

Colorado Limited Gaming Control Commission

Minutes of Public Session
February 20, 2025

PUBLIC SESSION

I. Call to Order

Chair Armstrong called the February 20, 2025, meeting of the Colorado Limited Gaming Control Commission to order at 9:15 a.m. MST in person at the Division of Gaming Office at 1707 Cole Blvd., Suite 300, Lakewood, CO 80401, and virtually via Zoom. Commissioners Hyland and Workman were present in person, Commissioners Tipton and George were present via Zoom, and a quorum existed.

Officials & Administrators in Attendance

Kevin Armstrong, Chair
John Tipton, Commissioner/Vice-Chair via Zoom
Kevin Hyland, Commissioner
Ahilya George, Commissioner via Zoom
Phil Workman, Commissioner
Michael Phibbs, Senior Director, Specialized Business Group
Christopher Schroder, Director
Kirsten Gregg, Chief of Investigations
Allen Hiserodt, Chief of Sports Betting
Kenya Collins, Director of Administration via Zoom
Bradford Jones, Senior Assistant Attorney General
Torrey Samson, Senior Assistant Attorney General
Paul Hogan, Chief Auditor
J. Wolff, Agent in Charge, Central City/Black Hawk
Dane Albin, Agent in Charge, Cripple Creek
John Madruga, Agent in Charge, Background Unit
Andrew Fulton, Agent in Charge, Sports Betting
Michael Payne, Table Games Chair
Breanne Nolan, Executive Assistant, Secretary to CLGCC

EXECUTIVE SESSION

The Commission voted unanimously to go into the Executive Session pursuant to sections 24-6-402(3)(a)(III), 44-30-521(1)(a), 44-30-526(1)(d), and 44-30-1507 of the Colorado Revised Statutes to review confidential background licensing reports that were scheduled for consideration in the Public Session.

The Executive Session was called to order at 9:22 a.m. MST.

PUBLIC SESSION

The Public Session was called back to order by Chair Armstrong at 9:51 a.m. MST.

II. Approval of Licensing Actions

Senior Assistant Attorney General Bradford Jones noted that Commissioner Tipton joined via telephone due to Zoom technical difficulties.

The Commission voted unanimously to approve the Renewal of the Associated Equipment Supplier License for XpertX, Inc. This Associated Equipment Supplier License shall expire two years from its current date of expiration.

The Commission voted unanimously to approve the Renewal of the Manufacturer/Distributor and Operator licenses for Gaming Arts, LLC. The Manufacturer/Distributor and Operator Licenses will expire two years from their current dates of expiration.

In accordance with Commission Policy 24-01, the Commission voted unanimously to approve the Renewal of the Vendor Minor Licenses listed in the Consent Agenda in the February 2025 public packet. The Vendor Minor Licenses will expire two years from their current dates of expiration.

III. Opportunity for the Public to Address the Commission

The Chair gave anyone from the public an opportunity to address the Commission on any item not appearing in the agenda. No members of the public came forward.

IV. Consideration of Limited Gaming Financial Statements for December 2024

The Commission voted unanimously to approve the Statement of Gaming Revenues, Gaming Taxes, and Expenditures (unaudited) for the six months ending on December 31, 2024, and to authorize its distribution.

V. Consideration of Division Sports Betting Financial Statement for December 2024

The Commission voted unanimously to approve the Statement of Sports Betting Revenues, Taxes, and Expenditures (unaudited) for the six months ending on December 31, 2024, and to authorize its distribution.

VI. Consideration of Order of Summary Suspension in the Matter of Xavier Montoya, Support License No. 58752, Case No. DOG24004478

Bradford Jones, Senior Assistant Attorney General, presented the Order of Summary Suspension for Case No. DOG24004478 in the matter of Xavier Montoya, Support License No. 58752. Discussion was had between the Commission and Bradford Jones regarding the pending criminal proceedings against Xavier Montoya.

The Commission voted unanimously to approve and authorize the Chair to sign and issue the Order of Summary Suspension for Case No. DOG 24004478 in the matter of Xavier Montoya, Support License No. 58752.

VI. Consideration of Colorado Limited Gaming Rule 12

Michael Payne, Table Games Chair, presented the recommendation of Involuntary Exclusion for Ellis Quinn.

