 2023, up from 34 percent in 2022. Nearly half



#### City of Central 141 Nevada Street / P.O. Box 249 Central City, Colorado 80427

May 12, 2025

Colorado Limited Gaming Control Commission C/O Paul Hogan, Chief Auditor Department of Revenue – Division of Gaming 1707 Cole Boulevard, Suite 300 Lakewood, Colorado 80401

Delivered via Electronic Mail (paul.hogan@state.co.us)

**RE:** Central City Annual Gaming Report

Dear Honorable Commissioners:

As one of the few gaming communities in state, the City of Central ("City") has continued to show the highest level of respect for the Colorado voters that authorized limited gaming; the City is firmly committed to the preservation and restoration of the rich history of Central City.

It is important to note that such a commitment is saddled with tremendous expense. And now more than ever, the City is struggling to manage the pressure of that commitment in the face of ever-rising costs, especially as our resources continue to shrink. Unfortunately, even with the assistance of gaming revenues, the City's situation is becoming more and more untenable as grant programs dry up and the operational expenses for basic community services drains the City's resources; historic preservation is shaping up to be a luxury we can only dream to afford.

While the City does its best to care for some of the oldest infrastructure in the state, supporting a gaming industry that fuels the needs of the State, we do so with extremely limited resources at a rate that is just not sustainable. Not only must the City continue to operate with fewer resources due to sustained losses of gaming devices following the pandemic (still over 15% below prepandemic levels), but the costs for maintaining and improving critical infrastructure and providing essential public safety services for a gaming community are higher than other similarly sized cities.

Moreover, the gravity of those expenses tend to weigh more heavily on a community like Central City, a National Historic Landmark District, which has more than its fair share of costs associated with historic preservation and restoration and nowhere near the fiscal resources to address them. It's important to recognize that the City's total annual budget for all citywide operations is much lower than the annual gaming tax distribution amounts allocated to several of the gaming tax beneficiaries.

With respect to gaming tax policy, although many economic development initiatives may be well-intentioned, any measure that effectively cuts gaming tax rates or otherwise reduces funding allocations to the local governments will endanger the health, safety and welfare of the gaming communities. Therefore, the City is opposed to any action or policy that could adversely affect funding distributions to the City. However, to the extent the Commission and Division can find ways to support expediting approvals for pending gaming license applications, which could help to grow the number of casinos and gaming devices within Central City, the City would be willing to reconsider its position on gaming tax policy after assessing the effects of any such growth.

For questions or requests for additional information, please contact Daniel R. Miera, City Manager.

Respectfully submitted,

City of Central

# Colorado Limited Gaming Control Commission & Division of Gaming



**Presentation Documents** 

Colorado Limited Gaming
Control Commission
&
Division of Gaming

**PUBLIC SESSION** 

#### Public Session Presentation Documents

### **Table of Contents**

	Page
Definitions & Presentation	1
Gaming Industry Performance - Industry Trends	2 -5
Number of Casinos by Tax Tier	6
Gaming Taxes Paid by Tax Tier	7
Net Revenues by Tax Tier	8
Average Adjusted Gross Proceeds by Tax Tier	9
Average Net Revenues by Tax Tier	10
Average Net Income Before Taxes by Tax Tier	11
Average Earnings Before Income Taxes (EBIT) by Tax Tier	12
Average Earnings Before Income Taxes  Depreciation & Amortization (EBITDA) by Tax Tier	13
Adjusted Gross Proceeds (AGP) per Device per Day by Tax Tier	14
Operating Expenses by Category by Tax Tier	15
Gaming Taxes & Device Fees as a Percentage of AGP by Tax Tier	16
Financial Ratios - Industry Trends	17

#### **DEFINITIONS & PRESENTATION**

#### **AGP (Adjusted Gross Proceeds):**

The amount of money wagered minus the amount paid out in prizes.

#### **Net Revenues:**

Includes all operating revenue derived from gaming, food, beverage, hotel and other operating revenue less promotional allowances.

#### **Promotional Allowance:**

Defined as complementaries (comps), that represent goods and services which would be accounted for as revenue if sold, that a casino gives to customers as an inducement to gamble at that establishment.

