

**BEFORE THE MOTOR VEHICLE DEALER BOARD  
STATE OF COLORADO**

Case No. BD 21-1231

Hearings Division Case No.: 23A003

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**STIPULATION AND FINAL AGENCY ORDER**

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IN THE MATTER OF:       **CLAYTON BAGWELL**  
                                  **MOTOR VEHICLE SALESPERSON**  
                                  **LICENSE # 192685**

Respondent.

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**IT IS HEREBY STIPULATED & AGREED** by and between the Colorado Department of Revenue, Auto Industry Division (“Division”), Motor Vehicle Dealer Board (“Board”) and Clayton Bagwell (“Respondent”) (collectively the “Parties”) in lieu of further legal action:

1. The Board has jurisdiction over Respondent and the subject matter of this Stipulation and Final Agency Order (“Order”) as set forth in article 20 of Title 44, C.R.S. and the Administrative Procedure Act, article 4 of Title 24, C.R.S.

2. Respondent has been licensed as a motor vehicle salesperson in the State of Colorado at all times relevant herein.

3. The Board has alleged that Respondent violated the following:

A. Violation of state law concerning the commission of a computer crime in violation of section 44-20-121(6)(o), C.R.S., to wit section 18-5.5-102(1), C.R.S. [Charge II in the Notice of Charges]; and

B. Violation of state law concerning unlawfully offering a certificate of title knowing said certificate of title to be fictitious, in violation of section 44-20-121(6)(o), C.R.S., to wit section 42-3-121(1)(b), C.R.S. [Charge III in the Notice of Charges].

4. The Respondent understands that:

A. Respondent has the right to be represented by an attorney of the Respondent’s choice, at the Respondent’s expense;

B. Respondent has the right to a formal hearing in accordance with article 20 of Title 44, C.R.S.;

C. By entering into this Order, Respondent knowingly and voluntarily waives the right to a hearing, and relieves the Board of its burden of proving the violations alleged herein;

- D. Respondent knowingly and voluntarily waives the right to present a defense by oral and documentary evidence, and to cross-examine witnesses who would testify on behalf of the Board; and,
- E. Respondent knowingly and voluntarily waives the right to judicial review of this matter.

5. Respondent acknowledges receipt of sufficient notice, sufficient advisement of rights, and sufficient process in the proceedings of this case, and desires to resolve all issues, which were the subject of the investigation, by entering into this Stipulation and Final Agency Order.

6. Respondent admits to violating the allegations listed in paragraph 3 of this Stipulation and Final Agency Order.

7. Respondent agrees, in lieu of subsequent administrative proceedings, to submit to the following sanctions:

- A. Payment of a fine of \$500.00 for the admission of each violation as listed in paragraph 3 of this Stipulation, for a total fine of \$1,000.00.
- B. The fine of \$1,000.00 is payable within thirty (30) days of the date this Order is signed by the Motor Vehicle Dealer Board.

8. Respondent agrees to strictly adhere to and to completely fulfill all requirements established in this Stipulation and Final Agency Order.

9. This Order will not become an order of the Board, unless and until the Board approves it. If this Order is not approved by the Board, it is void, and the Parties shall not be bound by any provisions hereof or admissions herein.

10. Each Party shall bear its own costs and fees incurred in this action.

11. This Order is the complete integration of all understandings between the parties. No addition, deletion, or amendment shall have any force or effect whatsoever, except as mutually agreed to in a writing signed by both Parties.

12. The Parties agree to cooperate fully and to execute any and all supplementary documents and to take all additional actions necessary or appropriate to give full force and effect to the terms and intent of this Order.

13. The provisions of this Order shall be enforceable by the Parties before the Colorado Motor Vehicle Dealer Board, by any lawful remedy.

14. Respondent expressly acknowledges having read and understood completely the terms of this Order. Respondent enters this Order knowingly and voluntarily, after the opportunity to consult with counsel, and with full understanding of the legal consequences of this Stipulation and Final Agency Order. Respondent expressly states the terms of this Order are fair, conscionable, and appropriate to reach a full and final resolution of this disciplinary matter.

15. This Order and all its terms shall have the same force and effect as an order entered by the Board after hearing pursuant to article 20 of Title 44, C.R.S. except that this Order cannot be appealed.

16. Respondent agrees that any violation of this Order may constitute grounds for disciplinary action and, if proven, may constitute a basis for further sanctions or for any other remedy authorized by law.

17. If this matter is referred to hearing for violation of this Order, this Order shall be admissible as evidence.

18. If an alleged violation of this Order is taken to hearing and the facts that constitute the violation are not proven, the Board shall not impose any additional sanction and this Order shall remain operative and in full force and effect. Respondent must comply with the terms of this Order during the pendency of, and after the conclusion of, such disciplinary action.

19. Once effective, this Order becomes a public record in the Board's custody at all times.

20. Effective Date. This Order becomes an order of the Board when accepted by the Board and signed by an authorized representative of the Board.

21. This Order is a full and final resolution of case number BD 21-1231 (Hearings Division case no. 22A002). This Order does not resolve any other cases, complaints or matters, known or unknown to the Parties, as of the effective date of this Stipulation and Final Agency Order.

22. Respondent shall immediately provide written notice to the Board of any change of Respondent's address. Any notice required under this Order shall be valid if provided, in writing, to the last known written address provided to the Board by Respondent, which currently is:

Clayton Bagwell

[REDACTED]

23. All correspondence and notices to the Board must be provided to the Board at the following address:

Colorado Department of Revenue, Auto Industry Division  
Attention: Chris J. Rouze, Division Director/ Executive Secretary  
1707 Cole Blvd., Suite 300  
Lakewood, Colorado 80401

24. Should any term or provision of this Order be declared invalid or become inoperative for any reason, such invalidity or failure does not affect the validity of any other term or provision hereof.