Senior Assistant Attorney General Jones noted that there was a typographical error in the materials and Ellis Quinn would be involuntarily excluded from gaming in Colorado 35 days from the signing of the Order of Involuntary Exclusion, as opposed to the 45 days listed in the document.

Commissioner Workman asked what happened when an individual was involuntarily excluded. Table Games Chair Payne responded that the individual would not be allowed to enter any casinos in Colorado.

Commissioner Tipton asked if there were criminal proceedings being brought against Ellis Quinn. Table Games Chair Payne explained that there were criminal charges being filed in Colorado and other jurisdictions in the United States.

Commissioner Hyland asked if Ellis Quinn was a Colorado resident and Table Games Chair Payne confirmed that Ellis Quinn was not.

Commissioner Hyland inquired whether the aliases used by Ellis Quinn would be included in the Order for Involuntary Exclusion. Senior Assistant Attorney General Jones explained that the known aliases, addresses, date of birth, and other identifying information are included in the Order and on the Division's website.

The Commission voted unanimously to approve the Division's petition to involuntarily exclude Ellis Quinn, permanently, and directed the Division's Attorney's General representatives to prepare the order to memorialize the decision, which will be reviewed and signed by the Chair.

VIII. Consideration of Colorado Limited Gaming Rules 8

The Commission voted unanimously to open the rulemaking hearing on Colorado Limited Gaming Rule 8.

Michael Payne, Table Games Chair, was sworn in and gave the presentation on Rule 8.

The Chair gave anyone from the public and opportunity to address the Commission on Colorado Limited Gaming Rule 8. No members of the public came forward to testify.

The Commission voted unanimously to close the public comment portion of the rulemaking hearing.

Following deliberations, the Commission voted unanimously to approve the amendments to Colorado Limited Gaming Rule 8, as presented.

The Commission voted unanimously to close the rulemaking hearing on Colorado Limited Gaming Rule 8.

IX. Consideration of Responsible Gaming Grant Applications for Fiscal Year 2025

Christopher Schroder, Director, and Corrie Martinez, Responsible Gaming Manager, presented each of the applications submitted for consideration for Responsible Gaming Grants in Fiscal Year 2025. Following the presentation, the Commission deliberated on each application individually.

The first application considered was the Massachusetts Council on Gaming and Health - Implementing a Digital Therapeutic Supported Peer Support Program. Commissioners Tipton and George stated that they did not support funding for this application, as the program was based outside of Colorado and did not benefit residents. Commissioner Workman explained that there were other applications that explored similar efforts and may accomplish such goals more economically.

The Commission voted unanimously to deny funding for the Grant Request for the Massachusetts Council on Gaming and Health - Implementing a Digital Therapeutic Supported Peer Support Program.

The second application considered was the Massachusetts Council on Gaming and Health - Survey on the Success and Impact of Colorado's Self-Exclusion Program. Commissioner Hyland stated that he was not in support of this application, as it seemed exploitative to study individuals who may want to stay anonymous. The other Commissioners concurred with Commissioner Hyland's comment.

The Commission voted unanimously to deny funding for the Grant Request for the Massachusetts Council on Gaming and Health - Survey on the Success and Impact of Colorado's Self-Exclusion Program.

The third application considered was the Colorado Division of Gaming - Combating Illegal Gambling in Colorado. Chair Armstrong stated that he was in support of any effort to combat gray market gambling and this project would aid in those efforts. Commissioner George concurred with Chair Armstrong. Commissioner Hyland stated that the Division had shown unspent budget in its financial statements and could use those funds to help aid local law enforcement, as opposed to receiving grant funding. Commissioner Tipton and Director Schroder discussed contract issues with local law enforcement agencies and testing labs, indicating a need for this grant project. Commissioner George asked if law enforcement agencies would have to directly request monies from the Division for gray market gaming related investigations. Director Schroder confirmed that such requests would be necessary, and that the Division would inform the Commission when such a request was granted.

Commissioners Armstrong, Tipton, Workman, and George voted to approve the Grant Request for the Colorado Division of Gaming - Combating Illegal Gambling in Colorado project for a total of \$500,000 with a funding period of 12 months. Commissioner Hyland voted against funding for this project. The motion to approve passed by a vote of 4 to 1.