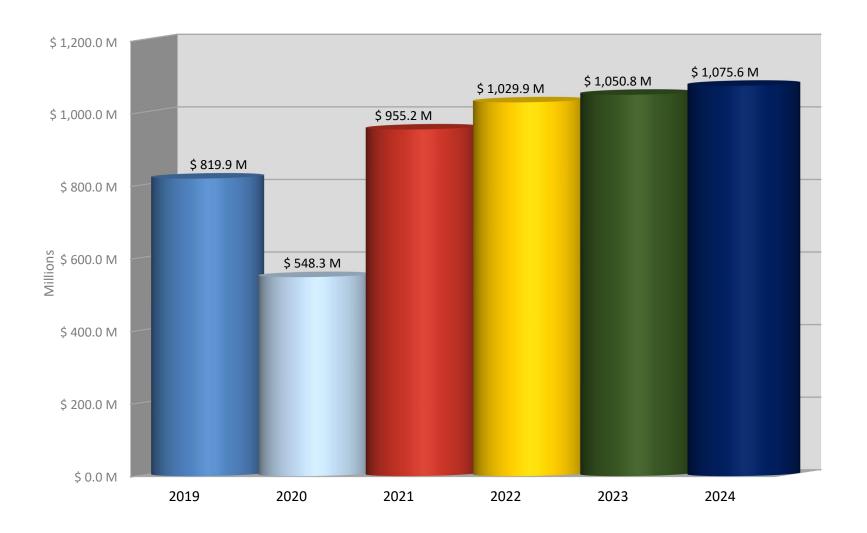
#### **EBIT (Earnings Before Interest and Taxes)**:

Gives a broader measure of return by adjusting a casino's earnings for non-cash items that reduces earnings for tax purposes, before adjustments for depreciation and amortization. This measure also facilitates profitability comparisons among casinos as a result of differing debt and equity structures. Impairment charges, if any, have been eliminated from EBIT.

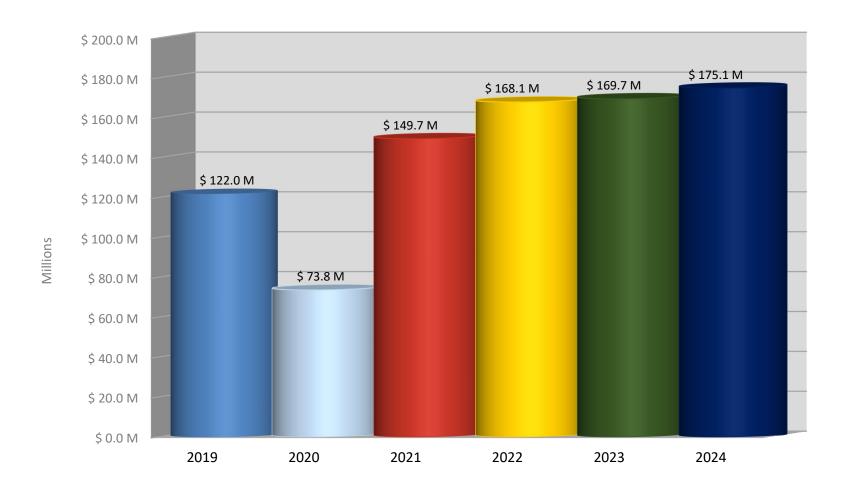
#### EBITDA (Earnings Before Interest, Taxes, Depreciation, and Amortization):

Gives a broader measure of return by adjusting a casino's earnings for non-cash items (such as depreciation and amortization) that reduces earnings for tax purposes. This measure also facilitates profitability comparisons among casinos as a result of differing debt and equity structures. Impairment charges, if any, have been eliminated from EBITDA.

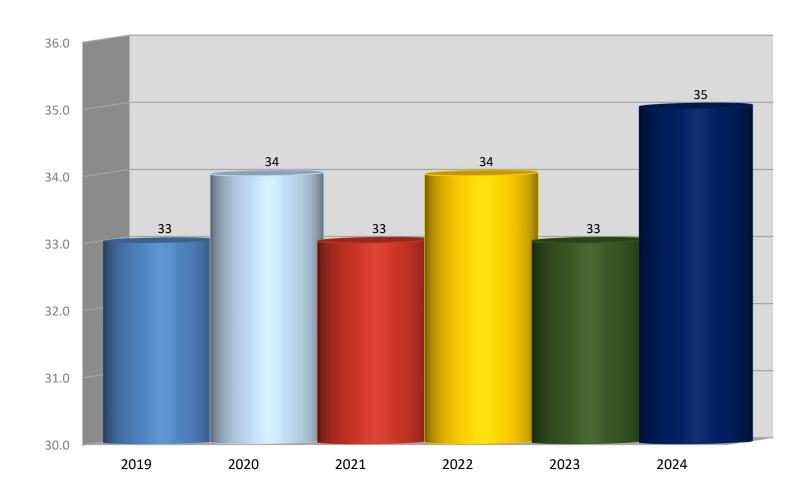
# **Gaming Industry Performance Industry Trends Adjusted Gross Proceeds from 2019 to 2024**



