

## **Colorado Limited Gaming Control Commission**

### **Minutes of Public Session**

October 16, 2025

#### **PUBLIC SESSION**

##### **I. Call to Order**

Chair Tipton called the October 16, 2025, meeting of the Colorado Limited Gaming Control Commission (CLGCC) to order at 9:16 a.m. MDT virtually via Zoom. Commissioners Hyland, Cary and Workman were present via Zoom, and a quorum existed. Commissioner Faber was excused for good cause.

##### **Officials & Administrators in Attendance via Zoom video conference**

John Tipton, Commissioner, Chair  
Kevin Hyland, Commissioner, Vice-Chair  
Phil Workman, Commissioner  
Alice Cary, Commissioner  
Christopher Schroder, Director  
Kirsten Gregg, Chief of Investigations  
Kenya Collins, Director of Administration  
Bradford Jones, Senior Assistant Attorney General  
Paul Hogan, Chief Auditor  
J. Wolff, Agent in Charge, Central City/Black Hawk  
Andrew Fulton, Agent in Charge, Sports Betting  
John Madruga, Agent in Charge, Background Unit  
Dane Albin, Agent in Charge, Cripple Creek  
Michael Payne, Table Games Chair  
John Modeck, Technical Systems Manager  
Orlando Canel, Supervisory Investigator  
Breanne Nolan, Executive Assistant, Secretary to CLGCC

#### **EXECUTIVE SESSION**

The Commission voted unanimously to go into Executive Session pursuant to sections 24-6-402(3)(a)(III), 44-30-521(1)(a), 44-30-526(1)(d), and 44-30-1507 of the Colorado Revised Statutes to review confidential background licensing reports and a confidential proprietary security report and internal controls system under section 44-30-526(1)(b), C.R.S., pertaining to International Game Technologies Inc. Multi-Jurisdictional Interstate WAP link Ultra Link, that were scheduled for consideration in the Public Session.

The Executive Session was called to order by Chair Tipton at 9:26 a.m. MDT.

#### **PUBLIC SESSION (RECONVENED)**

The Public Session was called back to order by Chair Tipton at 10:08 a.m. MDT.

##### **II. Approval of Licensing Actions**

Chair Tipton announced that he would recuse himself from all Monarch Black Hawk, Inc. licensing actions.

Per the consent of the Commission, Senior Assistant Attorney General Bradford Jones explained that he would call the motions, on behalf of Vice-Chair Hyland, for the Monarch Black Hawk, Inc. licensing actions.

Vice-Chair Hyland, Commissioner Workman, and Commissioner Cary voted to approve the renewal of the Retail and Master licenses for Monarch Black Hawk, Inc. d/b/a Monarch Casino Resort Spa. These Retail and Master licenses will expire two years from their current dates of expiration. Chair Tipton recused himself from the vote.

The issuance of the above Master license does not concurrently grant approval to entities or individuals with whom this licensee has entered into, or considered entering into contracts for sports betting operations or internet sports betting operations; nor does it preclude any entities or individuals from being called forward by the Division to conduct a comprehensive background investigation regarding their suitability to operate in Colorado.

Vice-Chair Hyland, Commissioner Workman, and Commissioner Cary voted to approve the renewal of the Manufacturer/Distributor licenses for Monarch Growth Inc. This Manufacturer/Distributor license will expire two years from its current date of expiration. Chair Tipton recused himself from the vote.

Senior Assistant Attorney General Jones relinquished the floor to Chair Tipton.

The Commission voted unanimously to approve the renewal of the Retail and Master licenses for Red Dolly, Inc. d/b/a Red Dolly Casino, Inc. These Retail and Master licenses will expire two years from their current dates of expiration.

The issuance of the above Master license does not concurrently grant approval to entities or individuals with whom this licensee has entered into, or considered entering into contracts for sports betting operations or internet sports betting operations; nor does it preclude any entities or individuals from being called forward by the Division to conduct a comprehensive background investigation regarding their suitability to operate in Colorado.

