AGENDA COLORADO LIMITED GAMING CONTROL COMMISSION

Meeting of March 29, 2024 Beginning at 8:30 a.m. Via Cisco Webex Division of Gaming 1707 Cole Blvd., Ste. 300 Lakewood, CO 80401

In addition to other matters that may properly be considered by the Colorado Limited Gaming Control Commission, the following items are scheduled for consideration and adoption on March 29, 2024. Times contained in the agenda are approximate.

Note: The rulemaking hearings before the Commission for <u>Limited Gaming Rules 10, 12, 21 & 28, as well as Sports Betting Rules 1 & 7, regarding Exchange Wagering, have been rescheduled to the April 18, 2024 meeting.</u>

PUBLIC SESSION

I. <u>Call to Order</u>

EXECUTIVE SESSION

Review of confidential background licensing reports scheduled for consideration during the public session.

PUBLIC SESSION (reconvened)

II. <u>Consideration of Licensing Actions</u>

Limited Gaming Licenses

Renewal and Change of Ownership of the Operator and Manufacturer/Distributor Licenses for Merit Cripple Creek LLC

Renewal of the Associated Equipment Supplier License for Genesis Gaming Solutions, Inc.

Sports Betting Licenses

First Vendor Major License for INTELLR, INC

Reissuance of the Temporary Internet Sports Betting Operator license for American Wagering, Inc. d/b/a Caesars Sportsbook Digital Gaming Corporation USA d/b/a Betway Rush Street Interactive Colorado, LLC Smarkets USA OP CO. d/b/a SBK BetMGM, LLC d/b/a Roar Digital *Reissuance of Temporary Sports Betting Operator license for* American Wagering Inc. d/b/a Caesars Sportsbook (Horseshoe) American Wagering Inc. d/b/a Caesars Sportsbook (Lady Luck)

First Temporary Sports Betting Operator license for American Wagering Inc. d/b/a Caesars Sportsbook (Grand Z) American Wagering Inc. d/b/a Caesars Sportsbook (Z Casino)

First Vendor Minor License for Comcast XSG, LLC Dark Horse Odds Enterprises, LLC Innovation Labs Limited SharpLink, Inc. d/b/a SharpLink

Renewal of the Vendor Minor License for Awesemo.com LLC d/b/a Stokastic BetBox Limited Flexential Colorado LLC d/b/a Flexential Game Lounge Limited GeoComply Solutions, Inc. Interchecks Technologies, Inc. Paysafe Merchant Services Corp. d/b/a Paysafe PayNearMe MT, Inc. PXP Financial Inc QL Gaming Group, LLC dba BetQL Sightline Payments LLC STEADYPICKS GAMING LLC

- III. Opportunity for Public to Address the Commission
- IV. Consideration of Division Limited Gaming Financial Statements for January 2024
- V. Consideration of Division Sports Betting Financial Statements for January 2024
- VI. Consideration of Involuntary Exclusion for Andrew Matthew Baca
- VII. Consideration of Involuntary Exclusion for Shaun Joseph Benward
- VIII. Consideration of new Commission policy -- proposed Policy 24-01
- X. Consideration of Organizational Matters

XI. Adjournment

At the discretion of the Commission, any or all above matters may be continued for consideration or adoption at a different time, may be considered out of order, or may be considered at the next meeting of the Commission.

Item IV Limited Gaming Financial Statements January 2024



STATEMENT OF GAMING REVENUES, GAMING TAXES, AND EXPENDITURES (UNAUDITED) FOR THE SEVEN (7) MONTHS ENDED JANUARY 31, 2024



COLORADO Department of Revenue

Specialized Business Group—Gaming 1707 Cole Blvd., Suite 300 Lakewood, CO 80401

March 21, 2024

State Treasurer and Members of the Colorado Limited Gaming Control Commission:

Pursuant to Section 44-30-203 (i), C.R.S., the Colorado Division of Gaming is required to furnish monthly a, "report which contains a full and complete statement of the division's revenues and expenses."

The attached combined financial statements for January 31, 2024 have not been audited. They contain the most current data available. This information has been collected and recorded in accordance with generally accepted accounting principles.

Respectfully submitted,

Vakie

Vickie Floyd Division Controller

COLORADO DIVISION OF GAMING FINANCIAL STATEMENTS (UNAUDITED)

DISTRIBUTION

Honorable Jared Polis	Governor
Representative Julie McCluskie	Speaker of the House of Representatives
Senator Stephen Fenberg	President of the Senate
Senator Paul Lundeen	Senate Minority Leader
Representative Rose Pugliese	House Minority Leader
Senator Rachel Zenzinger	Chair, Joint Budget Committee
Mr. Kevin Armstrong	Chair, Limited Gaming Control Commission
Ms. Patsy Landaveri	Vice Chair, Limited Gaming Control Commission
Mr. Shawn Coleman	Limited Gaming Control Commission
Mr. John Tipton	Limited Gaming Control Commission
Ms. Heidi Humphreys	Executive Director, Department of Revenue
Mr. Michael Phibbs	Senior Director, Specialized Business Group, Department of Revenue
Mr. Christopher Schroder	Director, Division of Gaming
Mr. Scott Koehler	Accounting Director, Department of Revenue
Mr. Dustin Hoover	Deputy Budget Director, Department of Revenue
Mr. Bob Jaros	State Controller
Mr. Charles Scheibe	Chief Financial Officer, Department of the Treasury
Ms. Aly Jabrocki	State Archivist
Ms. Kerri Hunter	State Auditor
Ms. Amanda King	Joint Legislative Library
Mr. Adrian Leiter	Deputy Director for Budget, Governor's Office
Colorado State Publications Depository and Distribution Center	State of Colorado Library

DIVISION OF GAMING STATEMENT OF REVENUES GAMING TAXES, AND EXPENDITURES (UNAUDITED)

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COLORADO DIVISION OF GAMING TAX REVENUES COMPARISON JANUARY 31, 2024 AND 2023

The Colorado Limited Gaming Control Commission assesses taxes based on adjusted gross proceeds (AGP).