# **Gaming Industry Performance Industry Trends Gaming Taxes from 2019 to 2024**

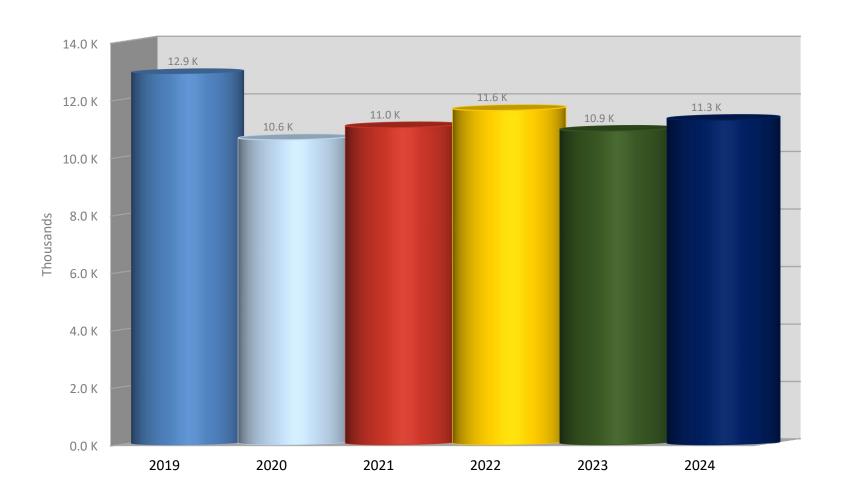


# Gaming Industry Performance Industry Trends Number of Licensees Reporting Data from 2019 to 2024

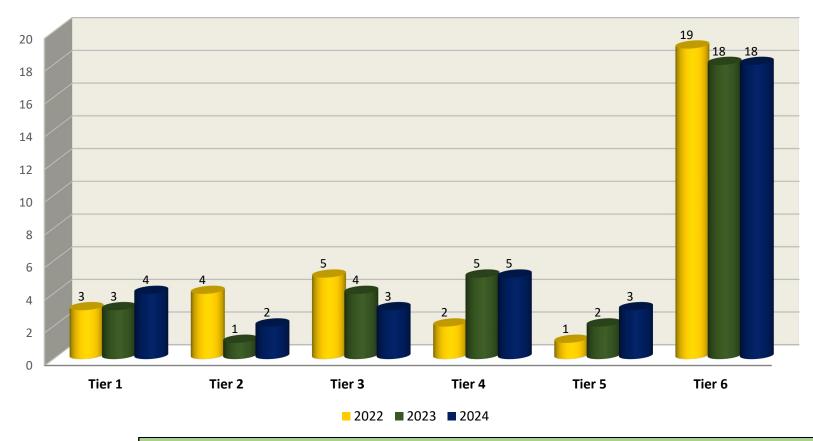


Note: The variability in licensees reporting data is the result of casinos transferring ownership, with multiple owners reporting individual data for the same casino. From 2019 through 2024 there have been 33 individual casinos operating within the State of Colorado.

# Gaming Industry Performance Industry Trends Number of Devices from 2019 to 2024



# **Number of Casinos by Tax Tier**



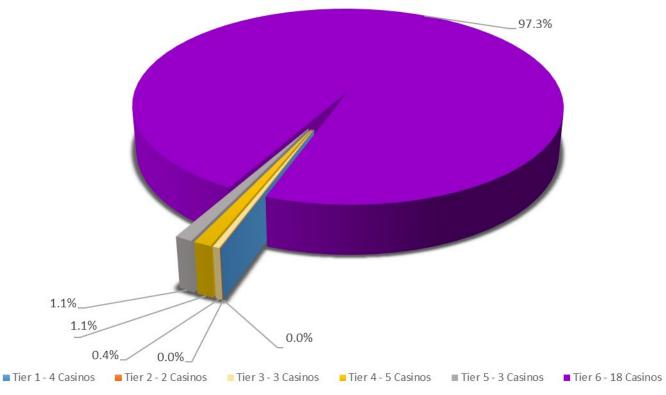
Low
High

AGP Range											
Tier 1 Tier 2		Tier 3		Tier 4		Tier 5		Tier 6			
\$ -	\$	2,000,000	\$	5,000,000	\$	8,000,000	\$	10,000,000	\$ 13,000,000+		
\$ 2,000,000	\$	5,000,000	\$	8,000,000	\$	10,000,000	\$	13,000,000			