The fourth application considered was the International Problem Gambling and Gaming Certification - International Responsible Gaming Industry Certification (Professionals). Commissioner Hyland commented that as a member of several certified groups, he understood that fees are collected for classes and certifications. Therefore, he stated he did not think these for-profit enterprises required grant funds.

The Commission voted unanimously to deny funding for the Grant Request for the International Problem Gambling and Gaming Certification - International Responsible Gaming Industry Certification (Professionals) project.

The fifth application considered was the Kindbridge Research Institute - Colorado APT-itude Program: Awareness, Prevention, Telehealth. The Commission inquired whether the Division supported this project. Director Schroder stated that the Division did not recommend this project

due to its large budget and existing projects that already provided the community outreach specified in the request.

The Commission voted unanimously to deny funding for the Grant Request for the Kindbridge Research Institute - Colorado APT-itude Program: Awareness, Prevention, Telehealth project.

The sixth application considered was the Kindbridge Research Institute - Colorado Military Stigma Reduction Program: Stigma Stand Down. Commissioner Tipton explained that he supported this project and was under the impression that Kindbridge Research Institute had collaborated with many military bases/facilities and should continue to provide support to this demographic. Commissioners Workman and George agreed with Commissioner Tipton and were in support of funding for this project.

The Commission voted unanimously to approve the Grant Request for the Kindbridge Research Institute - Colorado Military Stigma Reduction Program: Stigma Stand Down project for a total of \$886,550 with a funding period of 12 months.

The seventh application considered was the Kindbridge Research Institute - Colorado Athlete Wellbeing Program: Phase 3. Commissioner Hyland commented that as seen in the media, college athletes are greatly impacted and targeted by sports wagering and any support that can be provided to them is the responsibility of the Commission and other regulators.

The Commission voted unanimously to approve the Grant Request for the Kindbridge Research Institute - Colorado Athlete Wellbeing Program: Phase 3 project for a total of \$194,260 with a funding period of 12 months.

The eighth application considered was the Kindbridge Research Institute - Healthy Gaming Education Program: Phase 2. Commissioner Hyland stated that he appreciated that there were modules offered specifically for clinicians, youth and parents. Commissioner George stated that she was in support of any education that could be provided to the youth, especially for the vulnerable age group of 12-16 year olds. Commissioner Tipton agreed that it is important to focus on younger folks for education and prevention. Chair Armstrong concurred that education of youth was paramount to prevent problem gambling into adulthood.

The Commission voted unanimously to approve the Grant Request for the Kindbridge Research Institute - Healthy Gaming Education Program: Phase 2 project for a total of \$176,000 with a funding period of 12 months.

The ninth application considered was the Problem Gambling Coalition of Colorado - Problem Gambling Center Programs and Services. Senior Assistant Attorney General Bradford Jones noted that the Division recommended a 15% reduction from the requested total for administrative costs. Commissioner George expressed support for this project and the variety of programs that were offered by the center. Commissioner Hyland concurred with Commissioner George.

The Commission voted unanimously to approve the Grant Request for the Problem Gambling Coalition of Colorado - Problem Gambling Center Programs and Services project for a total of \$451,000 with a funding period of 12 months.

The tenth application considered was the Problem Gambling Coalition of Colorado - Colorado Schools (K-12) Gambling and Gaming Education Project. Commissioner Hyland stated that youth are at great risk of exposure to and development of problem gambling and that this project

addressed the issue directly. Commissioner George agreed and stated that kids are exposed to and interested in gambling at younger ages every year. Chair Armstrong agreed with his fellow Commissioners and stated that social media plays a large role in this exposure.

The Commission voted unanimously to approve the Grant Request for the Problem Gambling Coalition of Colorado - Colorado Schools (K-12) Gambling and Gaming Education project for a total of \$196,900 with a funding period of 12 months.

The eleventh application considered was the Problem Gambling Coalition of Colorado - Education and Awareness Digital Campaign. Commissioners Tipton, Hyland, and George agreed that this proposal was duplicated in other projects and did not recommend funding. Chair Armstrong asked if there was an opportunity for grantees to collaborate on digital marketing and awareness efforts. Director Schroder stated that he believed these collaborations were currently happening.