The tax rates for period ending June 30, 2024 are:

3% on AGP from charitable gaming .25% on amounts up to \$2 million 2% on amounts over \$2 million and up to \$5 million 9% on amounts over \$5 million and up to \$8 million 11% on amounts over \$8 million and up to \$10 million 16% on amounts over \$10 million and up to \$13 million 20% on amounts over \$13 million

The tax rates for year ending June 30, 2024 are the same as they were for year ending June 30, 2023.

AGP Comparison											
Range		Prior Year AGP	Current Year AGP			Difference	Percent Change				
\$0 - \$2 Million	\$	4,221,985	\$	3,327,009	\$	(894,976)	(21.20)%				
\$2 - \$5 Million	\$	30,234,475	\$	37,201,009	\$	6,966,534	23.04%				
\$5 - \$8 Million	\$	26,962,772	\$	26,225,894	\$	(736,878)	(2.73)%				
\$8 - \$10 Million	\$	46,030,511	\$	37,678,361	\$	(8,352,150)	(18.14)%				
\$10 - \$13 Million	\$	48,302,139	\$	48,964,881	\$	662,742	1.37%				
\$13+ Million	\$	480,495,343	\$	483,338,943	\$	2,843,600	0.59%				
Total	\$	636,247,225	\$	636,736,097	\$	488,872	0.08%				

Tax Comparison											
Range				Difference	Percent						
		Tax		Tax			Change				
\$0 - \$2 Million	\$	160,555	\$	158,317	\$	(2,238)	(1.39)%				
\$2 - \$5 Million	\$	1,604,690	\$	1,644,020	\$	39,330	2.45%				
\$5 - \$8 Million	\$	5,486,649	\$	5,150,330	\$	(336,319)	(6.13)%				
\$8 - \$10 Million	\$	3,523,356	\$	3,484,620	\$	(38,736)	(1.10)%				
\$10 - \$13 Million	\$	5,648,342	\$	5,754,381	\$	106,039	1.88%				
\$13+ Million	\$	72,699,069	\$	73,267,789	\$	568,720	0.78%				
Total	\$	89,122,661	\$	89,459,457	\$	336,796	0.38%				

Open Casinos Comparison									
Range	Prior Year No. of Tax Returns Filed by Casinos	This Year No. of Tax Returns Filed by Casinos	Difference						
\$0 - \$2 Million	6	3	(3)						
\$2 - \$5 Million	8	9	1						
\$5 - \$8 Million	4	4	0						
\$8 - \$10 Million	5	4	(1)						
\$10 - \$13 Million	4	4	0						
\$13+ Million	8	9	1						
Total	35	33	(2)						

COLORADO DIVISION OF GAMING COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE (UNAUDITED) SEVEN MONTHS ENDED JANUARY 31, 2024 AND 2023

	FY 2024 FY 2023								
	EXTENDED	RESPONSIBLE	LIMITED	TOTAL	-	EXTENDED	RESPONSIBLE	LIMITED	TOTAL
	GAMING	GAMING GRANT	GAMING	GAMING		GAMING	GAMING GRANT	GAMING	GAMING
	FUND	FUND	FUND	FUNDS		FUND	FUND	FUND	FUNDS
REVENUES:									
Gaming Taxes			89,466,474 \$	89,466,474	\$			89,122,674 \$	89,122,674
License and Application Fees	0	0	470,659	470,659		0	0	418,647	418,647
Background Investigations	0	0	101,340	101,340		0	0	65,697	65,697
Fines	0	0	2,184	2,184		0	0	2,268	2,268
Interest Income	168,861	42,119	1,358,479	1,569,459		95,665	29,212	804,772	929,649
Other Revenue	0	0	9,844	9,844		0	0	519	519
TOTAL REVENUES	168,861	42,119	91,408,980	91,619,960	-	95,665	29,212	90,414,577	90,539,454
OTHER FINANCING SOURCES / USES:	0	400 554	0	400 554		0	0	0	0
Transfer from Hold Harmless Fund	0	489,554	0	489,554		0	0	0	0
	0	531,673	10,919 91,419,899	10,919 92,120,433	-	0 95,665		0	0 90.539.454
TOTAL REVENUES & OTHER FIN. SOURCES	100,001	531,073	91,419,699	92,120,433	:	95,005	29,212	90,414,577	90,539,454
EXPENDITURES:									
Salaries and Benefits	0	13,942	5,279,638	5,293,580		0	11,411	5,122,040	5,133,451
Annual and Sick Leave Payouts	0	13,342	26,802	26,802		0	0	27,758	27,758
Professional Services	0	0	119,160	119,160		0	0	74,431	74,431
Travel	0	0	14,713	14,713		0	0	59,336	59,336
Automobiles	0	0	112,024	112,024		0	0	121,615	121,615
Printing	0	30	10,197	10,227		0	0	10,020	10,020
Police Supplies	0	0	27,075	27,075		0	0	32,077	32,077
Computer Services & Name Searches	0	0	53,490	53,490		0	0	45,783	45,783
Materials, Supplies, and Services	0	63	212,869	212.932		0	0	207.832	207.832
Postage	0	2	1,580	1,582		0	0	1,386	1,386
Telephone	0	46	46,693	46,739		0	0	46,036	46,036
Utilities	0	0	16,478	16,478		0	0	19,173	19,173
Other Operating Expenditures	0	0	53,592	53,592		0	0	75,811	75,811
Leased Space	0	0	73,258	73,258		0	0	83,864	83,864
Capital Outlay	0	0	10,180	10,180		0	0	14,478	14,478
EXPENDITURES - SUBTOTAL	0	14,083	6,057,749	6,071,832	-	0	11,411	5,941,640	5,953,051
					-				
STATE AGENCY SERVICES									
Division of Fire Prevention and Control	0	0	168,041	168,041		0	0	160,814	160,814
Colorado State Patrol	0	0	2,261,170	2,261,170		0	0	2,059,199	2,059,199
State Auditors	0	0	13,200	13,200		0	0	9,130	9,130
Indirect Costs - Department of Revenue	0	0	709,512	709,512		0	0	679,874	679,874
Colorado Department of Law	0	0	144,857	144,857		0	0	135,092	135,092
OIT Purchased Services	0	0	255,085	255,085	-	0	0	87,423	87,423
TOTAL STATE AGENCY SERVICES	0	0	3,551,865	3,551,865		0	0	3,131,532	3,131,532
Background Expenditures	0	0	41,851	41,851		0	0	4,626	4,626
TOTAL EXPENDITURES	0	14.083	9.651.465	9.665.548		0	11.411	9,077,798	9.089.209
	0	11,000	0,001,100	0,000,010		0	,	0,011,100	0,000,200
Excess of Revenues Over Expenditures	168,861	517,590	81,768,434	82,454,885		95,665	17,801	81,336,779	81,450,245
FY23 & FY22 Extended Gaming Distr.	(44,135,150)	0	0	(44,135,150)		(46,823,932)	0	0	(46,823,932)
FUND BALANCE AT JULY 1, 2023 & 2022	44,135,150	2,550,658	2,520,682	49,206,490	-	46,823,932	2,500,000	2,445,701	51,769,633
TOTAL FUND BAL. JANUARY 31, 2024 & 2023	168,861	\$\$\$\$	84,289,116 \$	87,526,225	\$	95,665 \$	2,517,801 \$	83,782,480 \$	86,395,946