Tax Rates by Tier	0.25%	2.00%	9.00%	11.00%	16.00%	20.00%
-------------------	-------	-------	-------	--------	--------	--------

## **Gaming Taxes Paid by Tax Tier**

(Pictured: Percentage Allocation of 2024 Gaming Taxes Paid by Tax Tier)

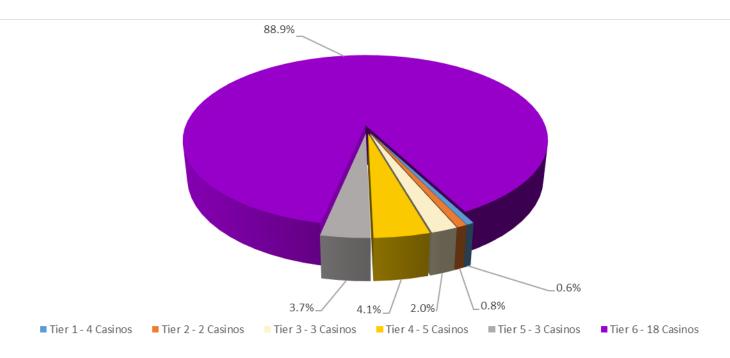


Three Year Historical Overview of Gaming Taxes by Tax Tier										
Tier 1	Tier 2*	Tier 3	Tier 4	Tier 5*	Tier 6	All Tiers				
\$ 8.3 K	\$ 863.8 K	\$ 1.2 M	\$ 0.8 M	*	\$ 165.8 M	\$ 168.6 M				
\$ 7.4 K	*	\$ 0.6 M	\$ 1.6 M	\$ 1.8 M	\$ 165.7 M	\$ 169.7 M				
\$ 10.9 K	\$ 76.3 K	\$ 0.7 M	\$ 1.9 M	\$ 1.9 M	\$ 168.7 M	\$ 173.3 M				
\$ 2.7 K	\$ 38.2 K	\$ 0.2 M	\$ 0.4 M	\$ 0.6 M	\$ 9.4 M	\$ 5.0 M				
0.25%	1.0%	3.4%	4.4%	5.3%	17.5%	16.1%				

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

## **Net Revenues by Tax Tier**

(Pictured: Percentage Allocation of 2024 Net Revenues by Tax Tier)



2022
2023
2024
% Change 2023-2024
% Change 2022 vs 2024

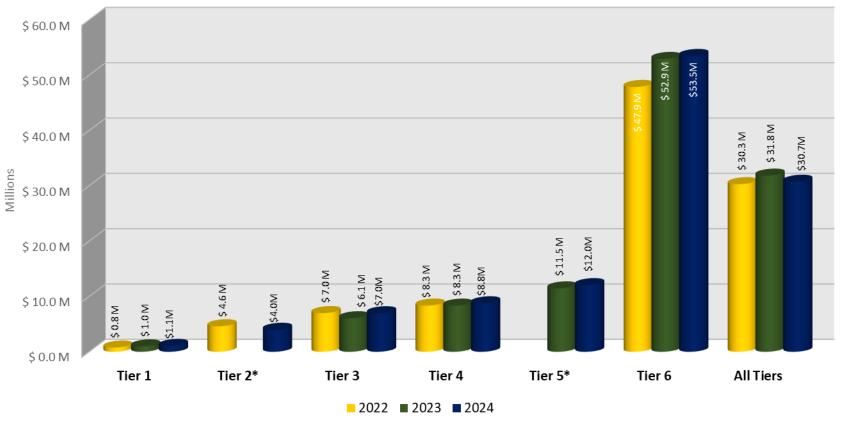
	Three Year Historical Overiew of Net Revenues by Tax Tier											
Tier 1	Tier 2*	Tier 3	Tier 3 Tier 4 Tier 5*			All Tiers						
\$ 4.5 M	\$ 24.0 M	\$ 40.9 M	\$ 18.7 M	*	\$ 1,061.3 M	\$ 1,149.4 M						
\$ 5.0 M	*	\$ 35.3 M	\$ 49.5 M	\$ 30.2 M	\$ 1,042.5 M	\$ 1,162.5 M						
\$ 6.8 M	\$ 9.0 M	\$ 23.3 M	\$ 49.2 M	\$ 43.7 M	\$ 1,059.9 M	\$ 1,192.0 M						
34.8%	n/a	(33.9%)	(0.6%)	44.9%	1.7%	2.5%						
50.1%	(62.3%)	(42.9%)	163.4%	n/a	(0.1%)	3.7%						