The Commission voted unanimously to approve the renewal of the Manufacturer/Distributor licenses for Everi Payments Inc.; and Everi Games Inc. These Manufacturer/Distributor licenses will expire two years from their current dates of expiration.

The Commission voted unanimously to approve the renewal of the Operator licenses for Luna Gaming – Red Dolly LLC and Everi Games Inc. These Operator licenses will expire two years from their current dates of expiration.

The Commission voted unanimously to approve the renewal of the Vendor Minor license for Everi Payments, Inc. This Vendor Minor license will expire two years from its date of issuance.

The Commission voted unanimously to approve the First Vendor Major license for SportsContentCO, LLC. This Vendor Major license will expire two years from its date of issuance.

In accordance with Commission Policy 24-01, the Commission voted unanimously to approve the First issuance and Renewal of the Vendor Minor Licenses listed in the Consent Agenda in the

October 2025 public packet. These Vendor Minor Licenses shall expire two years from their current dates of issuance or expiration.

The Commission voted unanimously to approve the Renewal of the Vendor Major License for Oddin.gg US LLC. This Vendor Major license will expire two years from its current date of expiration.

### **III. Opportunity for the Public to Address the Commission**

The Chair gave anyone from the public the opportunity to address the Commission on any item that did not appear on the agenda.

Chigbo Nzoiwu, Events Director, Problem Gambling Coalition of Colorado, extended an invitation for anyone from the Commission, Division, and public to attend the Colorado Problem Gambling Conference on Tuesday, October 28, 2025, at the Denver Marriott West.

Jeannie Magdefrau, General Manager, Monarch Casino BlackHawk, thanked the Commission for its approval of their Retail, Master, and Manufacturer/Distributor licenses. She expressed gratitude to Division staff and the Commission for their oversight and trust.

### **IV. Consideration of Limited Gaming Financial Statements for August 2025**

The Commission voted unanimously to approve the Statement of Gaming Revenues, Gaming Taxes, and Expenditures (unaudited) for the two months ending on August 31, 2025, and to authorize its distribution.

### **V. Consideration of Division Sports Betting Financial Statement for August 2025**

The Commission voted unanimously to approve the Statement of Sports Betting Revenues, Taxes, and Expenditures (unaudited) for the two months ending on August 31, 2025, and to authorize its distribution.

### **VI. Consideration of the International Game Technologies Inc. Multi-Jurisdictional Interstate WAP link Ultra Link**

Paul Hogan, Chief Auditor, gave the presentation regarding the International Game Technologies Inc. Multi-Jurisdictional Interstate WAP link Ultra Link. Discussion was had between the Commission, Chief Auditor Hogan, and Technical Systems Manager John Modeck.

The Commission voted unanimously to approve the implementation of International Game Technologies Inc. Multi-Jurisdictional Interstate WAP link Ultra Link.

### **VII. Consideration of Limited Gaming Rules 8 & 23**

The Commission voted unanimously to open the rulemaking hearing on Colorado Limited Gaming Rules 8 & 23.

Michael Payne, Table Games Chair, was sworn in and gave the presentation for amendments to Colorado Limited Gaming Rules 8 & 23.

Discussion occurred between the Commission and Table Games Chair Payne regarding Rule 23 about the digital elements of each game and whether or not properties could choose the

variations run. Mr. Payne also played videos of Blackjack variation game Double Down Madness and Lucky Roller which is a side wager for Stadium Craps.

The Chair gave anyone from the public the opportunity to address the Commission on Colorado Limited Gaming Rules 8 & 23. No members of the public came forward to testify.

The Commission voted unanimously to close the public portion of the rulemaking hearing for Limited Gaming Rules 8 & 23.

Senior Assistant Attorney General Bradford Jones explained that there was a minor grammatical amendment to Rule 8 and that he would include it by calling a motion on behalf of Chair Tipton.

The Commission voted unanimously to approve the amendments to Limited Gaming Rules 8 & 23, with single modification to 30-899.30 adding the word “six” to paragraph marked as paragraph one “(1) Double Down Madness is a variant of BlackJack, six (6) or Eight (8) standard decks consisting of standard 52-card decks will be used.”