COLORADO DIVISION OF GAMING STATEMENT OF BUDGET TO ACTUAL SEVEN MONTHS ENDED JANUARY 31, 2024 (UNAUDITED)

	BEGINNING BUDGET *	SUPPLE- MENTAL CHANGES / ROLLFORWARDS	ANNUAL REVISED ESTIMATED BUDGET **	58.3% OF BUDGETED AMOUNT EXCEPT FOR TAXES ***	YEAR-TO-DATE ACTUAL	OVER / (UNDER) ANNUAL BUDGET	% EARNED % EXPENDED OF ANNUAL BUDGET
REVENUES:							
Gaming Taxes License and Application Fees Background Investigations Fines and Fees Interest Revenue Other Revenue	\$ 176,107,387 708,150 164,551 0 1,214,507 0	\$ 0 0 0 0 0 0	\$ 176,107,387 708,150 164,551 0 1,214,507 0	\$ 89,440,018 \$ 413,088 95,988 0 708,462 0	\$ 89,466,474 470,659 101,340 2,184 1,358,479 9,844	\$ (86,640,913) (237,491) (63,211) 2,184 143,972 9,844	50.80% 66.46% 61.59% 100.00% 111.85% 100.00%
TOTAL REVENUES OTHER FINANCING SOURCES / USES:	178,194,595	0	178,194,595	103,946,847 ^/	^ 91,408,980	(86,785,615)	51.30%
Insurance Recoveries TOTAL REVENUES & OTHER FIN. SOURCES	0 178,194,595	0 0	0 178,194,595	0 103,946,847	10,919 91,419,899	10,919 (86,774,696)	100.00% 51.30%
EXPENDITURES:							
Personal Services Operating Expenditures Workers Compensation Risk Management Licensure Activities Leased Space Vehicle Lease Payments - Fixed Vehicle Lease Payments - Variable	10,585,076 781,525 24,802 37,185 126,998 155,000 162,350 84,000	187,543 0 2,536 3,803 0 163,873 (23,849) (16,800)	10,772,619 781,525 27,338 40,988 126,998 318,873 138,501 67,200	6,284,028 455,889 15,947 23,910 74,082 186,009 80,792 39,200	5,422,853 296,083 15,947 23,910 59,773 73,258 63,366 48,657	(5,349,766) (485,442) (11,391) (17,078) (67,225) (245,615) (75,135) (18,543)	50.34% 37.89% 58.33% 47.07% 22.97% 45.75% 72.41%
Utilities Legal Services CORE Operations Payments to Office of Information Technology IT Division - MIPC Phones & ISD	28,925 266,191 40,946 559,130 51,269	0 (17,865) 4,188 (12,971) 1,619	28,925 248,326 45,134 546,159 52,888	16,873 144,857 26,328 318,593 30,851	16,478 144,857 26,328 255,085 24,296	(12,447) (103,469) (18,806) (291,074) (28,592)	56.97% 58.33% 58.33% 46.71% 45.94%
IT Accessibility Indirect Costs - Department of Revenue	60,361 1,216,306	(60,361) 30,000	0 1,246,306	0 727,012	0 709,512	0 (536,794)	0.00% 56.93%
State Agency Services	4,520,115	0	4,520,115	2,636,734	2,429,211	(2,090,904)	53.74%
Division Expenditures	18,700,179	261,716	18,961,895	11,061,105	9,609,614	(9,352,281)	50.68%
Background Expenditures	68,383	0	68,383	39,890	41,851	(26,532)	61.20%
TOTAL EXPENDITURES	18,768,562	261,716	19,030,278	11,100,996 ^/	^ 9,651,465	(9,378,813)	50.72%
EXCESS OF REVENUES OVER EXPENDITURES	\$159,426,033	N/A	\$	\$\$	\$ 81,768,434	\$ (77,395,883)	51.37%

* Represents original information given to the Commission in April 2023.

The percent of the fiscal year elapsed through January 31, 2024 is 58.3%.

** Amount includes Long Bill items and Supplemental Appropriations.

*** The original tax projection assumed an AGP increase of 1.8%, which was then applied to the existing casinos' graduated tax tiers. The \$89,440,018 is this tax projection through January, which is \$26,456 less than the actual taxes collected for the same period.