Average Revenue
\$ 33.8 M
\$ 35.2 M
\$ 34.1 M
(3.3%)
0.7%

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

Changes in Casinos 2023-2024									
1	2	-2	0	1	0	0			

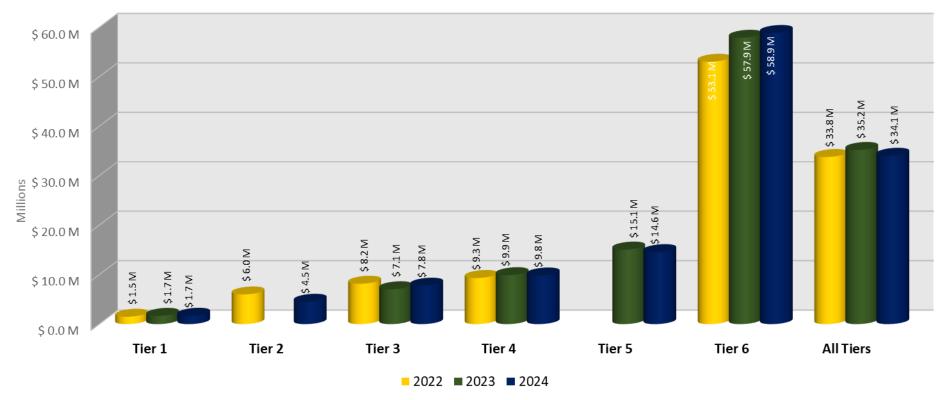
## **Average Adjusted Gross Proceeds by Tax Tier**



	Average AGP by Tax Tier								
	Tier 1	Tier 2*	Tier 3	Tier 4	Tier 5*	Tier 6	All Tiers		
2022	\$ 0.8 M	\$ 4.6 M	\$ 7.0 M	\$ 8.3 M	*	\$ 47.9 M	\$ 30.3 M		
2023	\$ 1.0 M	*	\$ 6.1 M	\$ 8.3 M	\$ 11.5 M	\$ 52.9 M	\$ 31.8 M		
2024	\$ 1.1 M	\$ 4.0 M	\$ 7.0 M	\$ 8.8 M	\$ 12.0 M	\$ 53.5 M	\$ 30.7 M		
% Change 2023-2024	8.1%	n/a	14.9%	5.1%	5.1%	1.0%	(3.5%)		
% Change 2022 vs. 2024	35.7%	(13.7%)	(0.3%)	5.0%	n/a	11.7%	1.4%		

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

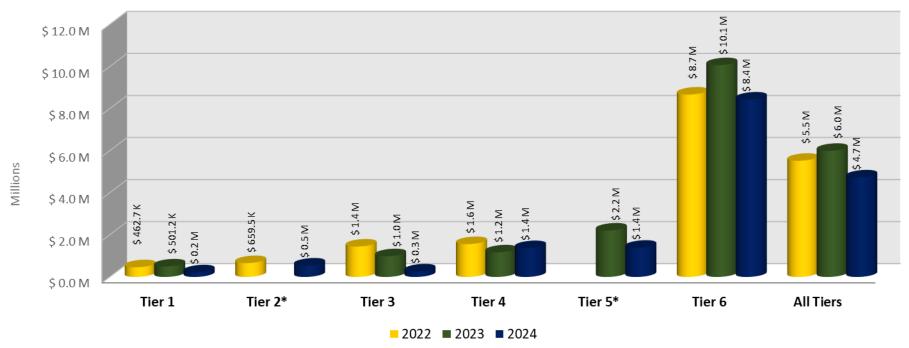
## **Average Net Revenues by Tax Tier**



	Average Net Revenues by Tax Tier									
	Tier 1	Tier 2*	Tier 3	Tier 4	Tier 5*	Tier 6	All Tiers			
2022	\$ 1.5 M	\$ 6.0 M	\$ 8.2 M	\$ 9.3 M	*	\$ 53.1 M	\$ 33.8 M			
2023	\$ 1.7 M	*	\$ 7.1 M	\$ 9.9 M	\$ 15.1 M	\$ 57.9 M	\$ 35.2 M			
2024	\$ 1.7 M	\$ 4.5 M	\$ 7.8 M	\$ 9.8 M	\$ 14.6 M	\$ 58.9 M	\$ 34.1 M			
% Change 2023-2024	1.1%	n/a	10.2%	(0.6%)	(3.4%)	1.7%	(3.3%)			
% Change 2022 vs. 2024	12.6%	(24.6%)	(4.8%)	5.3%	n/a	11.0%	0.7%			