25. This Order may be signed in counterparts, each of which has full force and effect upon execution by all Parties.

26. Respondent warrants that he possesses the legal authority to enter into this Order and that he has taken all actions required to bind himself to its terms.

27. The person executing this Order on behalf of Respondent warrants that such person has full authorization to execute this Stipulation and Final Agency Order.

**REMAINDER OF THIS PAGE INTENTIONALLY LEFT BLANK**

**SIGNATURE PAGE TO FOLLOW**

**AGREED TO BY:**

\_\_\_\_\_  
Ms. Chris J. Rouze  
Director/Executive Secretary  
Auto Industry Division  
Motor Vehicle Dealer Board

\_\_\_\_\_  
Date

**FOR THE RESPONDENT:**

\_\_\_\_\_  
Mr. Clayton Bagwell  
Respondent

\_\_\_\_\_  
Date

**APPROVED AS TO FORM:**

\_\_\_\_\_  
Michael McKinnon, # 24689  
*Attorney for Respondent Clayton Bagwell*

\_\_\_\_\_  
Date

*Sarah E. Killeen*  
\_\_\_\_\_  
Sarah E. Killeen, #31992  
Assistant Attorney General II  
*Attorney for the Colorado  
Motor Vehicle Dealer Board*

May 8, 2023  
\_\_\_\_\_  
Date

The Order is approved and its terms are hereby adopted as an Order of this Board.

ORDERED AND ENTERED this \_\_\_\_\_ day of \_\_\_\_\_, 2023.

COLORADO MOTOR VEHICLE DEALER BOARD

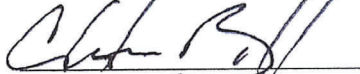
BY: \_\_\_\_\_  
Ms. Amanda Gordon, President

**AGREED TO BY:**

\_\_\_\_\_  
Ms. Chris J. Rouze  
Director/Executive Secretary  
Auto Industry Division  
Motor Vehicle Dealer Board

\_\_\_\_\_  
Date


**FOR THE RESPONDENT:**

  
\_\_\_\_\_  
Mr. Clayton Bagwell  
Respondent

5-3-2023

\_\_\_\_\_  
Date

**APPROVED AS TO FORM:**

  
\_\_\_\_\_  
Michael McKinnon, # 24689  
*Attorney for Respondent Clayton Bagwell*

5-14-23  
\_\_\_\_\_  
Date

\_\_\_\_\_  
Sarah E. Killeen, #31992  
Assistant Attorney General II  
*Attorney for the Colorado  
Motor Vehicle Dealer Board*

\_\_\_\_\_  
Date

The Order is approved and its terms are hereby adopted as an Order of this Board.

ORDERED AND ENTERED this \_\_\_\_\_ day of \_\_\_\_\_, 2023.

COLORADO MOTOR VEHICLE DEALER BOARD

BY: \_\_\_\_\_

Ms. Amanda Gordon, President

**AGREED TO BY:**

**John  
Opeka**

Digitally signed by  
John Opeka  
Date: 2023.05.24  
10:06:52 -06'00'

By John Opeka  
For Chris J. Rouze

Ms. Chris J. Rouze  
Director/Executive Secretary  
Auto Industry Division  
Motor Vehicle Dealer Board

\_\_\_\_\_  
Date

**FOR THE RESPONDENT:**

\_\_\_\_\_  
Mr. Clayton Bagwell  
Respondent

\_\_\_\_\_  
Date

**APPROVED AS TO FORM:**

\_\_\_\_\_  
Michael McKinnon, # 24689  
*Attorney for Respondent Clayton Bagwell*

\_\_\_\_\_  
Date

\_\_\_\_\_  
Sarah E. Killeen, #31992  
Assistant Attorney General II  
*Attorney for the Colorado  
Motor Vehicle Dealer Board*

\_\_\_\_\_  
Date

The Order is approved and its terms are hereby adopted as an Order of this Board.

ORDERED AND ENTERED this 16th day of May 2023.

COLORADO MOTOR VEHICLE DEALER BOARD

BY:

  
\_\_\_\_\_  
Ms. Amanda Gordon, President

CERTIFICATE OF SERVICE

This is to certify that I have duly served the within STIPULATION AND FINAL AGENCY ORDER upon all parties herein by depositing copies of same in the United States mail, first-class postage prepaid, at Denver, Colorado, and personal service (as noted), this 24th day of May 2023, addressed as follows:

Mr. Clayton Bagwell  


Ms. Chris J. Rouze, Executive Secretary  
Colorado Motor Vehicle Dealer Board  
Director, Auto Industry Division  
1707 Cole Blvd., Suite #300  
Lakewood, Colorado 80401  
*(Placed in Board File)*

Mr. Michael McKinnon, Esq.  
Law Office of Michael G. McKinnon  
5984 S. Prince Street, #100  
Littleton, Colorado 80120  
[mgmckinnon@msn.com](mailto:mgmckinnon@msn.com)

Sarah E. Killeen, Esq.  
Assistant Attorney General  
1300 Broadway 8<sup>th</sup> Floor  
Denver, CO 80203  
[Sarah.killeen@coag.gov](mailto:Sarah.killeen@coag.gov)

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*John Opeka*  
*Deputy Director, Auto Industry Division*