[^] Calculated number is not a sum, rather elapsed percentage of Annual Revised Estimated Budget.



COLORADO Department of Revenue

Specialized Business Group–Gaming 1707 Cole Blvd., Suite 300 Lakewood, CO 80401

Memo

To:	Colorado Limited Gaming Control Commission
From:	Vickie Floyd, Gaming Controller
Cc:	Chris Schroder
Date:	March 21, 2024
Re:	January 2024 Gaming Fund Financial Statement Presentation

Following are highlights from the Gaming Fund financial statements ending January 31, 2024.

Statement of Revenues, Expenditures, and Changes in Fund Balance

Gaming tax revenues have increased by \$343,800 or 0.4% over last year. Total Revenues for the Limited Gaming Fund as of January 31 were \$91,408,980, a 1% increase compared to January 2023.

Total expenditures for the period ending January 2024 were approximately \$9.7 million. This represents a 6% increase over last year. A large reason for the increase is in the OIT Purchased Services line, which increased by \$167,662 over last year. This was expected, as the appropriation is \$396,290 higher than it was in fiscal year 2023 when we had a large credit.

The excess of total revenues over expenditures was \$81,768,434. This is a 0.5% increase over last year and represents the amount we could distribute as of January 31.

Statement of Budget to Actual

Total revenues collected through January 31, 2024 were 51% of budgeted. Total expenditures were also 51% of budgeted, which is below the 58% of the fiscal year that has elapsed. In addition, the excess of revenues over expenditures was 51% of budgeted as well.

Please feel free to contact me if you have any questions on the Gaming Fund financial statements.

Item V Sports Betting Financials Janaury 2024



STATEMENT OF SPORTS BETTING REVENUES, SPORTS BETTING TAXES, AND EXPENDITURES (UNAUDITED) FOR THE SEVEN (7) MONTHS ENDED JANUARY 31, 2024

DIVISION OF GAMING STATEMENT OF REVENUES SPORTS BETTING TAXES, AND EXPENDITURES (UNAUDITED)

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COLORADO DIVISION OF GAMING SPORTS BETTING COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE SEVEN MONTHS ENDED JANUARY 31, 2024 AND 2023 (UNAUDITED)

			FY 2024		FY 2023			
	HC	LD-HARMLESS	SPORTS	TOTAL SPORTS	HOLD-HARMLESS	SPORTS	TOTAL SPORTS	
		FUND	BETTING FUND	BETTING FUNDS	FUND	BETTING FUND	BETTING FUNDS	
REVENUES:								
Sports Betting Taxes	\$	0\$	19,351,733 \$	19,351,733	\$ 0\$	-,, - ,		
License and Application Fees		0	124,252	124,252	0	107,032	107,032	
Sports Betting Operations Fees		0	2,000,700	2,000,700	0	1,912,500	1,912,500	
Background Investigations		0	123,492	123,492	0	55,805	55,805	
Fines		0	84	84	0	5,168	5,168	
Interest Income		43,155	395,316	438,471	14,049	163,069	177,118	
Other Revenue		0	1,044	1,044	0	285	285	
TOTAL REVENUES		43,155	21,996,621	22,039,776	14,049	18,231,129	18,245,178	
EXPENDITURES:								
Salaries and Benefits		0	1,601,722	1,601,722	0	1,315,649	1,315,649	
Annual and Sick Leave Payouts		0	30,481	30,481	0	631	631	
Professional Services		0	55,598	55,598	0	123,962	123,962	
Travel		0	6,258	6,258	0	11,925	11,925	
Automobiles		0	9,724	9,724	0	16,792	16,792	
Printing		0	2,220	2,220	0	1,205	1,205	
Police Supplies		0	652	652	0	3,386	3,386	
Computer Services & Name Searches		0	9,678	9,678	0	17.643	17.643	
Materials, Supplies, and Services		0	37,727	37,727	0	48,693	48,693	
Postage		0	49	49	0	162	162	
Telephone		0	7,992	7,992	0	7,929	7,929	
Other Operating Expenditures		0	14,214	14,214	0	18,206	18,206	
Leased Space		0	18,677	18.677	0	20,966	20,966	
EXPENDITURES - SUBTOTAL		0	1,794,992	1,794,992	0	1,587,149	1,587,149	
STATE AGENCY SERVICES								
State Auditors		0	13,200	13,200	0	9,130	9,130	
Indirect Costs - Department of Revenue		0	91,151	91,151	0	73,113	73.113	
Colorado Department of Law		0	73,625	73,625	0	47,669	47,669	
OIT Purchased Services		0	36,757	36,757	0	25,655	25,655	
TOTAL STATE AGENCY SERVICES		0	214,733	214,733	0	155,567	155,567	
TOTAL STATE AGENCT SERVICES		0	214,735	214,755	0_	135,507	155,507	
Pool/ground Expanditures		0	20,881	20,881	0	1,451	1,451	
Background Expenditures TOTAL EXPENDITURES	·	0	2,030,606	2,030,606	0	1,744,167	1,744,167	
EXCESS OF REVENUES OVER EXPENDITURES		40.455	19,966,015	20,009,170	14,049	16,486,962	16,501,011	
EXCESS OF REVENUES OVER EXPENDITURES		43,155	19,966,015	20,009,170	14,049	16,486,962	16,501,011	
OTHER FINANCING SOURCES (USES):								
Sports Betting Distribution		0	(23,900,959)	(23,900,959)	0	(11,489,790)	(11,489,790)	
Transfer to Hold-Harmless Fund		0	(1,536,814)	(1,536,814)	0	(746,727)	(746,727)	
Transfer from Sports Betting Fund		1,536,814	0	1,536,814	746,727	0	746,727	
Transfer to Responsible Gaming Grant Fund		(489,554)	0	(489,554)	0	0	0	
FUND BALANCE AT JULY 1, 2023 & 2022		1,271,076	25,454,129	26,725,205	493,165	12,253,994	12,747,159	
,			· · · ·					
TOTAL FUND BAL. JANUARY 31, 2024 & 2023	\$	2,361,491 \$	19,982,371 \$	22,343,862	\$ 1,253,941 \$	16,504,439 \$	17,758,380	