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

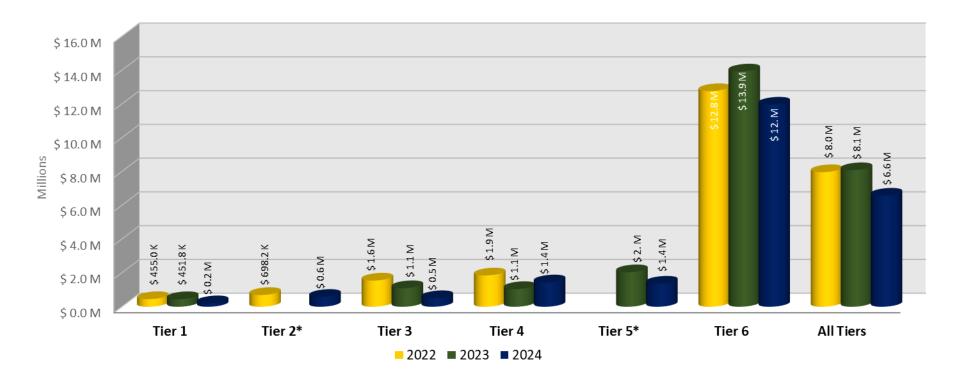
# **Average Net Income Before Taxes by Tax Tier**



	Average Net Income Before Taxes by Tax Tier								
	Tier 1	Tier 2*	Tier 3	Tier 4	Tier 5*	Tier 6	All Tiers		
2022	\$ 462.7 K	\$ 659.5 K	\$ 1.4 M	\$ 1.6 M	*	\$ 8.7 M	\$ 5.5 M		
2023	\$ 501.2 K	*	\$ 1.0 M	\$ 1.2 M	\$ 2.2 M	\$ 10.1 M	\$ 6.0 M		
2024	\$ 221.7 K	\$ 543.6 K	\$ 0.3 M	\$ 1.4 M	\$ 1.4 M	\$ 8.4 M	\$ 4.7 M		
% Change 2023-2024	(55.8%)	n/a	(73.2%)	17.3%	(37.1%)	(16.2%)	(21.1%)		
% Change 2022 vs. 2024	(52.1%)	(17.6%)	(81.8%)	(12.3%)	n/a	(2.7%)	(14.3%)		

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

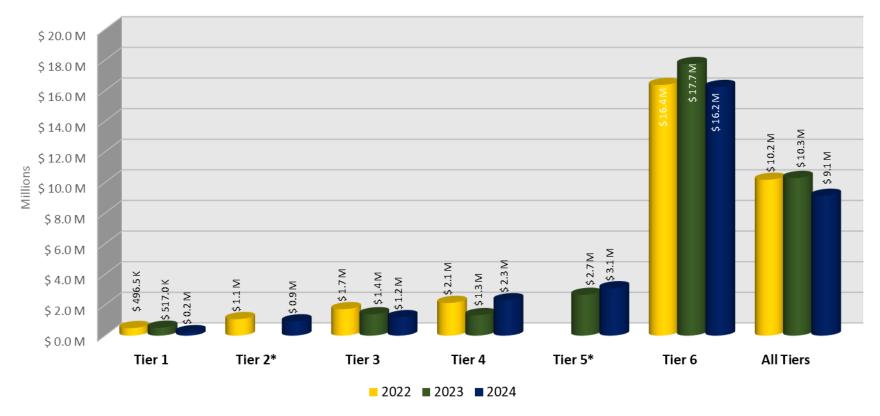
## **Average Earnings Before Income Taxes (EBIT) by Tier**



	Average EBIT by Tax Tier							
	Tier 1 Tier 2* Tier 3 Tier 4 Tier 5* Tier 6							
2022	\$ 455.0 K	\$ 698.2 K	\$ 1.6 M	\$ 1.9 M	*	\$ 12.8 M	\$ 8.0 M	
2023	\$ 451.8 K	*	\$ 1.1 M	\$ 1.1 M	\$ 2.0 M	\$ 13.9 M	\$ 8.1 M	
2024	\$ 209.6 K	\$ 587.0 K	\$ 0.5 M	\$ 1.4 M	\$ 1.4 M	\$ 12.0 M	\$ 6.6 M	
% Change 2023-2024	(53.6%)	n/a	(53.7%)	37.5%	(33.0%)	(14.1%)	(18.7%)	
% Change 2022 vs. 2024	(53.9%)	(15.9%)	(67.1%)	(22.2%)	n/a	(6.3%)	(17.4%)	