The Commission voted unanimously to deny funding for the Grant Request for the Problem Gambling Coalition of Colorado - Education and Awareness Digital Campaign.

The twelfth application considered was the Problem Gambling Coalition of Colorado - Therapist Certification Sustainability Project. Commissioner Hyland stated that after reading the support letter from the University of Denver, he thought that this project was an opportunity to be taken advantage of. Commissioner George agreed and stated that the collaboration with the International Problem Gambling and Gaming Certification Organization would be a great partnership.

The Commission voted unanimously to approve the Grant Request for the Problem Gambling Coalition of Colorado - Therapist Certification Sustainability Project for a total of \$128,700 with a funding period of 12 months.

The thirteenth application considered was the Problem Gambling Coalition of Colorado - Colorado Collegiate Education and Support Project. Commissioner George stated that she was in support of this project and the education provided to students grades K-12. Commissioner Hyland explained that statistics showed the K-12 age group was increasingly developing problem gambling habits and any project addressing this issue should be funded.

The Commission voted unanimously to approve the Grant Request for the Problem Gambling Coalition of Colorado - Colorado Collegiate Education and Support Project for a total of \$272,250 with a funding period of 12 months.

The fourteenth and final application considered was the FREE Recovery Community Corporation - Problem Gambling Awareness and Support for Coloradans Battling Addiction. Commissioner George stated that she was in favor of funding this project as it sounded like a great program for those battling addiction. Commissioner Hyland also supported funding for this project and explained that after reading approximately 200 people per day pass through the door of this facility, it is clearly a great effort.

The Commission voted unanimously to approve Grant Request for the FREE Recovery Community Corporation - Problem Gambling Awareness and Support for Coloradans Battling Addiction project for a total of \$143,000 with a funding period of 12 months.

Chair Armstrong stated that it was difficult to have to deny projects due to the limited responsible gaming grant budget. He stated that the Commission greatly appreciated the

documents and summaries of each application put together by Responsible Gaming Manager Corrie Martinez.

X. Consideration of Organizational Matters

Approval of Minutes

The minutes from the January 16, 2025, public session of the Colorado Limited Gaming Control Commission were to be approved at the March 20, 2025, meeting.

Directors Updates

Michael Phibbs, Senior Director of the Specialized Business Group, explained that the building lease for the new Central City Division office was currently under review by the attorneys for the Department of Revenue and Penn Entertainment. He stated that the uniforms for the Division of Gaming Criminal Investigators had been received, but that the Division was dissatisfied with the quality of work so they were sent back out for repair. He concluded that the Specialized Business Group was in the process of looking at new licensing software from different companies and that features like direct communication and automated reminder options were some requirements.

Commissioner Hyland asked if there was an update on the body cam grant received by the Division of Gaming. Senior Director Phibbs stated that a purchase requisition would be created and then approved by the budget and contracts departments. He stated that the Division would provide updates when they became available.

Commissioner Hyland inquired whether the construction bid for the new Central City Division office had expired. Senior Director Phibbs explained that if the bid had expired, it would be put back out to bid and decided, with Director Schroder, if it would fit into the FY25 budget or if it would have to wait until FY26 and the funds would be requested from the Commission at the July 2025 meeting.

Christopher Schroder, Director Division of Gaming stated that March was Problem Gambling Awareness Month (PGAM). He explained that he and Responsible Gaming Manager Corrie Martinez would be at the State Capitol on February 26th to recognize PGAM and promote prevention and treatment efforts in Colorado.

XI. Opportunity for the Industry Members to Address the Commission

The Chair extended an opportunity for any members of the gaming industry to address the Commission regarding any current issues or events. Peggy Brown thanked the Commission and Division for its efforts in responsible gaming and the approval of the Responsible Gaming Grant Applications.

XII. Adjournment

The Commission voted unanimously to adjourn the February 20, 2025, meeting of the Colorado Limited Gaming Control Commission at approximately 11:31 a.m. MST.

Breanne Nolan, Secretary to the Colorado Limited Gaming Control Commission