COLORADO DIVISION OF GAMING SPORTS BETTING STATEMENT OF BUDGET TO ACTUAL SEVEN MONTHS ENDED JANUARY 31, 2024 (UNAUDITED)

REVENUES:	BEGINNING BUDGET *	SUPPLE- MENTAL CHANGES / ROLLFORWARDS	ANNUAL REVISED ESTIMATED BUDGET **	58.3% OF BUDGETED AMOUNT	YEAR-TO-DATE ACTUAL	OVER / (UNDER) ANNUAL BUDGET	% EARNED % EXPENDED OF ANNUAL BUDGET
REVENUES:							
Sports Betting Taxes License and Application Fees Sports Betting Operations Fees Background Investigations Fines and Fees Interest Revenue Other Revenue	176,30	3 0 2 0 7 0 0 0	\$ 22,446,763 168,358 2,786,422 121,927 0 176,305 0	\$ 13,093,945 98,209 1,625,413 71,124 0 102,845	124,252 2,000,700 123,492 84 395,316	\$ (3,095,030) (44,106) (785,722) 1,565 84 219,011 1,044	86.21% 73.80% 71.80% 101.28% 100.00% 224.22% 100.00%
TOTAL REVENUES	25,699,77	50	25,699,775	14,991,536	21,996,621	(3,703,154)	85.59%
EXPENDITURES:							
Personal Services	3,685,48	3 105,127	3,790,610	2,211,189	1,696,516	(2,094,094)	44.76%
Operating Expenditures	175,03	,	175,038	102,106	, ,	(120,073)	31.40%
Workers Compensation	6,20		7,689	4,485	,	(3,204)	58.33%
Risk Management	9,29		11,528	6,725	,	(4,803)	58.34%
Licensure Activities	37,70	1 0	37,701	21,992	9,695	(28,006)	25.72%
Leased Space	39,00	0 18,156	57,156	33,341	18,677	(38,479)	32.68%
Vehicle Lease Payments - Fixed	15,04	5 10,136	25,182	14,690	7,953	(17,229)	31.58%
Vehicle Lease Payments - Variable	22,00	0 (5,200)	16,800	9,800	1,771	(15,029)	10.54%
Legal Services	75,74	1 50,473	126,214	73,625	73,625	(52,589)	58.33%
CORE Operations	10,23	6 2,458	12,694	7,405	7,405	(5,289)	58.33%
Payments to Office of Information Technology	186,37	7 (112,268)	74,109	43,230	36,757	(37,352)	49.60%
IT Accessibility	15,09		0	0	0	0	N/A
Indirect Costs - Department of Revenue	156,06	0 5,409	161,469	94,190	91,151	(70,318)	56.45%
Division Expenditures	4,433,26	62,922	4,496,190	2,622,778	2,009,725	(2,486,465)	44.70%
Non Personal Services Background Expenditures	56,55	10	56,551	32,988	20,881	(35,670)	36.92%
TOTAL EXPENDITURES	4,489,81	9 62,922	4,552,741	2,655,766	2,030,606	(2,522,135)	44.60%
EXCESS OF REVENUES OVER EXPENDITURES	\$ 21,209,95	6N/A	\$ 21,147,034	\$ 12,335,770	\$ 19,966,015	\$(1,181,019)	94.42%

* Represents original information given to the Commission in April of 2023.

The percent of the fiscal year elapsed through January 31, 2024 is 58.3%. ** Amount includes Long Bill items and Supplemental Appropriations.



COLORADO Department of Revenue

Specialized Business Group–Gaming 1707 Cole Blvd., Suite 300 Lakewood, CO 80401

Memo

To:	Colorado Limited Gaming Control Commission
From:	Ryan Golden, Deputy Gaming Controller
Cc:	Christopher Schroder
Date:	March 21, 2024
Re:	January 2024 Sports Betting Fund Financial Statements

Following are highlights from the Sports Betting Fund financial statements ending January 31, 2024.

Statement of Revenues, Expenditures, and Changes in Fund Balance

Current fiscal year Sports Betting Tax revenue was \$19,351,733 which is an increase of \$3,364,463 or 21% over the prior fiscal year. Current fiscal year interest revenue was \$395,316, which is an increase of \$232,247, or about 266%, over the prior fiscal year.

Total Sports Betting Fund revenues through January 2024 increased by \$3,765,492 or 21% over January 2023.

Total Sports Betting Fund expenditures through January 2024 were \$2,030,606 which is an increase of 16% over January 2023. The increase is due primarily to the increase of \$286,073 in salaries and benefits.

Statement of Budget to Actual

Total revenues collected through January 2024 were about 86% of budgeted. Total expenditures were about 45% of budgeted, which is below the 58% of the fiscal year that has elapsed. Excess of revenues over expenditures was 94% of budgeted.

Please feel free to contact me if you have any questions on the Sports Betting Fund financial statements.

Item VI Involuntary Exclusion Andrew Matthew Baca



COLORADO Department of Revenue

Specialized Business Group—Gaming 142 Lawrence Street Central City, CO 80427

Memo

То:	Colorado Limited Gaming Control Commission
From:	Jeremy Wolff, Agent in Charge
CC:	Chris Schroder, Kirsten Gregg, & Kenya Collins
Date:	March 13, 2024
Re:	Request for addition to the Involuntary Exclusion List

On March 21, 2024, I will be requesting the Colorado Limited Gaming Control Commission to add Andrew Matthew Baca to the Involuntary Exclusion List in accordance with Gaming Regulation 30-2907, 1 C.C.R. 207-1. I am submitting this memorandum for your consideration in support of that request.