The Commission voted unanimously to close the rulemaking hearing on Limited Gaming Rules 8 & 23.

### **VIII. Consideration of the Involuntary Exclusion Request for Steven Min**

Michael Payne, Tables Games Chair, presented the recommendation of Involuntary Exclusion for Steven Min.

Commissioner Tipton asked why there was a lengthy record of mis-payments to Mr. Min from multiple casinos and asked if the Division looked into and corrected the errors. Christopher Schroder, Director, Division of Gaming, stated that the mis-payments were from 2014; therefore, he could not comment on Division actions, but he was confident that the employee errors had been corrected.

Commissioner Hyland asked if Mr. Min’s last address was listed as New Jersey and wanted to confirm if he had any connections to Colorado. Table Games Chair Payne stated that Mr. Min has no residency connections in Colorado, but his exclusion was based on threats and actions while a patron of Colorado casinos.

Commissioner Hyland asked whether the exclusion would be on a permanent basis. Table Games Chair confirmed that the Division was requesting a permanent exclusion.

The Commission voted unanimously to approve the Division's petition to involuntarily exclude Steven Min permanently and directed the Commission’s Attorney General representatives to prepare the order to memorialize the decision, which would be reviewed and signed by the Chair.

### **IX. Consideration of the Involuntary Exclusion Request for Preston Ivan Allred**

Orlando Canel, Supervisory Investigator, presented the recommendation of Involuntary Exclusion for Preston Ivan Allred.

The Commission voted unanimously to approve the Division's petition to involuntarily exclude Preston Ivan Allred permanently and directed the Commission’s Attorney General representatives to prepare the order to memorialize the decision, which would be reviewed and signed by the Chair.

### **X. Review of status reports from the FY25 Responsible Gaming Grant Recipients**

Corrie Martinez, Responsible Gaming Manager, submitted the FY25 Responsible Gaming Grant Recipient status reports into the record.

These reports included the following projects. Projects from the Problem Gambling Coalition of Colorado included: Problem Gambling Awareness & Education Project - Year 2 and the Problem Gambling Center. Projects from Kindbridge Research Institute included: Healthy Gaming Education Program; Screening and Telehealth Enhancement for Gambling Disorder (STEGD) Initiative in Colorado; Colorado Military Problem Gambling Research, Education, & Recovery Program - Phase 2; Colorado Athlete Wellbeing Program Phase 2; and The Stanford Gambling Addiction Therapy Study (SGATS) in Colorado.

## **XI. Consideration of Organizational Matters**

### Approval of Minutes

Approval of the minutes from the September 16, 2025, public session of the Colorado Limited Gaming was tabled until the November 20, 2025, meeting

### Directors Updates

Michael Phibbs, Senior Director, Specialized Business Group, gave an update on the status of the Richmond building, the new site of the Central City/BlackHawk Division office. He explained that a Project Manager from the Department of Revenue had been assigned and the tenant finishes were moving along smoothly. He stated that body worn cameras for investigators in the Specialized Business Group were going into effect within the week and that training and beta testing had been finished. Senior Director Phibbs also detailed that tasers had been delivered, linked to the network, and that the Office of Information Technology was working with POST certified staff on training. He explained that a vendor had been chosen to host the new licensing software shared by all Specialized Business Group Divisions and that the timeline for implementation was approximately 18 months.

Christopher Schroder, Director, Division of Gaming, had no updates to share. Commissioner Hyland asked for a follow up regarding the licensee who came forward at the September meeting and wanted to ensure that their concerns were addressed. Agent in Charge John Madruga stated that an investigator was able to meet with the licensee, following the meeting, and that the Investigation was pending.

## **XII. Opportunity for the Industry to Address the Commission**

The Chair gave anyone from the Industry an opportunity to address the Commission on current issues and events. No one came forward to address the Commission.

## **XIII. Adjournment**

The Commission voted unanimously to adjourn the October 16, 2025, meeting of the Colorado Limited Gaming Control Commission at approximately 11:49 a.m. MDT.

---

Breanne Nolan, Secretary to the Colorado Limited Gaming Control Commission