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

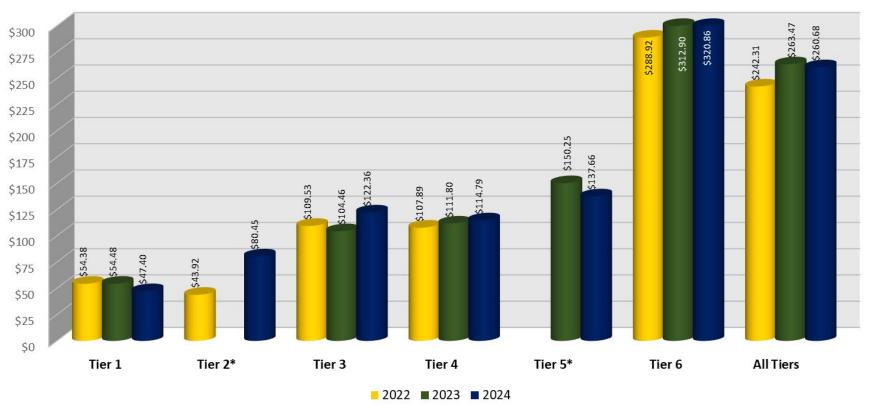
## Average Earnings Before Income Taxes Depreciation & Amortization (EBITDA) by Tier



	Average EBITDA by Tax Tier								
	Tier 1	Tier 2*	Tier 3	Tier 4	Tier 5*	Tier 6	All Tiers		
2022	\$ 496.5 K	\$ 1.1 M	\$ 1.7 M	\$ 2.1 M	*	\$ 16.4 M	\$ 10.2 M		
2023	\$ 517.0 K	*	\$ 1.4 M	\$ 1.3 M	\$ 2.7 M	\$ 17.7 M	\$ 10.3 M		
2024	\$ 231.3 K	\$ 0.9 M	\$ 1.2 M	\$ 2.3 M	\$ 3.1 M	\$ 16.2 M	\$ 9.1 M		
% Change 2023-2024	(55.3%)	n/a	(13.7%)	72.5%	16.2%	(8.4%)	(11.3%)		
% Change 2022 vs. 2024	(53.4%)	(13.5%)	(30.2%)	8.1%	n/a	(0.8%)	(10.3%)		
Average EBITDA as a % of Average Net Revenues	13.7%	20.6%	15.5%	23.5%	21.2%	27.6%	26.8%		

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

# Adjusted Gross Proceeds (AGP) per Device per Day by Tax Tier

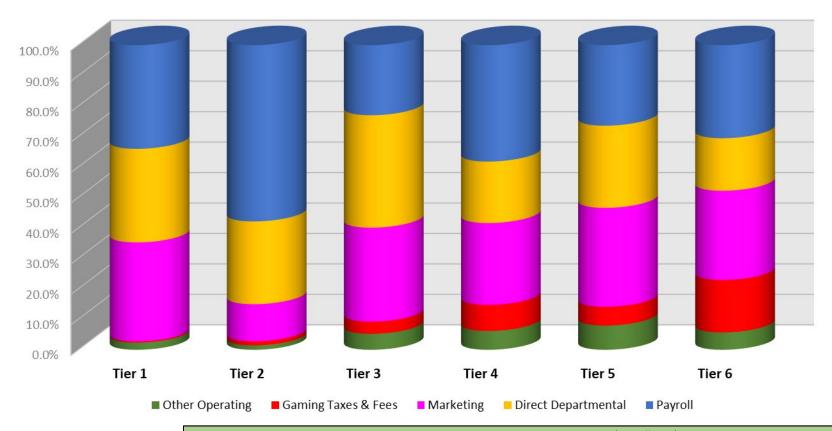


	AGP per Device per Day by Tax Tier									
	Tier 1 Tier 2* Tier 3 Tier 4 Tier 5* Tier 6						All Tiers			
2022	\$54.38	\$43.92	\$109.53	\$107.89	*	\$288.92	\$242.31			
2023	\$54.48	*	\$104.46	\$111.80	\$150.25	\$312.90	\$263.47			
2024	\$47.40	\$80.45	\$122.36	\$114.79	\$137.66	\$320.86	\$260.68			
% Change 2023-2024	(13.0%)	n/a	17.1%	2.7%	(8.4%)	2.5%	(1.1%)			
% Change 2022 vs. 2024	(12.8%)	83.2%	11.7%	6.4%	n/a	11.1%	7.6%			