On October 4th, 2023, Colorado Division of Gaming Investigators responded to the Famous Bonanza Casino, located at 107 Main Street, Central City, CO, to contact a suspect of a theft which had taken place previously at that location. The casino's manager on duty had informed Investigators the suspect, later identified as Andrew Matthew Baca, picked up an envelope containing a reported amount of approximately \$900.00 belonging to an elderly victim.

Four Division Investigators contacted Baca in the Famous Bonanza Casino. Two Investigators were covering the exits of the casino as the other two approached Baca, identifying themselves as state police officers both verbally and by showing Baca their police credentials. The Investigators instructed Baca he was being detained due to an investigation and he was not free to leave.

Once Investigators informed Baca of the nature of the contact, he attempted to move past them and then employed defensive resistance, by pulling away and attempting to run. All four Investigators attempted to detain him, by utilizing arrest control techniques and telling him he was under arrest. Baca continued to resist leading to the Investigators and Baca falling to the floor of the casino. Investigators continued to make loud and clear verbal commands to Baca to stop resisting and place his hands behind his back, but he failed to comply. Baca continued providing defensive resistance standing back up and trying to pull away from the Investigators. He made verbal pleas with a female companion in the casino to not let the Investigators take him back to jail.

Investigators continued trying to gain control of Baca, but the suspect became increasingly aggressive, pushing against the slot machine in front of him to gain leverage. Bacas's right hand pushed through the decorative glass on the front of the slot machine. With the glass broken in multiple sharp pieces, Baca reached in and grabbed a large glass shard (approximately 10-12" long), making threatening statements towards Investigators, as well as making clear and distinct movements towards Investigators, which clearly demonstrated Baca's intentions to cause serious bodily harm or injury to the Investigators. Baca was able to strike and injure two of the Investigators, causing a laceration on one of

the Investigators left wrist, as well as a laceration on another Investigator's neck. The piece of glass was knocked out of Baca's hand when he was cutting the Investigators and he quickly grabbed for another piece.

Due to the clear and immediate threat posed by Baca, two Investigators unholstered their Division issued firearms and displayed them towards Baca, giving him loud and clear verbal commands to drop the weapon. Once Baca realized Investigators had their duty firearms pointed towards him, he dropped the second piece of glass. Investigators placed him on the ground and into handcuffs.

Emergency Medical Personnel arrived on scene and administered first aid to the Investigators. Baca was also provided with medical care and was later transported to St. Anthony's Medical Center for further evaluation. Once Baca was cleared from the hospital, he was transported to the Gilpin County Detention Facility by Gilpin County Sheriff's Deputies. Baca was charged with the following: Assault with a deadly weapon (1 count), Assault on a Peace Officer (2 counts), Resisting arrest, Felony Menacing (4 counts), Criminal Mischief and Theft. His case is currently set for arraignment on March 26th, 2004.

Since his incarceration, Baca has been charged with Smuggling contraband into prison, C.R.S. 18-8-204.1, Felony 6, and Possession of contraband, C.R.S. 18-8-204.2, Misdemeanor 2.

A search of Baca's criminal background revealed an extensive history dating back to December 2004, including a history of violent crimes. One such example occurred on October 4th, 2018, where Baca was charged and convicted of a similar crime of Assault on a Peace Officer and Felony Assault with a real or simulated weapon.

If the Commission approves The Division of Gaming's request that Andrew Matthew Baca be placed on the Involuntary Exclusion list in accordance with Gaming Regulation 30-2907, 1 C.C.R. 207, the Division requests that he be placed on the list within 45 days after the Commission issues a written order.

Per the listed criteria in Gaming Regulation 30-2907, 1 C.C.R. 207-1, Andrew Matthew Baca's alias are Andrew Gallegos Rangel and Stephan Baca. He has a date of birth of 02/12/1988. He is a white male, 5 feet 10 inches, 193 lbs., brown hair, and brown eyes. Last known address 10900 Smith Road, Denver CO 80239.

Related Offense Reports: DOG23003449

LOCATION OF INCIDENT: The Famous Bonanza Casino

107 Main Street Central City, CO 80427 DATE OF INCIDENT: October 4th, 2023



DEFENDANT: Andrew Matthew Baca

DATE OF BIRTH: 2/12/1988

PHYSICAL DESCRIPTION: W / M, 5'10", 193 lbs., BRO Hair, BRO eyes

ALIASES: Andrew Gallegos Rangel, Stephan Baca

Item VII Involuntary Exclusion Shaun Joseph Benward



Memo

To:	Colorado Limited Gaming Commission
From:	Michael Payne, Table Games Chair
CC:	Chris Schroder, Kirsten Gregg, & Bradley Nelson
Date:	March 12, 2024
Re:	Shaun Benward, Potential Addition to the Involuntary Exclusion List

On March 21, 2024, I will be requesting the Colorado Limited Gaming Control Commission to add Shaun Benward to the Involuntary Exclusion List in accordance with Gaming Regulation 30-2907, 1 C.C.R. 207.1. I am submitting this memorandum for your consideration in support of that request.

In May 2023, a Division of Gaming Investigator in Cripple Creek was dispatched to the Brass Ass Casino for a patron dispute on the roulette table. An experienced Surveillance Director at the Brass Ass Casino identified Shaun Benward based on previous knowledge and experience with Benward. At that time, Benward had already left the casino.

Upon arrival, the investigator learned Benward had attempted a scheme, which was similar to a scheme he had tried all around the country. Based on surveillance review at the Brass Ass, Benward went to the Roulette table and bought in for \$1,300. He was given pink non value chips that were valued at \$25.00 each on the table. He made several bets on the table to include the 7 and 9, then walked over to the roulette wheel and watched for the number the ball dropped on. He then made several wagers from the end of the table including 7 and 9, then walked to the roulette wheel and right before the dealer waves off (meaning no more wagers) Benward leaned in between the roulette wheel and the player in seat one and placed four chips on the table and says "four on (unintelligible). He then walked between seat one and seat two players and started causing a distraction. The dealer attempted to verify with Benward that he wanted the chips on four.

The dealer told the investigator that Benward put the chips on the table and stated, "four on" and the placement was hard to hear. The dealer reported that he asked Benward if he wanted the chips on four, and Benward nodded "Yes". According to the dealer, Benward then started asking the dealer where his chips were, and claiming he said the put his chips on 11, which is where the ball dropped making it the winning number. Benward then reportedly complained to the Pit Supervisor saying he told the dealer to put his four chips on the eleven, but the dealer put them on four. Benward then requested that the casino pay him the \$3,500.00.

The patron in seat one, who was later identified as Benward's accomplice, told the dealer and Pit Supervisor, that Benward did say to put his chips on the eleven. The dealer pushed the four chips back to Benward. Benward and his accomplice left the casino. Based on the Division investigator's experience and training, Benward's actions at the Brass Ass Casino constitute a violation of statutory provision under Article 30, Title 44, C.R.S, and Commission rules and regulations under 1 C.C.R. 207-1, including 44-30-822, Fraudulent Acts.

This is the same scheme Benward has tried in many casinos around the country. Based on the investigator's investigation, Benward buys in for a large amount and makes a few small wagers on numbers. At some point Benward will walk around the table to the wheel. Just before the dealer waves "No more bets", Benward will toss the dealer 4 chips and says, 4 \$5's on 20, or something similar. Once the ball drops, he complains the dealer put the wagers on the wrong spot, and claims he said the same number where the ball dropped. He attempts to confuse the Dealer. He usually has an accomplice who appears to be just another patron. The accomplice typically tells the dealers and Pit Supervisors that Benward was right and did tell the Dealer to place his wager on the winning number.

After the investigators left the Brass Ass, they went to other casinos in the area to have them watch for Benward. Benward and the accomplice were located at the Wildwood Casino, known now as the Golden Nugget. Before the investigators could make contact, Benward and the accomplice ran from the casino and were able to get away in a vehicle. The investigation revealed the accomplice was conducting the same scam as described above at the Wildwood Casino with Benward acting as the uninvolved patron.

It was learned after the attempted contact, there was active warrants for Benward out of both Teller and Gilpin Counties for attempting this same scam in 2014 at casinos in both Cripple Creek and Blackhawk / Central City. Those case numbers are DOG14000981, DOG14004046, DOG14004062 and DOG14004064. There are now active warrants for Benward's arrest for both the investigative cases (DOG23001704 and DOG23001715) arising from his activities at the Brass Ass and Golden Nugget in May of 2023.

The Colorado Division of Gaming has received several BOLOs ("be on the lookout") over the years on Benward as well as his accomplices.

Pennsylvania State Police previously advised the Colorado Division of Gaming that Benward has been banned from all casinos there since 2015, because of similar scams at casinos in Pennsylvania. At Rivers Casino in Pittsburgh, in March of 2022, Benward and a female accomplice were able to scam the casino out of over \$10,000, even though he was banned from casinos. In Pennsylvania, Benward and accomplices have been reported as running this or similar scams at roulette tables in Mount Airy Casino, Harrah's Chester Casino, and the Casino at Nemacolin.

The Colorado Division of Gaming has also received BOLOs for Benward arising from his actions at casinos in Mississippi, Illinois, Missouri, Colorado, New Mexico, Kansas, Iowa, Michigan, Las Vegas, Rhode Island, Connecticut, Louisiana and Dover Delaware. In all cases, Benward and an accomplice either attempted or were able to complete the same scam as described above involving a roulette table.

In May of 2023 Benward and his accomplice, attempted the same scam at Ameristar Casino and Harrah's Kansas City Casino but were unsuccessful. The associated BOLO mentioned several felony and misdemeanor warrants for Benward, but none were extraditable from Missouri. According to reports, Benward is on the Missouri Gaming Commissions Involuntary Exclusion list.

It was also learned that Benward was placed on the Nevada's Exclusion list in December 2023, and is listed as the number one most wanted person on the Lyon County, Iowa. A most wanted list for Gaming related crimes.

If the Commission approves the Division of Gaming's request that Shaun Joseph Benward be placed on the Involuntary Exclusion list in accordance with the Gaming Regulation 30-2907, 1 C.C.R. 207-1, the Division requests that he be placed on the list within 45 days after the Commission issues a written order.

Per the listed criteria in Gaming Regulation 30-2907, 1 C.C.R. 207-1, Shaun Joseph Benward's alias are Justin Tisdale, Terrance Young and Justin Williams. He has a date of birth of 2/27/1987. He is a black male, 6 feet, 200 lbs, black hair and brown eyes. Last known address is 13208 Leila St, Ocean Springs, MS 39564. Photos of Benward appear of the next page.



Item VIII Commission policy -proposed Policy 24-01



1707 Cole Blvd., Suite 350 Lakewood, CO 80401

March 7, 2024

Dear Members of the Colorado Limited Gaming Control Commission,

Over the last six months, the Division has been discussing and evaluating potential actions that will improve time management and efficiency during the Commission's monthly meetings. To that end, the following proposed policy will permit the use of consent agendas for the approval vender minor sports betting license original applications and renewal applications. I will present the proposed policy for the Commission's consideration and approval at the March 21, 2024, meeting.

24-01

For more efficient administration of Colorado Limited Gaming Control Commission meetings, the Commission may, at its sole direction, elect to use a consent agenda for the approval of new and renewal license applications for vendor minor sports betting licenses.

When the Division of Gaming is recommending the approval of a new application for a vendor minor sports betting license or a renewal application for a vendor minor sports betting license, the Director of the Division of Gaming may place such items on the consent agenda. The consent agenda will be presented to the Commission for consideration in advance of a regularly scheduled monthly meeting.