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

## **Operating Expenses by Category by Tax Tier**

(Pictured: Allocation of 2024 Operating Expenses by Category by Tax Tier)



	Average Operating Expenses Per Casino (in Millio						
	Tier 1	Tier 2*	Tier 3	Tier 4	Tier 5*		
2022	\$ 0.9 M	\$ 4.3 M	\$ 6.0 M	\$ 6.0 M	*		
2023	\$ 1.0 M	*	\$ 5.0 M	\$ 7.3 M	\$ 10.9 M		
2024	\$ 1.3 M	\$ 2.9 M	\$ 6.1 M	\$ 6.8 M	\$ 10.6 M		

2024 Avg Net Revenue	\$ 1.7 M	\$ 4.5 M	\$ 7.8 M	\$ 9.8 M	\$ 14.6 M	\$ 58.9 M	\$ 34.1 M
2024 Avg OpEx of Avg Net Revenue	76.3%	64.4%	77.8%	68.9%	72.4%	76.5%	75.9%

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

**All Tiers** 

\$ 24.4 M

\$ 25.4 M

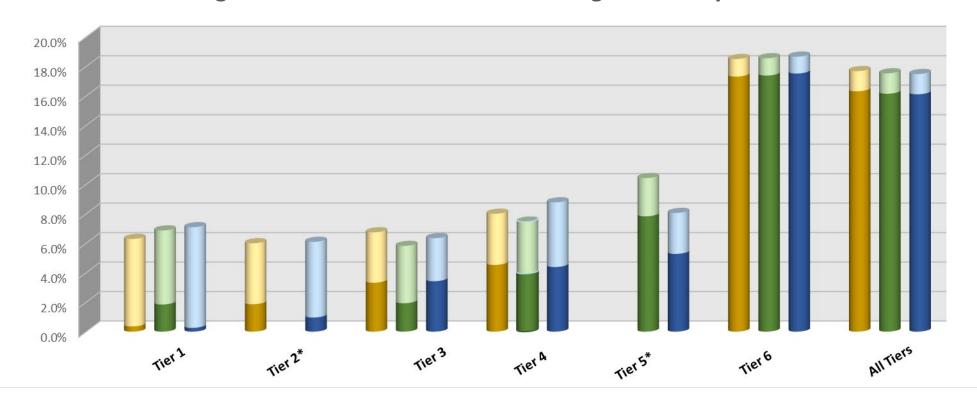
\$ 25.9 M

Tier 6

\$ 38.3 M \$ 41.7 M

\$ 45.0 M

## Gaming Taxes & Device Fees as a Percentage of AGP by Tax Tier



	State Gaming Taxes as % of AGP									
	Tier 1 Tier 2* Tier 3 Tier 4 Tier 5* Tier 6 All 1						All Tiers			
2022	0.4%	1.9%	3.3%	4.5%	*	17.3%	16.3%			
2023	0.3%	*	1.9%	3.9%	7.8%	17.4%	16.2%			
2024	0.3%	1.0%	3.4%	4.4%	5.3%	17.5%	16.1%			

		Device Fees as % of AGP									
		Tier 1	Tier 2*	Tier 3	Tier 4	Tier 5*	Tier 6	All Tiers			
	2022	5.9%	4.1%	3.4%	3.5%	*	1.2%	1.4%			
	2023	5.0%	*	3.9%	3.5%	2.6%	1.2%	1.4%			
I	2024	6.8%	5.1%	2.9%	3.3%	2.8%	1.1%	1.4%			

	-	Total Gaming Taxes and Device Fees as % of AGP									
	Tier 1 Tier 2* Tier 3 Tier 4 Tier 5* Tier 6 All Tier										
2022	6.3%	6.0%	6.7%	8.0%	*	18.5%	17.7%				
2023	5.3%	*	5.8%	7.4%	10.4%	18.6%	17.6%				
2024	7.1%	6.1%	6.3%	7.7%	8.1%	18.6%	17.5%				

<sup>\*</sup> For confidentiality reasons, Tier 5 has been combined with Tier 6 in 2022 and Tier 2 has been combined with Tier 3 in 2023.

# Financial Ratios: Industry Trends 2022 to 2024