By using a consent agenda, the Commission consents to the consideration of listed items as a group to be voted on and approved in mass upon a single motion. Should a consent agenda be used, any Commissioner, the Director or his or her staff may discuss any listed item prior to vote.

Items may be removed from the consent agenda for any reason upon timely request from any Commissioner or the Director. A request is timely if made prior to the vote on the consent agenda. The request does not require a second or a vote by the Commission. The consent agenda can then be considered and voted on as amended. An item removed from the consent agenda will then be discussed and voted on separately immediately following the consideration of the consent agenda.

The Commission minutes should record the approval of the consent agenda and shall list each item approved under the consent agenda separately.

In short, the proposed policy will permit the Director of the Division of Gaming to place items for the approval of vender minor sports betting license original applications and renewal



1707 Cole Blvd., Suite 350 Lakewood, CO 80401

applications on a consent agenda, which the Commission will vote on in a single motion. Items may be removed from the consent agenda for any reason (i.e., a Commissioner intends to vote not to approve/deny an application, a Commissioner intends to table the consideration of an application, a Commissioner has a conflict of interest with a particular application, etc.), upon timely request from any Commissioner or the Director. An item removed from the consent agenda will then be discussed and voted on separately from the vote on the amended consent agenda.

This policy is being proposed to promote efficiency and time management during Commission meetings. The Commission has adopted twelve policies over the years. *See* Attachment 1. The Commission's consideration and vote on the adoption of a policy does not constitute rulemaking and therefore does not require prior public notice or input.

Representatives from the Colorado Attorney General's Office and I are happy to answer any questions you might regarding the proposed policy.

Respectfully,

Chris Schroder Director Colorado Division of Gaming christopher.schroder@state.co.us

COLORADO LIMITED GAMING CONTROL COMMISSION POLICIES

91-01

It is the policy of the Colorado Limited Gaming Control Commission that the chairperson of the Commission shall determine who shall be the spokesperson for the Commission regarding media inquiries and other requests for information from the industry, the public and other interested parties.

91-02

It is the policy of the Colorado Limited Gaming Control Commission that no Commissioner shall individually meet with any interested parties regarding any matters pending or currently being considered before the Commission, including applications for licenses, tax issues, and rules and regulations.

93-01

It is the policy of the Colorado Limited Gaming Control Commission not to interfere with the claim between a debtor or creditor who are also licensees under the Limited Gaming Act 1991, unless such claims have been reduced to judgment in the Court of Law in the State of Colorado.

93-02

It is the policy of the Colorado Limited Gaming Control Commission that after the Commission has set the gaming taxes for the year, the Commission will not review or hear further evidence or testimony concerning the gaming taxes until the hearings in April, May and June. (Modified 12/16/99)

95-01

The Director of the Division of Gaming may approve associated persons in operator, retailer and/or manufacturer/distributor licenses who do not have ownership interest in a respective license, without necessity for Commission approval, provided the qualified applicants have submitted to the Director the proper applications, costs and fees.

95-02

The cost incurred to deliver the service associated with processing an application shall not be less than the total amount of the direct cost and shall not exceed the total amount of the direct costs plus indirect costs.

95-03

The cost incurred to deliver the service associated with conducting background investigations shall not be less than the total amount of the direct cost and shall not exceed the total amount of the direct costs plus indirect cost.

96-01

Budget submissions of other State agencies requesting funding from the Limited Gaming Fund shall submit budget documentation based on the following:

- A. Documentation shall provide the same level of detail as required by the Governor's office of Planning and Budgeting annual procedures manual.
- B. Calculation of the funding request shall be based upon the guidelines contained in the above referenced manual.
- C. The budget submission should reflect the planned spending patterns.
- D. The request for funding shall include a description of the agency's efforts to secure other sources of funding. *Effective 8/25/2019*
- E. The Division of Gaming Director or designee, is the designated Contract Manager for all interagency agreements, and shall monitor compliance and approve payment as required by those agreements. If changes to any of the agreements are required, the Director will inform the Commission. *Effective* 7/26/2019

96-02

The Colorado Limited Gaming Control Commission shall take one of these actions where a stipulation agreement comes before the Commission:

Approve the stipulation as presented; Reject the stipulation without comment; or Reject the stipulation with comment.

99-01

- 1. A change of ownership in an existing license, which does not change the business entity, does not affect the tax assessment. The licensee will continue at the AGP level heretofore accrued during that gaming tax year.
- 2. A change in business entity (sole proprietorship to partnership, limited liability company to corporation, etc.) requires a licensee to apply for a new license.
- 3. If the change of business entity involves all persons with an ownership interest in the previous entity, independent of any transfers of interest among the persons involved, the new retail license shall be conditioned in the following manner: The retail license shall be conditioned upon the surrender of the current license at that location. In addition, the licensee shall continue at the AGP level heretofore accrued during the current fiscal year by the current licensee at that location.
- 4. If the change of business entity is accompanied by the addition of new owners or the deletion of persons with an ownership interest in the previous entity, the new retail licensee shall be considered a completely separate entity from the previous entity and shall not automatically assume the tax liability of the previous entity.

00-01

It is the policy of the Colorado Limited Gaming Control Commission that, domestic and international background investigations may need to be conducted in person. However, the Commission determines that in many instances the Division of Gaming investigators can and should conduct those investigations and interviews using technology including video conferencing or its equivalents. In those cases where there is an identified need to conduct an investigation in person, that would require travel outside of the State of Colorado, such need shall be detailed by investigative staff and presented to the Director. The Director of the Division of Gaming shall determine the feasibility of employing out of state travel in the conduct of such investigations. Pursuant to regulation, the applicant shall pay all costs of such background investigations. *Effective* 8/25/2019

15-01

It is the policy of the Colorado Limited Gaming Control Commission that written decisions and orders of the Commission be issued without unreasonable delay after the conclusion of an adjudicatory hearing. *Effective 8/25/2019*